

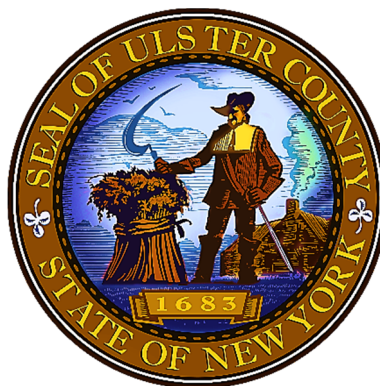
COUNTY OF ULSTER, NEW YORK



ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended
December 31, 2021

Patrick K. Ryan
County Executive



Burton Gulnick, Jr.
Commissioner of Finance

COUNTY OF ULSTER, NEW YORK

ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended
December 31, 2021



PREPARED BY:

THE ULSTER COUNTY DEPARTMENT OF FINANCE
Burton Gulnick, Jr., Commissioner

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For the Year Ended December 31, 2021

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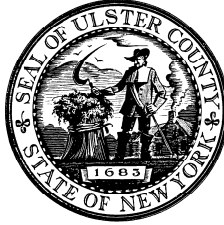
Introductory Section (Unaudited)

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ULSTER COUNTY DEPARTMENT OF FINANCE

PO Box 1800, 244 Fair Street, Kingston, New York 12402
Telephone (845) 340-3460 Fax (845) 340-3430

Burton Gulnick, Jr.
Commissioner of Finance



Adam Korol, CPA
Deputy Commissioner of Finance

Tracey Williams
Deputy Commissioner of Finance
Director of Real Property Tax Service

September 23, 2022

To the Honorable County Executive, Members of the Legislative Board, and Citizens of the County of Ulster:

I am pleased to submit the Annual Comprehensive Financial Report (Annual Report) of the County of Ulster, New York (County) for the fiscal year ended December 31, 2021. The Annual Report is presented in accordance with generally accepted accounting principles (GAAP).

This report consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed both to protect the County's net position from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. We believe the data, as presented, is accurate in all material aspects and presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds and the overall entity, and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial activities have been included.

The County's basic financial statements have been audited by independent auditors. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended December 31, 2020, are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the County was part of a federally mandated "Single Audit" designed to meet the special needs of federal and New York State grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the County's separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis, as required supplementary information, to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

The Annual Report represents the culmination of all budgeting and accounting activities engaged in by management during the year, covering all funds of the County, its component units and its financial transactions. The Annual Report is organized into three sections: introductory, financial, and statistical.

- The *Introductory Section*, which includes this letter of transmittal, is intended to familiarize the reader with the organizational structure of the County, the nature and scope of the services it provides, and the specifics of its legal operating environment.
- The *Financial Section* includes the audited basic financial statements, required supplementary information, supporting statements and schedules necessary to fairly present the financial position and the results of operations of the County in conformity with GAAP, and the independent auditors' report on the basic financial statements.
- The *Statistical Section* contains comprehensive statistical data on the County's financial, physical, economic, social and political characteristics.

Profile of the County

Ulster County is located in the east central portion of the State on the western side of the Hudson River between New York City and Albany. Founded on November 1, 1683, it is one of New York State's original twelve counties. The County currently occupies 1,161 square miles that make up a large part of the Catskill and Shawangunk mountains and serves a population of 181,851. The County is empowered to levy a real property tax on properties within its boundaries.

The communities of the County reflect its variety: Kingston, which was the first capital of New York State, is the County seat and service center, and is located on the Hudson River; Woodstock is an art colony and a cultural center in a deeply wooded area 10 miles northwest of Kingston; New Paltz is the location of a State University of New York liberal arts college and is situated on the Walkkill River 12 miles south of Kingston. The seventeenth century homes and churches along Huguenot Street in New Paltz comprise a national historic site; Saugerties, a Hudson River town, is 8 miles north of Kingston. Originally famous for its brickyards and quarries, it has also become a residential center for people engaged in local industries. Saugerties now is the summer home of Horse Shows in the Sun (HITS). HITS-On-The-Hudson converted a former 200 acre golf course into a world class facility designed to meet the highest standards of equestrian competition. The facility has 14 permanent barns, over 1,100 horse stalls, a permanent food service facility with a dining courtyard and RV sites with full hook up. Located 20 miles southwest in the Rondout Valley, Ellenville is a vacation and recreation center with hiking in the Shawangunk Ridge which is listed by the Nature Conservancy as one of the "75 Last Great Places on Earth". Phoenicia is a hunting and fishing center 24 miles northwest of Kingston in the Catskill Mountains and is a year round resort and residential area; Hurley, one of the oldest communities in the County a few miles to the west, is dotted with rugged, seventeenth century stone homes, and is an agricultural and residential center; Highland, 12 miles south on the banks of the Hudson River, provides access to the Walkway Over the Hudson, the longest elevated pedestrian bridge in the world, and continues to attract on average over 700,000 visitors per year. Highland is the center of the Hudson Valley wine industry and home to many apple, peach, and grape orchards.

The County provides a full range of services including law enforcement; educational assistance; construction and maintenance of highways; public health; public transportation; environmental protection; recreational facilities and programs; economic assistance; economic opportunity and development; and community development. The County also is financially accountable for several separate entities or component units. They include the Ulster Tobacco Asset Securitization Corporation (UTASC), the Ulster County Economic Development Alliance (UCEDA), and the Ulster County Capital Resource Corporation (UCCRC), all blended component units, which are included in the financial statements of the primary government, and the Ulster County Community College (UCCC), the Ulster County Resource Recovery Agency (UCRRA), and the Ulster County Industrial Development Agency (UCIDA), which are reported as discretely presented component units. Additional information on all six of these legally separate entities can be found in Note 1A in the notes to the financial statements.

The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the County's governing body. Budgets are adopted on a basis consistent with generally accepted accounting principles. Included in the annual budget are the activities of the General, Special Revenue, and Debt Service Funds. Project-length financial plans are adopted for the Capital Projects Fund. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is exercised at the department and object level within individual funds except for capital projects and fiduciary funds. The County also maintains an encumbrance accounting system under which the dollar values of purchase orders are recorded as reservations against budget appropriations. Encumbrance amounts are not considered expenditures; however, they are reappropriated as part of the following year's budget.

Factors Affecting Financial Condition

Local Economy

In April 2020, the number of employed individuals in Ulster County fell to 70,600 from 85,300 in March 2020, using seasonally adjusted data, because of the COVID-19 pandemic. By April 2022, the number of employed individuals had risen to 84,700, the highest since the steep decrease two years ago. This is reflected in the unemployment rate, which has been decreasing, going from 17.5% in April 2020 to 4.9% in April 2021 to 3.2% in April 2022. According to the New York State Department of Labor, from 2014 to 2019, the labor force averaged around 88,000 people. The Federal Reserve Bank of St. Louis has Ulster County's annual average labor force at 87,421 for 2020 and 86,356 for 2021. Recently, it had the labor force in Ulster County at 87,311 for April 2022. Steady labor force participation and more employed residents led to a lower unemployment rate.

Employment levels have approached pre-pandemic numbers. As with many places, employers in Ulster County, particularly in the service sector, have trouble finding employees. However, an economic climate affected by rising interest rates and significant inflation could lead to unemployment rates increasing in the near term. While it remains to be seen how these macroeconomic factors will ultimately impact Ulster County, its economy has demonstrated resilience in recent years.

Figures from the New York State Department of Labor (NYSDOL) show the average number of people employed in private-sector jobs in Ulster County increased from 41,997 in 2022 to a preliminary figure of 43,094 in 2021. No quarterly data is available for 2022 yet. Recent data from the U.S Census Bureau's American Community Survey shows a little more than two-thirds of Ulster County residents working within the County. An estimated 67.3% of Ulster County workers remained in the County for employment in 2020.

Per capita personal income data for the County shows an increase of 6.7% from 2019 to 2020, rising from \$52,554 to \$56,071, respectively. The median family income as calculated by the United States Department of Housing and Urban Development (HUD) went from \$90,100 in 2021 to \$96,000 for 2022.

The 2020 Census reports a total population of 181,851, a 0.3% decrease from 182,493 as reported in the 2010 Census. The most recent Census estimates have the County's population at 182,951 for 2021. The most recent figures from the New York State Association of Realtors have the County's 2021 median sale price for residential properties at \$338,500, up from \$282,500 in 2020. The New York State Department of Taxation and Finance has residential median sale prices of \$245,000 for 2019 and \$280,000 for 2020. Another sizable increase came last year in 2021 when the median sale price was \$320,000. Rental housing data collected by the County Planning Department for 2020 has a vacancy rate of 1.81%.

For the Year

To stimulate economic recovery, the County stressed expenditure controls and strived for revenue enhancements, including:

- 1) Personnel Attrition - During 2021, the County was aggressive with vacancy budget savings of \$4,844,765.
- 2) Tax Overlay - The County provided \$1,000,000 of accumulated fund balance in the 2021 tax levy for debt reduction and cash flow purposes.
- 3) Real Property Tax Levy - In 2021, the County Executive delivered a County Operating Budget for 2022 with a 0% tax increase to protect the taxpayers from the increasing cost of government.

For the Future

The 2022 Ulster County budget included \$32.4 million in the operating budget and capital improvement program to support economic activity within the County. The County received approximately \$34.5 million in funds related to the American Rescue Plan Act (ARPA), to support urgent COVID-19 response efforts, replace lost public sector revenue, support immediate economic stabilization, and address the systematic public health and economic challenges that have contributed to the unequal impact of the pandemic.

Debt Administration

Of the County's \$157.4 million of outstanding obligations, \$86.1 million of serial bonds and \$36.5 million of bond anticipation notes were issued for general purposes, \$33.9 million was issued for the Ulster Tobacco Asset Securitization Corporation (UTASC), a blended component unit of the County, and \$0.9 million was issued on behalf of the Ulster County Community College (UCCC). Currently, the County has a Standard and Poor's bond rating of AA on general obligation bond issues. Under current statutes, the County's general obligation bonded debt issuances are subject to a legal limitation based on 7% of the average full valuation of taxable real property. As of December 31, 2021, the County's general obligation bonded debt of \$123.5 million was well below the legal limit of approximately \$1.330 billion.

Cash Management

The County has a formal investment policy that is in conformance with all applicable Federal, State and other legal requirements. The general objectives, as set forth in the policy, are focused to provide for financial security and optimum liquidity of County funds while achieving a reasonable rate of return consistent with prevailing market conditions. State law requires that County funds must be deposited in banks or trust companies located and authorized to do business within New York State. The County is authorized to use demand accounts, savings accounts, and certificates of deposit. Permissible investments include guaranteed obligations of the U.S. Treasury and Federal Agencies, obligations of New York State, or its municipalities.

The County's policy provides that all investments are insured by federal depository insurance or collateralized. All collateral on deposits was held in the County's name by a third party financial institution.

The County is also authorized to contract for the purchases of investments through repurchase agreements. All repurchase agreements entered into are subject to a Master Repurchase Agreement.

Interest income helps to reduce the tax burden to the taxpayers. The County's effective interest rate on investments for 2021 was 0.14%, which led to interest earnings of \$196 thousand, a decrease from the prior year of \$418 thousand.

Risk Management

The County is exposed to various risks of loss related to unemployment, general liability, and workers' compensation. The County uses the proprietary fund to account for and finance, in the case of workers' compensation, its uninsured risks of loss. The County is also exposed to risk of loss for deductibles of varying amounts under several liability insurance policies.

The County maintains a workers' compensation claims-servicing pool to administer the payment of workers' compensation claims of pool participants. The pool is open to participation by any eligible municipality or any public entity. Under local law, participants are responsible for their proportionate share of total pool liabilities.

Acknowledgements

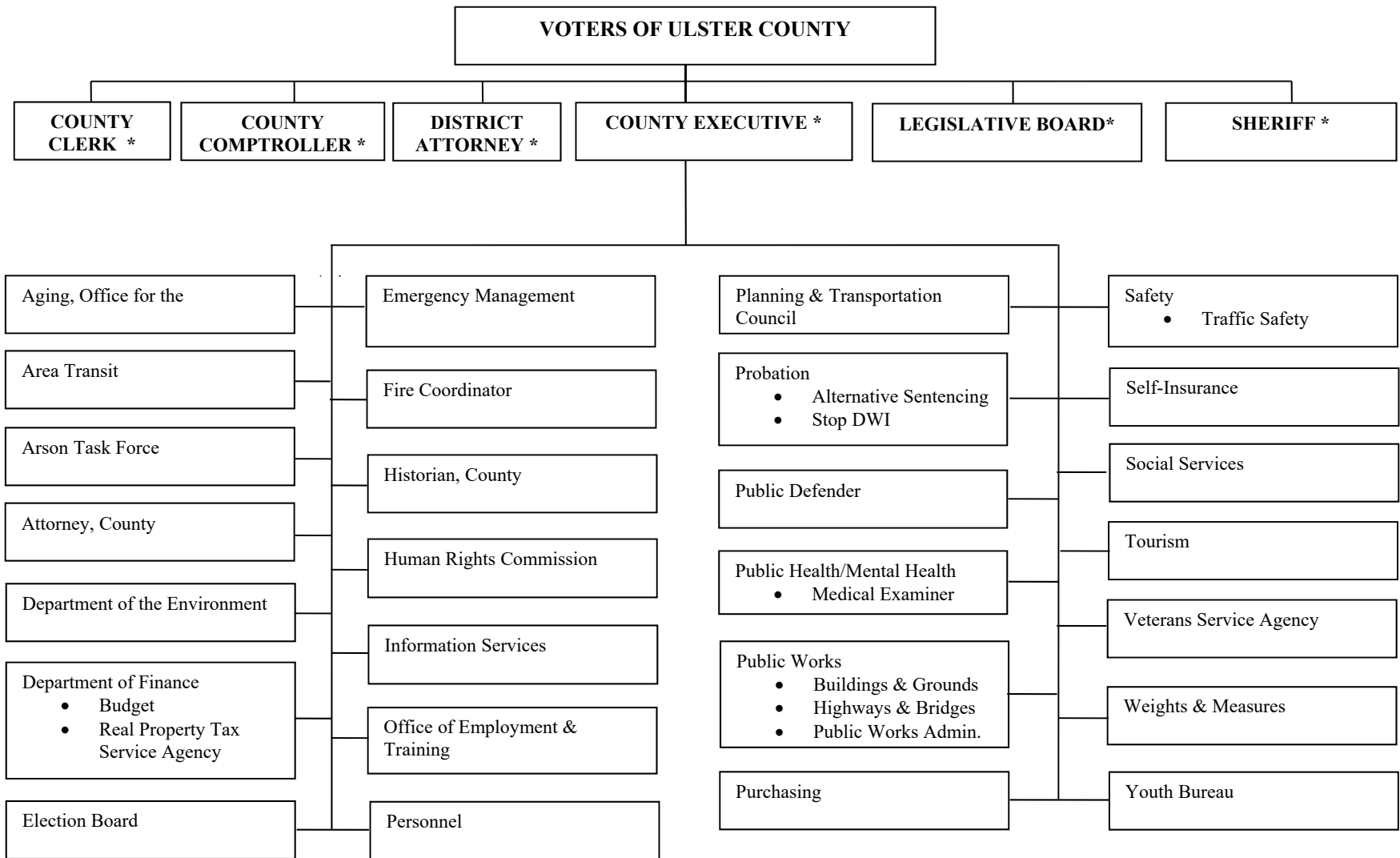
Preparation of this Annual Comprehensive Financial Report could not have been accomplished without the efficient and dedicated services of the entire staff of the Department of Finance. I would like to express my appreciation to all members of the department and to our independent auditor, Drescher & Malecki LLP, who assisted with its preparation.

In closing, I wish to thank our County Executive, County Legislators, and department heads and their staffs for their contributions to the preparation of this report.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "B. Gulnick, Jr.", followed by a period.

Burton Gulnick, Jr.
Commissioner of Finance



* Elected official

COUNTY OF ULSTER, NEW YORK
LIST OF PRINCIPAL OFFICIALS, ULSTER COUNTY LEGISLATURE
AS OF DECEMBER 31, 2021

David B. Donaldson – Chair

Jonathan R. Heppner – Majority Leader
Kenneth J. Ronk, Jr. – Minority Leader

District No. 1 – Town of Saugerties
Aaron Levin

District No. 2 – Town of Saugerties, Village of Saugerties
Joseph maloney

District No. 3 – Town of Saugerties, Town of Ulster
Dean Fabiano

District No. 4 – Town of Ulster, Town of Kingston
Brian Cahill

District No. 5 – City of Kingston
Abe Uchitelle

District No. 6 – City of Kingston
Phil Erner

District No. 7 – City of Kingston
Peter J. Criswell

District No. 8 – Town of Esopus
Laura Petit

District No. 9 – Town of Lloyd, Town of Plattekill
Herbert Litts, III

District No. 10 – Town of Lloyd, Town of Marlborough
Gina Hansut

District No. 11 – Town of Marlborough
Thomas Corcoran

District No. 12 – Town of Plattekill
Kevin A. Roberts

District No. 13 – Town of Shawangunk
Kenneth J. Ronk, Jr.

District No. 14 – Town of Shawangunk, Town of Wawarsing
Craig V. Lopez

District No. 15 – Town of Wawarsing,
Village of Ellenville
John Gavaris

District No. 16 – Town of Gardiner,
Town of Shawangunk
Tracey A. Bartels

District No. 17 – Town of Esopus, Town of New Paltz
Megan Sperry

District No. 18 – Town of Hurley, Town of Marbletown
Eric Stewart

District No. 19 – Town of Marbletown,
Town of Rosendale
Manna Jo Greene

District No. 20 – Town of New Paltz,
Village of New Paltz
Eve Walter

District No. 21 – Town of Rochester,
Town of Wawarsing
Chris Hewitt

District No. 22 – Town of Denning, Town of Hardenburgh,
Town of Olive, Town of Shandaken
Kathy Nolan

District No. 23 – Town of Hurley, Town of Woodstock
Jonathan R. Heppner

COUNTY OF ULSTER, NEW YORK
List of County Departments and Department Heads
As of December 31, 2021

Executive Patrick P. Ryan
Aging, Office for the..... Susan C. Koppenhaver
Arson Task Force.....Everett Erichsen
Attorney Clinton G. Johnson
Budget Office Burton Gulnick, Jr.
Clerk Nina Postupack
Comptroller.....March S. Gallagher
County Court Hon. Bryan Rounds
District Attorney David J Clegg
Economic Development.....Timothy J. Weidemann
Election Board Ashley E. Dittus, John Quigley
Emergency ManagementEverett Erichsen
Department of the EnvironmentNick Hvozda
Family Court.....Hon. Marianne O. Mizel,
..... Hon. A. McGinty, Hon. Keri Savona
Finance..... Burton Gulnick, Jr.
Fire Coordinator.....Everett Erichsen
Health Department.....Carol M. Smith, MD
Human Rights Commission..... Tyrone Wilson
Information Services..... Alan N. Macaluso
Insurance DepartmentDoraine L. Whitney
Office of Employment and Training.....Tomasine J. Oliphant
Legislature (Clerk of the)..... Victoria Fabella
Mental HealthCarol M. Smith, MD
Personnel Dawn Spader
Planning Dennis Doyle
Probation.....Nancy H. Schmidt
Public Defender Ruth L Boyer
Public Works Brendan Masterson
PurchasingEdward M. Jordan
Real Property Tax Service Agency..... Tracey Williams
SafetyDiane K. Beitel
Sheriff.....Juan J. Figueroa
Social Services.....Michael A. Iapoce
Soil and Water Conservation District Leonard Tantillo
Stop DWI.....Nancy H. Schmidt
Supreme Court Hon. Kevin Bryant
..... Hon. James Gilpatric, Hon. Julian Schreiber
Surrogate's Court Hon. Sara W. McGinty
Tourism..... Lisa Berger
Traffic Safety Board Diane K. Beitel
Ulster County Community CollegeDr. Alan P. Roberts
Ulster County Resource Recovery Agency.....Timothy E. DeGraff
Ulster County Area Transportation..... Sajaa S Ahmed
Veterans Service Agency..... Mark A Cozzupoli
Weights and MeasuresJames F DeGasperi
Youth Bureau..... Christina Dawson

Financial Section

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Certified Public Accountants

INDEPENDENT AUDITORS' REPORT

Honorable County Legislature
County of Ulster, New York:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Ulster, New York (the "County"), as of and for the year ended December 31, 2021 (with the Ulster County Community College for the fiscal year ended August 31, 2021), and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the reports of other auditors, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Ulster County Economic Development Alliance ("UCEDA") or the Ulster County Capital Resource Corporation ("UCCRC"), which represent 14.79 percent and 1.10 percent, respectively, of the assets, and 2.34 percent and 0.07 percent, respectively, of the revenues of the business-type activities. We also did not audit the financial statements of Ulster County Community College ("UCCC"), the Ulster County Resource Recovery Agency ("UCRRA"), or the Ulster County Industrial Development Agency ("UCIDA"), which represent 67.89 percent, 30.31 percent and 1.80 percent, respectively, of the assets, and 69.05 percent, 29.74 percent and 1.21 percent, respectively, of the revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the UCEDA, UCCRC, UCCC, UCRRA, and UCIDA, is based solely on the reports of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standard generally accepted in the United States of America ("GAAS"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for the twelve months beyond the financial statement date, including any currently known information that may arise substantial doubt shortly after.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Supplementary Information, as listed in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements.

The Supplementary Information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, the Supplementary Information, as listed in the table of contents, is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information provided in the County's Annual Comprehensive Financial Report. The other information comprises the Introductory Section, Other Information, and Statistical Section, as listed in the table of contents, but does not include the financial statements and our auditors' report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Drescher & Malecki LLP
September 23, 2022

County of Ulster, New York Management's Discussion and Analysis December 31, 2021

This section of the County of Ulster, New York's (County) annual comprehensive financial report presents a discussion and analysis of the County's financial performance during the fiscal year ended December 31, 2021. Please read it in conjunction with the transmittal letter at the front of this report and the County's basic financial statements following this section.

Financial Highlights

- The liabilities and deferred inflows of resources of the primary government of the County exceeded assets and deferred outflows of resources at the close of the fiscal year by \$65,228,349 (*net position deficit*). This consists of \$52,956,834 net investment in capital assets, and restricted net position of \$8,935,609, offset by an unrestricted net position deficit of \$127,120,792.
- The primary government's total net position increased by \$10,227,088.
- At year end, the County governmental funds reported combined fund balances of \$84,908,465, an increase of \$26,304,983 in comparison with the fund balances in the prior year of \$58,603,482.
- At the end of the fiscal year, the General Fund fund balance increased by \$45,830,100 to a total fund balance of \$107,524,447. Unassigned fund balance for the General Fund was \$84,835,763, or 31.18% of total General Fund expenditures and operating transfers out. An assignment from the fund balance of \$5,926,256 was budgeted for appropriation in the next fiscal year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) **government-wide** financial statements; 2) **fund** financial statements and 3) **notes** to the basic financial statements. Required and other Supplementary Information are included in addition to the basic financial statements.

Government-wide Financial Statements are designed to provide readers with a broad overview of County finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all County assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The *statement of activities* presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of the related cash flows*. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all, or in part a portion, of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, education, public safety, public health, transportation, economic assistance, culture and recreation, home and community, and interest on long-term debt. The business-type activities of the County include the Workers' Compensation Pool, and two blended component units, the Ulster County Economic Development Alliance (UCEDA), and the Ulster County Capital Resource Corporation (UCCRC).

The government-wide financial statements can be found on pages 12-13 of this report.

Component units are included in the government-wide financial statements and consist of legally separate entities for which the County is financially accountable or provide services entirely to the County. The aggregate discretely presented component units of the County include the Ulster County Community College (UCCC), the Ulster County Resource Recovery Agency (UCRRA), and the Ulster County Industrial Development Agency (UCIDA). The Ulster Tobacco Asset Securitization Corporation (UTASC), the Ulster County Economic Development Alliance (UCEDA), and the Ulster County Capital Resource Corporation (UCCRC), although legally separate, function solely for the benefit of the County, and therefore have been included, or blended, as an integral part of the primary government.

The combining financial statements of the aggregate discretely presented component units can be found on pages 72-73 of this report.

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate finance-related legal compliance. All of the funds of the County can be divided into three categories: *governmental funds*, *proprietary funds* and *fiduciary funds*.

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains seven individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Debt Service Fund, Capital Projects Fund and the Ulster Tobacco Asset Securitization Corporation (UTASC), which are considered to be major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* in the Supplementary Information section of this report.

The County adopts an annual appropriated budget for its governmental funds with the exception of the Capital Projects Fund and UTASC. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with the established budgets.

The governmental fund financial statements can be found on pages 14-16 of this report.

Proprietary funds of the County are enterprise funds. Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses an enterprise funds to account for the Workers' Compensation Pool, UCEDA, and UCCRC.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Workers' Compensation Pool is considered to be a major fund of the County and is presented separately in the proprietary fund financial statements. Data from the other two proprietary funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor proprietary funds is provided in the form of *combining statements* in the Supplementary Information section of this report.

The proprietary fund financial statements can be found on pages 17-19 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 20-21 of this report.

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes can be found on pages 22-59 of this report.

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

Required and Other Supplementary Information is presented in addition to the basic financial statements and accompanying notes. This presentation provides information concerning the County's net pension liability, its obligation to provide postemployment benefits, budgetary comparison schedules, and combining and individual fund statements and schedules to provide information for the nonmajor governmental and proprietary funds.

Required supplementary information can be found on pages 60-66 of this report.

Supplementary information can be found on pages 67-73 of this report.

Other information can be found on pages 74-77 of this report.

Finally, the statistical section can be found on pages 78-89 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County primary government, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$65,228,349 at fiscal year-end.

County of Ulster's Net Position – Primary Government

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 217,050,784	\$ 149,317,211	\$ 41,259,925	\$ 37,689,394	\$258,310,709	\$187,006,605
Capital assets	212,738,313	202,034,555	-	-	212,738,313	202,034,555
Total assets	429,789,097	351,351,766	41,259,925	37,689,394	471,049,022	389,041,160
Deferred outflows of resources	99,727,982	91,871,130	-	-	99,727,982	91,871,130
Current and other liabilities	119,584,515	78,999,728	2,420,795	2,158,916	122,005,310	81,158,644
Long-term liabilities	356,344,935	404,658,406	36,674,000	33,288,470	393,018,935	437,946,876
Total liabilities	475,929,450	483,658,134	39,094,795	35,447,386	515,024,245	519,105,520
Deferred inflows of resources	120,981,108	37,262,207	-	-	120,981,108	37,262,207
Net position:						
Net investment in capital assets	52,956,834	46,508,507	-	-	52,956,834	46,508,507
Restricted	8,736,482	8,634,441	199,127	199,127	8,935,609	8,833,568
Unrestricted	(129,086,795)	(132,840,393)	1,966,003	2,042,881	(127,120,792)	(130,797,512)
Total net position	\$(67,393,479)	\$(77,697,445)	\$ 2,165,130	\$ 2,242,008	\$(65,228,349)	\$(75,455,437)

The largest positive portion of the County's net position, \$52,956,834, represents its investment in capital assets (e.g., land, buildings, machinery, and equipment), net of accumulated depreciation, less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, in the amount of \$8,935,609, represents resources that are subject to external restrictions on how they may be used.

The remaining balance of the County's net position, \$(127,120,792), is considered to be an unrestricted deficit. This deficit does not mean that the County does not have resources available to meet its obligations in the ensuing year. Rather, it reflects liabilities not related to the County's capital assets and are not expected to be repaid from current resources. These long-term liabilities, including compensated absences, other post-employment benefits ("OPEB") obligations, claims payable, and net pension liability, are funded annually within the funds.

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

The County's primary government net position increased by \$10,227,088 as a result of operations during the current fiscal year.

The following table presents the changes in net position for governmental and business-type activities for the year ended December 31, 2021 and 2020:

County of Ulster's Changes in Net Position – Primary Government

	Governmental Activities		Business-type Activities		Total	
	FY 2021	FY 2020	FY 2021	FY 2020	FY 2021	FY 2020
Revenues:						
Program revenues:						
Charges for services	\$16,418,984	\$17,060,995	\$ 6,833,612	\$ 8,443,399	\$23,252,596	\$25,504,394
Operating grants and contributions	86,342,870	83,350,397	3,952,935	352,619	90,295,805	83,703,016
Capital grants and contributions	5,682,704	8,710,620	-	-	5,682,704	8,710,620
Total program revenues	108,444,558	109,122,012	10,761,168	8,796,018	119,231,105	117,918,030
General revenues:						
Property taxes	77,707,423	75,557,055	-	-	77,707,423	75,557,055
Sales taxes	154,916,412	127,306,183	-	-	154,916,412	127,306,183
Other	9,104,375	7,207,389	46,857	188,365	9,151,232	7,395,754
Total general revenues	241,728,210	210,070,627	46,857	188,365	241,775,067	210,258,992
Total revenues	350,172,768	319,192,639	10,714,311	8,984,383	361,006,172	328,177,022
Expenses:						
General government	92,792,881	83,850,450	-	-	92,792,881	83,850,450
Education	9,708,425	22,973,213	-	-	9,708,425	22,973,213
Public safety	62,808,834	56,977,993	-	-	62,808,834	56,977,993
Public health	22,078,358	19,631,532	-	-	22,078,358	19,631,532
Transportation	31,775,650	29,108,928	-	-	31,775,650	29,108,928
Economic assistance	113,669,841	115,185,382	-	-	113,669,841	115,185,382
Culture and recreation	1,413,743	3,526,663	-	-	1,413,743	3,526,663
Home and community	3,032,103	4,386,062	-	-	3,032,103	4,386,062
Interest	2,588,967	5,161,718	-	-	2,588,967	5,161,718
Workers' Compensation Pool	-	-	10,572,708	8,665,636	10,572,708	8,665,636
UCEDA	-	-	230,731	352,297	230,731	352,297
UCCRC	-	-	106,843	50,317	106,843	50,317
Total expenses	339,868,802	340,801,941	10,910,282	9,068,250	350,779,084	349,870,191
Changes in net position	10,303,966	(21,609,302)	(76,878)	(83,867)	10,227,088	(21,693,169)
Net position – beginning	(77,697,445)	(56,088,143)	2,242,008	2,325,875	(75,455,437)	(53,762,268)
Net position – ending	\$(67,393,479)	\$(77,697,445)	\$ 2,165,130	\$ 2,242,008	\$(65,228,349)	\$(75,455,437)

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

Key elements of the primary government's increase in net position during the year ended December 31, 2021 of \$10,227,088 are as follows:

Governmental Activities: Governmental activities increased the County's net position by \$10,303,966 primarily due to an increase in sales tax.

Business-type Activities: Business-type activities decreased the County's net position by \$76,878 primarily due to increased expenses of the Ulster County Capital Resource Corporation.

Financial Analysis of the County's Funds

As noted earlier, the County uses *fund accounting* to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The general government functions are contained in the General, Special Revenue, Debt Service, Capital Project Funds, and the Ulster Tobacco Asset Securitization Corporation (UTASC). The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the chief operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$84,835,763, while total fund balance was \$107,524,447. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures and operating transfers out. Unassigned fund balance represents 31.18 percent of total fund expenditures and operating transfers out, while total fund balance represents 39.52 percent of that same amount.

Revenues for governmental funds totaled \$355,064,973 in the current fiscal year, which represents an increase of 10.3 percent from the previous fiscal year.

The following table presents the amount of revenues from various sources as well as increases or decreases from the prior year.

Revenues Classified by Source
Governmental Funds

Revenues by Source	FY 2021 Amount	FY 2021 % of Total	FY 2020 Amount	FY 2020 % of Total	Increase (Decrease) Amount	Increase (Decrease) % Change
Taxes	\$ 243,149,931	68.5%	\$ 207,920,500	64.6%	\$ 35,229,431	16.9%
State and federal aid	89,842,680	25.3%	91,926,206	28.6%	(2,083,526)	(2.3)%
Departmental income	10,049,583	2.8%	10,030,575	3.1%	19,008	0.2%
Intergovernmental	3,323,806	0.9%	2,269,312	0.7%	1,054,494	46.5%
Use of money and property	917,342	0.3%	1,260,410	0.4%	(343,068)	(27.2)%
Tobacco settlement proceeds	2,553,142	0.7%	2,360,862	0.7%	(1,167,812)	8.1%
Miscellaneous local sources	969,642	0.3%	811,144	0.2%	192,280	19.5%
Interfund revenues	1,621,075	0.5%	1,560,824	0.5%	158,498	3.9%
Other	2,637,772	0.7%	3,805,584	1.2%	60,251	(30.7)%
Total	\$ 355,064,973	100.0%	\$ 321,945,417	100.0%	\$ 33,119,556	10.3%

The following provides an explanation of revenues by source that changed significantly over the prior year.

- **Taxes** – the significant increase is due to increased sales tax revenues in 2021.
- **Intergovernmental** – the significant increase is primarily due to receiving funds from other local government sources for a capital project.
- **Use of money and property** – the significant decrease is primarily due to a decreased interest rate environment in 2021.
- **Miscellaneous local sources** – the significant increase is primarily due to Bond Anticipation Note premium in 2021.

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

Expenditures for governmental funds totaled \$362,159,151 in the current fiscal year, which represents an increase of 13.0 percent from the previous year.

The following table presents the amount of expenditures by function as well as increases or decreases from the prior year.

Expenditures by Function						
Governmental Funds						
Expenditures by Function	FY 2021		FY 2020		Increase (Decrease) Amount	Increase (Decrease) % Change
	FY 2021 Amount	% of Total	FY 2020 Amount	% of Total		
General government	\$70,678,708	19.5%	\$65,563,573	20.5%	\$ 5,115,135	7.8%
Education	9,708,425	2.7%	10,136,550	3.2%	(428,125)	(4.2)%
Public safety	50,360,658	13.9%	46,893,209	14.6%	3,467,449	7.4%
Public health	19,749,320	5.5%	18,232,031	5.7%	1,517,289	8.3%
Transportation	26,724,387	7.4%	22,271,527	6.9%	4,452,860	20.0%
Economic assistance	105,521,577	29.1%	110,394,054	34.5%	(4,872,477)	(4.4)%
Culture and recreation	1,066,230	0.3%	918,594	0.3%	147,636	16.1%
Home and community	2,993,792	0.8%	4,052,593	1.3%	(1,058,801)	(26.1)%
Employee benefits	6,720,839	1.9%	7,648,771	2.4%	(927,932)	(12.1)%
Debt (principal, interest, and issuance costs)	45,486,246	12.6%	17,147,607	5.3%	28,338,639	165.3%
Capital outlay	23,148,969	6.4%	17,164,882	5.3%	5,984,087	34.9%
Total	\$362,159,151	100.0%	\$320,423,391	100.0%	\$41,735,760	13.0%

The following provides an explanation of the expenditures by function that changed significantly over the prior year.

- **Transportation** – the significant increase is primarily due to the prior year having decreased infrastructure construction due to the effects of the COVID-19 pandemic.
- **Home and community** – the significant decrease is primarily due to the prior year having increased environmental spending.
- **Debt (principal, interest, and issuance costs)** – the significant increase is primarily due to a larger refunding bond issuance in 2021 compared to 2020.
- **Capital outlay** – the significant increase is primarily due to the prior year having decreased infrastructure construction in 2020 due to the COVID-19 pandemic.

The current year overall deficiency of revenues and other financing sources under expenditures and other financing uses is presented below:

Summary of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

	General Fund	Debt Service Fund	Capital Projects Fund	UTASC	Nonmajor Special Revenue Funds	Total
Revenues	\$317,910,745	\$11,970,231	\$ 5,619,169	\$2,553,437	\$17,011,391	\$355,064,973
Expenditures	271,544,245	42,694,433	23,148,969	2,557,988	22,213,516	362,159,151
Other financing sources (uses), net	(536,400)	29,964,081	3,971,480	-	-	33,399,161
Net change in fund balances (deficit)	45,830,100	(760,121)	(13,558,320)	(4,551)	(5,202,125)	26,304,983
Fund balances (deficit) – beginning	61,694,347	3,182,748	(17,132,059)	2,360,373	8,498,073	58,603,482
Fund balances (deficit) – ending	\$107,524,447	\$ 2,422,627	(\$30,690,379)	\$ 2,355,822	\$ 3,295,948	\$ 84,908,465

The fund balance of the County's General Fund increased by \$45,830,100 during the fiscal year due to increased property and sales tax revenues in 2021.

Proprietary funds. The County’s proprietary funds provide the same type of information found in the business-type activities of the government-wide financial statements, but in more detail. Other factors concerning the finances of the County’s proprietary funds have already been addressed in the discussion of the County’s business-type activities.

General Fund Budgetary Highlights

Differences between the adopted budget and the final amended budget resulted in a \$19.4 million increase in appropriations and transfers out, and a \$13.0 million increase in revenues and significant changes can be briefly summarized as follows:

- \$5.0 million to fund increases in sales tax distribution in the general government.
- \$6.3 million to fund increases as a result of employee contract settlements during the year.
- \$1.7 million to fund increases in public safety related to the COVID-19 pandemic.
- \$4.3 million to fund increases in public health related to the COVID-19 pandemic.
- \$1.5 million to fund increases in mental health related to Opioid addiction prevention.

In comparing the final budget to actual, the primary variances were as follows:

- Sales tax revenue was \$29.4 million higher than budgeted primarily due to a significant increase in economic and local spending after the effects of the COVID-19 pandemic subsided.
- Economic assistance expenditures were \$19.9 million lower than the final budget primarily from lower than anticipated costs related to Social Services and child care spending.
- Public health expenditures were \$7.8 million lower than budgeted primarily due to contractual costs coming in lower than anticipated related to public health administration and mental health services.
- General government expenditures were \$5.8 million lower than the final budget due to lower than anticipated contractual costs related to the public defender, elections, and buildings.

Capital Assets and Debt Administration

Capital assets. The County’s investment in capital assets for its governmental activities as of fiscal year end amounted to \$212,738,313 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, buildings and improvements, machinery and equipment, infrastructure and construction in progress. For government-wide financial statement presentation, all depreciable capital assets were depreciated from acquisition date to the end of the current fiscal year.

Capital assets for the governmental activities are presented below to illustrate changes from the prior year:

	<u>Governmental Activities</u>	
	2021	2020
Land and land improvements	\$ 5,210,052	\$ 5,163,828
Buildings and improvements	72,995,364	76,635,211
Machinery and equipment	17,964,182	17,623,317
Infrastructure	86,864,888	83,692,044
Construction in progress	29,703,827	18,920,155
Total	<u>\$212,738,313</u>	<u>\$202,034,555</u>

Additional information on the County’s capital assets can be found in Note 2E on pages 35-36 of this report.

County of Ulster, New York
Management's Discussion and Analysis (Continued)
December 31, 2021

Long-term debt. At the end of the current fiscal year, the primary government of the County had total serial bonded debt outstanding of \$126,846,185, net of unamortized bond premiums and accreted interest. Of this amount, \$91,829,952 comprises debt backed by full faith and credit of the County and \$35,016,233 is backed by the tobacco settlement revenues per the Master Settlement Agreement.

	<u>Governmental Activities</u>		<u>Increase</u>
	<u>2021</u>	<u>2020</u>	<u>(Decrease)</u>
General obligation bonds	\$ 90,900,580	\$ 101,495,744	\$ (10,595,164)
Bonds issued on behalf of UCCC	929,372	1,093,344	(163,972)
Tobacco asset backed bonds	35,016,233	35,580,273	(564,040)
Net outstanding bonded debt	<u>\$ 126,846,185</u>	<u>\$ 138,169,361</u>	<u>\$ (11,773,176)</u>

The County maintains a "AA" rating from Standard & Poor's for general obligation debt. State statutes limit the amount of general obligation debt a governmental entity may issue to 7% of its five-year average full valuation of taxable real property. The County has utilized 9.288% of its statutory debt limit at fiscal year end.

Additional information on the County's long-term debt can be found in Note 2I on pages 39-42 of this report.

Economic Factors and Next Year's Budget and Rates

- The property tax levy was not increased in 2022.
- The 2022 capital budget dedicated \$32.4 million in capital investments to transportation, water, sewer, and the County's trails network.

All of these factors were considered in preparing the County's budget for fiscal year 2022.

During the current fiscal year, fund balance in the General Fund increased to \$107,561,957. The County elected to appropriate \$5,926,256 of the fund balance in the General Fund for spending in the 2022 fiscal year budget.

Request for Information

The financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Ulster County Department of Finance, P.O. Box 1800, Kingston, New York, 12402.

Basic Financial Statements

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Government-wide
Financial Statements

County of Ulster, New York
Statement of Net Position
December 31, 2021

	Primary Government			Aggregate Discretely Presented Component Units
	Governmental Activities	Business-type Activities	Total	
ASSETS				
Cash and cash equivalents	\$ 82,378,895	\$ 38,084,697	\$ 120,463,592	\$ 15,955,491
Restricted cash and cash equivalents	36,480,697	1,301,598	37,782,295	-
Investments	-	-	-	15,833,709
Receivables	83,913,652	619,530	84,533,182	8,780,777
Internal balances	4,949,010	(4,949,010)	-	-
Due from Custodial Fund	1,012	-	1,012	-
Due from component units	548,239	-	548,239	-
Inventories	90,489	-	90,489	-
Prepaid items	8,688,790	-	8,688,790	340,342
Other assets	-	5,003,110	5,003,110	1,028,276
Deposit with third party administrator	-	1,200,000	1,200,000	-
Capital assets (net of accumulated depreciation)	212,738,313	-	212,738,313	33,950,840
Total assets	429,789,097	41,259,925	471,049,022	75,889,435
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources - pensions	69,880,861	-	69,880,861	6,409,373
Deferred outflows of resources - OPEB	28,889,466	-	28,889,466	2,949,323
Deferred charge on refunding bonds	957,655	-	957,655	-
Total deferred outflows of resources	99,727,982	-	99,727,982	9,358,696
LIABILITIES				
Accounts payable and other accrued liabilities	34,478,189	1,316,134	35,794,323	3,623,473
Intergovernmental payables	32,657,726	2,190	32,659,916	70
Due to primary government	-	-	-	548,239
Unearned revenue	15,994,675	1,102,471	17,097,146	4,301,358
Bond anticipation notes payable	36,453,925	-	36,453,925	-
Noncurrent liabilities:				
Due within one year	16,105,397	26,618,503	42,723,900	2,004,133
Due in more than one year	340,239,538	10,055,497	350,295,035	27,049,875
Total liabilities	475,929,450	39,094,795	515,024,245	37,527,148
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - deferred tuition	-	-	-	485,639
Unavailable revenue - sale of property	5,000,000	-	5,000,000	-
Deferred inflows of resources - pensions	88,613,493	-	88,613,493	6,870,874
Deferred inflows of resources - OPEB	20,669,676	-	20,669,676	4,276,742
Deferred gain on refunding bonds	6,697,939	-	6,697,939	-
Total deferred inflows of resources	120,981,108	-	120,981,108	11,633,255
NET POSITION				
Net investment in capital assets	52,956,834	-	52,956,834	30,712,441
Restricted for:				
Board designated, scholarships, and grants	-	-	-	1,950,649
Nonexpendable	-	-	-	13,563,922
Debt service	2,355,822	-	2,355,822	2,942,187
Other purposes	6,380,660	199,127	6,579,787	575,776
Unrestricted	(129,086,795)	1,966,003	(127,120,792)	(13,657,247)
Total net position	\$ (67,393,479)	\$ 2,165,130	\$ (65,228,349)	\$ 36,087,728

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Activities
For the Year Ended December 31, 2021

Functions/Programs	Expenses	Net (Expense) Revenue and Changes in Net Position						
		Program Revenues			Primary Government			Aggregate Discretely Presented Component Units
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	
Primary government:								
Governmental activities:								
General government	\$ 92,792,881	\$ 7,170,047	\$ 3,522,677	\$ 1,154,948	\$ (80,945,209)	\$ -	\$ (80,945,209)	\$ -
Education	9,708,425	68,384	-	301,300	(9,338,741)	-	(9,338,741)	-
Public safety	62,808,834	1,869,726	6,295,266	240,019	(54,403,823)	-	(54,403,823)	-
Public health	22,078,358	1,155,283	13,162,072	-	(7,761,003)	-	(7,761,003)	-
Transportation	31,775,650	903,752	8,826,814	3,587,007	(18,458,077)	-	(18,458,077)	-
Economic assistance	113,669,841	4,845,151	53,705,523	-	(55,119,167)	-	(55,119,167)	-
Culture and recreation	1,413,743	319,372	276,420	399,430	(418,521)	-	(418,521)	-
Home and community	3,032,103	87,269	554,098	-	(2,390,736)	-	(2,390,736)	-
Interest	2,588,967	-	-	-	(2,588,967)	-	(2,588,967)	-
Total governmental activities	339,868,802	16,418,984	86,342,870	5,682,704	(231,424,244)	-	(231,424,244)	-
Business-type activities:								
Workers' Compensation Pool	10,572,708	6,574,266	3,952,935	-	-	(45,507)	(45,507)	-
Economic Development Alliance	230,731	252,986	-	-	-	22,255	22,255	-
Capital Resource Corporation	106,843	6,360	-	-	-	(100,483)	(100,483)	-
Total business-type activities	10,910,282	6,833,612	3,952,935	-	-	(123,735)	(123,735)	-
Total primary government	\$ 350,779,084	\$ 23,252,596	\$ 90,295,805	\$ 5,682,704	(231,424,244)	(123,735)	(231,547,979)	-
Component units:								
Community College	\$ 32,089,720	\$ 9,203,653	\$ 9,514,107	\$ -				(13,371,960)
Resource Recovery Agency	17,258,530	18,746,794	193,901	-				1,682,165
Industrial Development Agency	248,603	775,376	-	-				526,773
Total component units	\$ 49,596,853	\$ 28,725,823	\$ 9,708,008	\$ -				(11,163,022)
General revenues:								
Taxes:								
Property and other real property tax items					77,707,423	-	77,707,423	-
Sales					154,916,412	-	154,916,412	-
Tax on hotel room occupancy					3,357,322	-	3,357,322	-
E-911 surcharge					803,990	-	803,990	-
Automobile use tax					1,262,579	-	1,262,579	-
Use of money and property					917,342	46,857	964,199	138,832
Tobacco settlement proceeds					2,763,142	-	2,763,142	-
Contribution from other governments					-	-	-	5,896,514
County contribution					-	-	-	15,480,038
Chargeback revenue					-	-	-	905,953
Federal and state nonoperating revenues					-	-	-	3,285,173
Total general revenues					241,728,210	46,857	241,775,067	25,706,510
Change in net position					10,303,966	(76,878)	10,227,088	14,543,488
Net position - beginning					(77,697,445)	2,242,008	(75,455,437)	21,544,240
Net position - ending					<u>\$ (67,393,479)</u>	<u>\$ 2,165,130</u>	<u>\$ (65,228,349)</u>	<u>\$ 36,087,728</u>

See accompanying notes to the financial statements.

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Fund Financial
Statements

County of Ulster, New York
Balance Sheet - Governmental Funds and Reconciliation of the Balance Sheet - Governmental Funds
To the Government-wide Statement of Net Position
December 31, 2021

	General	Debt Service	Capital Projects	UTASC	Total Nonmajor Funds	Total Governmental Funds
ASSETS						
Cash, cash equivalents and investments	\$ 78,926,379	\$ -	\$ -	\$ -	\$ 3,452,516	\$ 82,378,895
Restricted cash, cash equivalents and investments	27,375,335	2,422,627	4,312,798	2,369,937	-	36,480,697
Receivables	78,123,644	-	2,611,338	-	598,670	81,333,652
Due from other funds	5,015,127	-	-	-	-	5,015,127
Due from component units - UCCC	548,239	-	-	-	-	548,239
Inventories	90,489	-	-	-	-	90,489
Prepaid items	6,233,011	-	2,455,779	-	-	8,688,790
Total assets	<u>\$ 196,312,224</u>	<u>\$ 2,422,627</u>	<u>\$ 9,379,915</u>	<u>\$ 2,369,937</u>	<u>\$ 4,051,186</u>	<u>\$ 214,535,889</u>
LIABILITIES						
Accounts payable and other accrued liabilities	\$ 29,474,123	\$ -	\$ 3,616,369	\$ -	\$ 755,238	\$ 33,845,730
Intergovernmental payables	32,657,726	-	-	-	-	32,657,726
Due to other funds	28,500	-	-	14,115	-	42,615
Bond anticipation notes payable	-	-	36,453,925	-	-	36,453,925
Unearned revenues	15,994,675	-	-	-	-	15,994,675
Total liabilities	<u>78,155,024</u>	<u>-</u>	<u>40,070,294</u>	<u>14,115</u>	<u>755,238</u>	<u>118,994,671</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - sale of property	5,000,000	-	-	-	-	5,000,000
Unavailable revenue - property taxes	5,632,753	-	-	-	-	5,632,753
Total deferred inflows of resources	<u>10,632,753</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,632,753</u>
FUND BALANCES (DEFICIT)						
Nonspendable:						
Inventories	90,489	-	-	-	-	90,489
Prepaid items	6,233,011	-	2,455,779	-	-	8,688,790
Restricted for:						
Debt service	-	2,422,627	-	2,355,822	-	4,778,449
Future capital projects	2,450,000	-	-	-	-	2,450,000
Risk retention	130,466	-	-	-	-	130,466
Tax stabilization	1,148,359	-	-	-	-	1,148,359
Other purposes	2,651,835	-	-	-	-	2,651,835
Assigned to:						
Encumbrances	3,426,727	-	-	-	558,939	3,985,666
Subsequent years' expenditures	5,926,256	-	-	-	-	5,926,256
Specific use	-	-	-	-	2,737,009	2,737,009
Other purposes	631,541	-	-	-	-	631,541
Unassigned	84,835,763	-	(33,146,158)	-	-	51,689,605
Total fund balances (deficit)	<u>107,524,447</u>	<u>2,422,627</u>	<u>(30,690,379)</u>	<u>2,355,822</u>	<u>3,295,948</u>	<u>84,908,465</u>
Total liabilities, deferred inflows of resources, and fund balances (deficit)	<u>\$ 196,312,224</u>	<u>\$ 2,422,627</u>	<u>\$ 9,379,915</u>	<u>\$ 2,369,937</u>	<u>\$ 4,051,186</u>	

Amounts reported for governmental activities in the statement of net position (page 12) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	212,738,313
Other assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	2,580,000
Pension related deferred outflows of resources represent a consumption of net position in the future period and, therefore, are not reported in the funds.	69,880,861
OPEB related deferred outflows represent a consumption of net position in the future period and, therefore, are not reported in the funds.	28,889,466
Deferred charge on bond refunding represents a consumption of net position in the future period and, therefore, are not reported in the funds.	957,655
Deferred property tax revenue is not available to pay for current-period expenditures and, therefore, are deferred in the funds.	5,632,753
Retainage payable is not due and payable in the current period and, therefore, is not reported in the funds.	(156,917)
Pension related deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.	(88,613,493)
OPEB related deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.	(20,669,676)
Deferred gains on refunding bonds are not due and payable in the current period and, therefore, are not reported in the funds.	(6,697,939)
Accrued interest on bonds payable is not due and payable in the current period and, therefore, is not reported in the funds.	(475,542)
Claims and judgments for workers' compensation liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(22,490)
Long-term liabilities, including bonds payable, claims and judgments, retirement, OPEB, net pension liability, and compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds.	(356,344,935)
Net position of governmental activities	<u>\$ (67,393,479)</u>

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit)
Governmental Funds
For the Year Ended December 31, 2021

	General	Debt Service	Capital Projects	UTASC	Total Nonmajor Funds	Total Governmental Funds
REVENUES						
Taxes:						
Property	\$ 56,144,074	\$ 11,950,698	\$ -	\$ -	\$ 9,129,499	\$ 77,224,271
Other real property tax items	5,585,357	-	-	-	-	5,585,357
Sales	154,916,412	-	-	-	-	154,916,412
Tax on Hotel Room Occupancy	3,357,322	-	-	-	-	3,357,322
E-911 emergency telephone surcharge	803,990	-	-	-	-	803,990
Automobile use tax	1,262,579	-	-	-	-	1,262,579
State aid	47,912,231	-	3,803,533	-	5,912,172	57,627,936
Federal aid	29,939,312	-	665,636	-	1,609,796	32,214,744
Departmental income	10,049,583	-	-	-	-	10,049,583
Intergovernmental	1,873,086	-	1,150,000	-	300,720	3,323,806
Use of money and property	902,243	7,107	-	295	7,697	917,342
Licenses and permits	550,267	-	-	-	-	550,267
Fines and forfeitures	284,787	-	-	-	-	284,787
Sale of property and compensation for loss	1,761,552	-	-	-	41,166	1,802,718
Tobacco settlement proceeds	-	-	-	2,553,142	-	2,553,142
Miscellaneous local sources	946,875	12,426	-	-	10,341	969,642
Interfund revenues	1,621,075	-	-	-	-	1,621,075
Total revenues	317,910,745	11,970,231	5,619,169	2,553,437	17,011,391	355,064,973
EXPENDITURES						
Current:						
General government	70,633,893	-	-	44,815	-	70,678,708
Education	9,708,425	-	-	-	-	9,708,425
Public safety	50,360,658	-	-	-	-	50,360,658
Public health	19,749,320	-	-	-	-	19,749,320
Transportation	6,434,648	-	-	-	20,289,739	26,724,387
Economic assistance	103,945,313	-	-	-	1,576,264	105,521,577
Culture and recreation	1,066,230	-	-	-	-	1,066,230
Home and community	2,646,279	-	-	-	347,513	2,993,792
Employee benefits	6,720,839	-	-	-	-	6,720,839
Debt service:						
Principal	-	39,153,654	-	815,000	-	39,968,654
Interest and other fiscal charges	278,640	3,540,779	-	1,698,173	-	5,517,592
Capital outlay	-	-	23,148,969	-	-	23,148,969
Total expenditures	271,544,245	42,694,433	23,148,969	2,557,988	22,213,516	362,159,151
Excess (deficiency) of revenues over expenditures	46,366,500	(30,724,202)	(17,529,800)	(4,551)	(5,202,125)	(7,094,178)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	-	536,400	-	-	536,400
Transfers out	(536,400)	-	-	-	-	(536,400)
Issuance of bonds	-	-	3,435,080	-	-	3,435,080
Issuance of refunding bonds	-	26,060,000	-	-	-	26,060,000
Premium on obligations	-	3,904,081	-	-	-	3,904,081
Total other financing sources (uses)	(536,400)	29,964,081	3,971,480	-	-	33,399,161
Net change in fund balances (deficit)	45,830,100	(760,121)	(13,558,320)	(4,551)	(5,202,125)	26,304,983
Fund balances (deficit) - beginning	61,694,347	3,182,748	(17,132,059)	2,360,373	8,498,073	58,603,482
Fund balances (deficit) - ending	\$ 107,524,447	\$ 2,422,627	\$ (30,690,379)	\$ 2,355,822	\$ 3,295,948	\$ 84,908,465

See accompanying notes to the financial statements.

County of Ulster, New York
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances (Deficit) - Governmental Funds
To the Government-wide Statement of Activities
For the Year Ended December 31, 2021

Amounts reported for governmental activities in the statement of activities (page 13) are different because:

Net change in fund balances (deficit) - total governmental funds (page 15)	\$ 26,304,983
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays, net of disposals, exceeded depreciation expense, in the current period.	10,703,758
Deferred outflows and inflows of resources relating to OPEB and pensions result from changes in the census, changes in medical premiums that are different than expected healthcare cost trend rates, and changes in assumptions and other inputs. This amount is shown net of current year amortization.	12,173,377
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(4,892,205)
Accrued bond interest and retainages are not due and payable in the current period and, therefore, are not reported in the funds.	16,720
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	(32,126,366)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(1,876,301)
Change in net position of governmental activities	\$ <u>10,303,966</u>

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Net Position
Proprietary Funds
December 31, 2021

	Business-Type Activities		
	Workers' Compensation Pool	Total Nonmajor Proprietary Funds	Total Proprietary Funds
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 36,547,669	\$ 1,537,028	\$ 38,084,697
Restricted cash	1,101,713	199,885	1,301,598
Receivables	-	257,843	257,843
Other assets	-	5,003,110	5,003,110
Due from other funds	-	28,500	28,500
Total current assets	37,649,382	7,026,366	44,675,748
Noncurrent assets:			
Receivables	61,982	322,195	384,177
Deposit with third party administrator	1,200,000	-	1,200,000
Total noncurrent assets	1,261,982	322,195	1,584,177
Total assets	38,911,364	7,348,561	46,259,925
LIABILITIES			
Current liabilities:			
Accounts payable and accrued expenses	1,129,112	180,483	1,309,595
Accrued salaries and benefits	6,539	-	6,539
Due to other funds	-	5,000,000	5,000,000
Intergovernmental payables	-	2,190	2,190
Unearned revenue	-	758	758
Workers' compensation claims payable	26,618,503	-	26,618,503
Total current liabilities	27,754,154	5,183,431	32,937,585
Noncurrent liabilities:			
Unearned revenue	1,101,713	-	1,101,713
Workers' compensation claims payable	10,055,497	-	10,055,497
Total noncurrent liabilities	11,157,210	-	11,157,210
Total liabilities	38,911,364	5,183,431	44,094,795
NET POSITION			
Restricted	-	199,127	199,127
Unrestricted	-	1,966,003	1,966,003
Total net position	\$ -	\$ 2,165,130	\$ 2,165,130

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Revenues, Expenses, and Change in Net Position
Proprietary Funds
For the Year Ended December 31, 2021

	Business-Type Activities		
	Workers' Compensation Pool	Total Nonmajor Proprietary Funds	Total Proprietary Funds
OPERATING REVENUES			
Charges for services	\$ 6,574,266	\$ 168,885	\$ 6,743,151
Other operating revenue	3,952,935	90,461	4,043,396
Total operating revenues	10,527,201	259,346	10,786,547
OPERATING EXPENSES			
Administrative	2,351,165	43,235	2,394,400
Contractual	-	294,339	294,339
Claimants	8,221,543	-	8,221,543
Total operating expenses	10,572,708	337,574	10,910,282
Operating loss	(45,507)	(78,228)	(123,735)
NONOPERATING REVENUES			
Interest earnings	45,507	1,350	46,857
Total nonoperating revenues	45,507	1,350	46,857
Change in net position	-	(76,878)	(76,878)
Total net position - beginning	-	2,242,008	2,242,008
Total net position - ending	\$ -	\$ 2,165,130	\$ 2,165,130

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2021

	Business-Type Activities		
	Workers' Compensation Pool	Total Nonmajor Proprietary Funds	Total Proprietary Funds
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from services provided	\$ 11,992,851	\$ 574,683	\$ 12,567,534
Payments to suppliers and service providers	(1,791,696)	(343,441)	(2,135,137)
Payments to employees	(294,833)	-	(294,833)
Payments to claimants	(4,094,235)	-	(4,094,235)
Net cash provided by operating activities	5,812,087	231,242	6,043,329
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest earnings	45,507	2,277	47,784
Redemption of certificates of deposit	-	200,528	200,528
Purchase of certificates of deposit	-	(201,455)	(201,455)
Net cash provided by investing activities	45,507	1,350	46,857
Net increase in cash and cash equivalents	5,857,594	232,592	6,090,186
Total cash and cash equivalents - beginning	31,791,788	1,504,321	33,296,109
Total cash and cash equivalents - ending	\$ 37,649,382	\$ 1,736,913	\$ 39,386,295
Reconciliation of operating (loss) to net cash provided by operating activities:			
Operating (loss)	\$ (45,507)	\$ (78,228)	\$ (123,735)
Adjustments to reconcile operating loss to net cash provided by operating activities:			
Provision for loan recoveries	-	(25,379)	(25,379)
Decrease (increase) in:			
Receivables	1,465,650	200,283	1,665,933
Other assets	-	(3,110)	(3,110)
Due from other funds	741,778	140,433	882,211
Increase (decrease) in:			
Accounts payable and accrued expenses	258,097	(2,266)	255,831
Accrued salaries and benefits	6,539	-	6,539
Workers' compensation claims payable	3,385,530	-	3,385,530
Unearned revenue	-	(491)	(491)
Net cash provided by operating activities	\$ 5,812,087	\$ 231,242	\$ 6,043,329

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Fiduciary Net Position
Custodial Fund
December 31, 2021

	<u>Custodial Fund</u>
ASSETS	
Restricted cash and cash equivalents	\$ 5,337,110
Total assets	<u>5,337,110</u>
LIABILITIES	
Due to other funds	1,012
Held in custody for others	3,187,106
Total liabilities	<u>3,188,118</u>
NET POSITION	
Restricted for:	
Social services	871,945
Court and trust	357,701
Bail deposits	300,885
Guaranty and bid deposits	106,500
Other	511,961
Total net position	<u><u>\$ 2,148,992</u></u>

See accompanying notes to the financial statements.

County of Ulster, New York
Statement of Changes in Fiduciary Net Position
Custodial Fund
Year Ended December 31, 2021

	<u>Custodial Fund</u>
ADDITIONS	
Funds received on behalf of individuals	\$ 1,187,757
Total additions	<u>1,187,757</u>
DEDUCTIONS	
Funds distributed on behalf of individuals	<u>1,126,614</u>
Total deductions	<u>1,126,614</u>
Change in net position	61,143
Net position - beginning	<u>2,087,849</u>
Net position - ending	<u><u>\$ 2,148,992</u></u>

See accompanying notes to the financial statements.

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Notes to the Financial
Statements

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COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity

The County of Ulster, New York (County) is one of the original twelve counties of New York State, founded on November 1, 1683. In 2009, a charter form of government was formed. The County is governed by a twenty-three member Legislature consisting of members elected from twenty-three legislative districts for two-year terms. The chief executive officer is an elected County Executive who oversees the day to day operations of the County, and is elected for a four-year term. The accompanying financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units, as prescribed by the Governmental Accounting Standards Board (GASB).

The governmental reporting entity consists of the County (Primary Government) and its component units. Component units are legally separate organizations for which the County is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a majority of the component unit's board, and (i) either the County's ability to impose its will on the organization or (ii) there is potential for the organization to provide a financial benefit to or impose a financial burden on the County.

The basic financial statements include both blended and discretely presented component units. The blended component units, although legally separate entities, are in substance part of the County's operations and so financial results from these units are combined with financial results of the primary government. The discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the County.

Blended Component Units – The following blended component units are legal separate entities from the County, but are, in substance, part of the County's operations and therefore data from the entities are combined with data of the primary government.

Ulster Tobacco Asset Securitization Corporation (UTASC)

The Ulster Tobacco Asset Securitization Corporation (UTASC) is a special purpose, bankruptcy-remote local development corporation established by the County under the Not-For-Profit Corporation Law of the State of New York on January 12, 2001. UTASC is an instrumentality of, but separate and apart from the County. UTASC has a board of directors comprised of nine directors, all but one of whom shall be one or more of the following: an employee of the County, an elected official of the County or a member of the County Legislature; and one director who shall be independent.

On February 1, 2001, pursuant to a Purchase and Sale Agreement with the County, the County sold to the UTASC all of its future right, title and interest (that the market would allow) in the Tobacco Settlement Revenues (TSRs) under the Master Settlement Agreement (MSA) and the Decree and Final Judgment (the Decree). On November 29, 2005, the County participated in the New York Counties Tobacco Trust V (NYCTT V) whereby the County sold all of its future right, title and interest (that the present market would allow) in the TSRs under the MSA. The MSA resolved cigarette smoking-related litigation between the settling states and the Participating Manufacturers (PMs), released the PMs from past and present smoking-related claims, and provides for a continuing release of future smoking-related claims, in exchange for certain payments to be made to the settling states, as well as certain tobacco advertising and marketing restrictions, among other things. The Decree, which was entered by the Supreme Court of the State, allocated to the County a share of the TSRs under the MSA. The future rights, title and interest of the County's share were sold to UTASC.

The purchase price of the County's future right, title and interest in the TSRs has been financed by the issuance of serial bonds. A Residual Certificate exists which represents the entitlement to receive all amounts required to be distributed after payment of debt service, operating expenses, and certain other costs as set forth in the indenture. Payments on the Residual Certificate from TSR collections are subordinate to payments on the bonds and payment of certain other costs specified in the indenture. Excess TSRs not required by UTASC to pay various expenses, debt service or required reserves with respect to the bonds are transferred to the UTASC Residual Trust (the Trust). The County is the beneficial owner of the Trust and thus the funds received by the Trust will ultimately transfer to the County.

In September 2016, the County and UTASC participated in the New York Counties Tobacco Trust VI (NYCTT VI) whereby the Corporation issued new Series 2016 bonds.

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The UTASC is shown as a major governmental fund. Separate financial statements may be obtained from the Ulster Tobacco Asset Securitization Corporation, P.O. Box 1800, Kingston, N.Y. 12402.

Ulster County Economic Development Alliance (UCEDA)

The Ulster County Economic Development Alliance (UCEDA), formerly known as the Ulster County Development Corporation, promotes job growth, economic development and community revitalization for Ulster County by unified regional and national marketing and provides business financing through a variety of countywide and municipal revolving loan funds. UCEDA's sole Member is the County of Ulster, New York acting by and through the County Executive, ex officio. The number of Directors of the Corporation is seven, established by resolution adopted by the member. UCEDA has a fiscal year that ends December 31. UCEDA is presented as a nonmajor proprietary fund of the County.

Separate financial statements may be obtained from the Ulster County Economic Development Alliance, P.O. Box 1800, Kingston, N.Y. 12402.

Ulster County Capital Resource Corporation (UCCRC)

The Ulster County Capital Resource Corporation (UCCRC) was formed on May 11, 2010 to promote community and economic development and the creation of jobs in the non-profit and for-profit sectors for the citizens of Ulster County by developing and providing programs for not-for-profit institutions, manufacturing and industrial businesses, and other entities to access low interest tax-exempt and non-tax-exempt financing for their eligible projects. The County Legislature appoints the entire governing board and is therefore able to impose its will over the organization. UCCRC has a fiscal year that ends December 31. UCCRC is presented as a nonmajor proprietary fund of the County.

Separate financial statements may be obtained from the Ulster County Capital Resource Corporation, P.O. Box 4265, Kingston, N.Y. 12402.

Discretely Presented Component Units – The following discretely presented component units are reported, in aggregate, in a separate column to emphasize that they are legally separate from the County.

Ulster County Community College (UCCC)

The Ulster County Community College (UCCC) was established in 1963 with the County as the local sponsor under the provisions of Article 126 of the Education Law. A board of trustees consisting of nine voting members administers the UCCC; five are appointed by the County Legislature and four by the governor. The UCCC budget is subject to approval of the County Legislature. The County provides approximately one-half of the capital costs and one-third of the operating costs for UCCC. Real property of UCCC vests with the County. Certain bonds and notes for UCCC capital costs are issued and guaranteed by the County. The County, beginning in 2012, has recorded general obligation bonds issued on behalf of UCCC previously recorded on UCCC's financial statements. (See Note 2I). These bonds are considered to be debt of the County. The County also pays a portion of tuition and capital cost charges for County residents attending other community colleges. The UCCC financial statements include two discretely reported component units; the Ulster Community College Foundation and the Ulster Community College Association, Inc. The UCCC has a fiscal year ending August 31.

Separate financial statements may be obtained from the Ulster County Community College, P.O. Box 557, Stone Ridge, N.Y. 12484-0557.

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Ulster County Resource Recovery Agency (UCRRA)

The Ulster County Resource Recovery Agency (UCRRA) was created on December 31, 1986 by State Legislation (Chapter 936, Laws of New York), which amended the Public Authorities Law. The County entered into an agreement on January 26, 1988 with UCRRA to develop a plan and manage solid waste and recovery systems within the County. The County agreed to finance and fund UCRRA until a solid waste management plan was developed and implemented. The County approved a solid waste management plan on December 30, 1991, which was subsequently approved by the NYS Department of Environmental Conservation in April 1993. This plan enabled UCRRA to issue revenue bonds, to repay the County and finance the operating and capital expenditures for a solid waste management system. The County entered into a service agreement with UCRRA; whereby UCRRA will construct, maintain and operate the system. In exchange, the County has guaranteed to fund any operating, capital or debt service deficits with the payment to UCRRA of a net service fee pursuant to the terms set forth in the service agreement. In December of 2012 a countywide Flow Control Law was passed by the Ulster County Legislature and signed into law by the Ulster County Executive. The Flow Control Law mandates that all municipal solid waste generated within the County of Ulster must be brought to the UCRRA. The major financial impacts of this new law resulted in an increase in solid waste service fees, the elimination of County net service fees, and the ability of UCRRA to be self-sustaining. The UCRRA met all of its obligations for fiscal year 2021 without the assistance of a County subsidy.

Separate financial statements may be obtained from the Ulster County Resource Recovery Agency, P.O. Box 6219, 999 Flatbush Road, Kingston, N.Y. 12402.

Ulster County Industrial Development Agency (UCIDA)

The Ulster County Industrial Development Agency (UCIDA) is a quasi-governmental agency which has the authority to issue tax exempt and taxable industrial revenue bonds for eligible projects in Ulster County. UCIDA was formed to promote and develop the economic growth of Ulster County and to assist in attracting industry to the County. The County Legislature appoints the entire governing board and is therefore able to impose its will over the UCIDA. UCIDA has a fiscal year that ends December 31. UCIDA is presented discretely as a component unit of the County.

Separate financial statements may be obtained from the Ulster County Industrial Development Agency, P.O. Box 4265, Kingston, N.Y. 12402.

Excluded from the Financial Reporting Entity – Although the following are related to the County, they are not included in the County reporting entity for the reasons noted.

Ulster County Soil and Water Conservation District (UCSWCD)

The County Legislature has declared the County to be a Soil and Water Conservation District in accordance with the provisions of the Soil and Water Conservation District Law. Members of the Board of Directors have been appointed by the County governing body and the District is allotted County appropriations to administer various projects. However, the County cannot impose its will upon the District, nor is there a financial benefit/burden relationship with the County to require it to be presented as a component unit.

Golden Hill Local Development Corporation (GHLDC)

The Golden Hill Local Development Corporation (GHLDC) was formed on October 7, 2011 with a mission to seek and transfer the land and the facilities of the Golden Hill Health Care Center to the highest qualified bidder. In doing so, the GHLDC shall examine and consider, where applicable, the bidders' competency and character, history of employee relations and practices, quality of care of residents, record of retaining facilities subsequent to acquisition, willingness to agree to build a new facility at the site, willingness to continue to care for all existing residents at the time of acquisition (unless otherwise indicated by the New York State Department of Health criteria), financial stability, and willingness to consider existing staff as potential employees. The GHLDC has a board of directors appointed by the County Executive and the County Legislature. GHLDC has a fiscal year that ends December 31. GHLDC is excluded from the financial reporting entity due to a lack of activity for the year ended December 31, 2021. Had GHLDC had activity, it would be presented as a proprietary fund of the County.

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B. Basis of Presentation

During the year ended December 31, 2021, the County adopted the provisions of GASB Statement No. 89, *Accounting for Interest Costs Incurred Before the End of a Construction Period*, No. 91, *Conduit Debt Obligations*, No. 93, *Replacement of Interbank Offered Rates*, No. 93, *Replacement of Interbank Offered Rates*, No. 97, *Certain Component Unit Criteria*, and *Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – An Amendment of GASB Statements No. 14 and No. 84*, and a *Supersession of GASB Statement No. 32*, and No. 98, *The Annual Comprehensive Financial Report*. The objective of GASB Statement No. 89 is to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for certain interest costs. GASB Statement No. 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. GASB Statement No. 93 addresses those and other accounting and financial reporting implications that result from the replacement of an interbank offered rate (“IBOR”). GASB Statement No. 97 increases the consistency and comparability related to the reporting of fiduciary units, mitigates costs associated with the reporting of certain defined contribution plans and enhances the relevance, consistency and comparability of the accounting and reporting for Internal Revenue Code Section 457 deferred compensation plans. GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR, which replaces the acronym for comprehensive annual financial report. The implementation of GASB Statements No. 89, 91, 93, 97 and 98 did not have a material impact on the County’s financial position or results from operations.

Government-wide Financial Statements

The statement of net position and statement of activities display information about the primary government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities.

The effect of interfund activity has been eliminated from the government-wide financial statements. These statements distinguish between the *governmental* and *business-type activities* of the County, and between the County and its discretely presented component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the County and for each function of the County’s governmental activities. Direct expenses are those that are specifically associated with a program or function and; therefore, are clearly identifiable to a particular function. Program revenues include 1) charges paid by the recipients of goods or services offered by the programs and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented instead as general revenues. When both restricted and unrestricted assets are available, unrestricted resources are used only after the restricted resources are depleted.

Fund Financial Statements

The fund financial statements provide information about the County’s funds, including fiduciary funds and blended component units. Separate statements for each fund category – *governmental*, *proprietary*, and *fiduciary* – are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. All remaining governmental and proprietary funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

- The *General Fund* is the government’s primary operating fund. It is used to account for and report all financial resources of the general government, except those required to be accounted for and reported in another fund. For the County, the General Fund includes such activities as public safety, public health, transportation, public assistance, education, and culture and recreation services. The major revenue sources of the General Fund are real property taxes, sales tax, and State and Federal aid.

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- The *Debt Service Fund* is used to account for and report the financial resources that are restricted, committed or assigned to expenditures for principal and interest on long-term general obligation debt of governmental funds not accounted for in the General Fund, Capital Projects Fund and the component units. The major revenue source of the Debt Service Fund is real property taxes.
- The *Capital Projects Fund* is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition, construction or improvement of capital facilities and other capital assets, other than those financed by proprietary funds or assets held in trust. The major revenue sources of the Capital Projects Fund are State and Federal Aid, and proceeds of obligations.
- The *Ulster Tobacco Asset Securitization Corporation* (UTASC) accounts for and reports the tobacco settlement revenues received from the Master Settlement Agreement and the repayment of the tobacco settlement asset-backed bonds whose proceeds were used to defease County debt. The major revenue source of UTASC is tobacco settlement proceeds.

The County reports the following additional nonmajor governmental funds:

- The *Special Revenue Funds* account for and report the proceeds of specific revenue sources that are restricted, committed, or assigned to expenditures for specified purposes other than debt service or capital projects. Each fund is established on a functional basis and may include one or more grants or other funding sources.

The County utilizes the following nonmajor special revenue funds:

- a. The *Special Grant Fund* accounts for and reports the proceeds received under the Workforce Investment Act and Community Development Block Grant Funds.
- b. The *County Road Fund* and the *Road Machinery Fund* account for and report the acquisition and maintenance of roads, bridges, road machinery and equipment pursuant to Sections 114 and 133 of New York State Highway Laws, respectively.

The County reports the following major proprietary fund:

- The *Workers' Compensation Pool* accounts for and reports a workers' compensation claims-servicing pool, which was created in 1979 under Article 5 of the NYS Workers' Compensation Law. Each of the approximately 63 participants in the pool is responsible for their share of the liabilities of the pool and risk is not shared among the members.

The County reports the following additional nonmajor proprietary funds:

- The *Ulster County Economic Development Alliance* (UCEDA) accounts for and reports on the financial activity related to job growth, economic development, and community revitalization for Ulster County.
- The *Ulster County Capital Resource Corporation* (UCCRC) accounts for and reports on the financial activity related to the promotion of community and economic development and the creation of jobs in the non-profit sector.

The County reports the following additional fund types:

- The *Fiduciary Funds* account for and report assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Custodial funds account for resources received and disbursements made in accordance with trust agreements or applicable legislative enactments for each particular fund. Fiduciary Funds include the *Custodial Fund*. Activities reported in the fiduciary funds include monies from outside entities, controlled and administered by the County for the benefit of others.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in the business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

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Further, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in the governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in the business-type activities are eliminated so that only the net amount is included as transfer in the business-type activities column.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes and sales taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales tax is recognized when the underlying transactions take place. Revenues from grants, entitlements and donations are recognized in the fiscal year in which all eligible requirements have been satisfied.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Available means collectible within the current period or soon enough thereafter, sixty days for property taxes and other revenue, to pay liabilities of the current period. Expenditures are generally recorded when a liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and net pension liability are recorded only when payment is due and payable. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Fiduciary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

D. Cash, Cash Equivalents, and Investments

For the purposes of the accompanying statement of cash flows, the proprietary funds consider all highly liquid investments with a maturity of three months or less when purchased, and their equity in the Finance Department's investment pool, to be cash equivalents.

Statutes authorize the County to invest its surplus cash in certificates of deposit, obligations of the U.S. Treasury, agencies and instrumentalities, public authorities, public housing authorities, urban renewal agencies, and industrial development agencies where the general State statutes governing such entities or whose specific enabling legislation authorizes such investments. The UTASC is authorized to invest its surplus cash in the same manner as the County as well as short-term commercial paper. Investments for the County, as well as for its component units, are reported at fair value.

E. Restricted Cash, Cash Equivalents, and Investments

Restricted cash, cash equivalents, and investments represent amounts to support restricted fund balance, unspent proceeds of debt, unearned revenues, and amounts held on behalf of others.

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Notes to the Financial Statements

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F. Receivables, Payables, and Property Taxes

Real property taxes are levied as of January 1 on property values assessed in the prior year. Along with the current year's property taxes, the prior year's unpaid school taxes are levied to make up the total tax warrant. This warrant enables the County to collect taxes based on the full assessed value of the real property within the County. The property tax revenues are recognized in the fiscal year for which they are levied, provided they are due and collected within sixty days after fiscal year end. Property taxes are recorded as a deferred inflow of resources when not received within sixty days of fiscal year end in the fund financial statements. Taxes are considered past due after January 31, at which time the applicable property is subject to lien, and interest and penalties are assessed. The twenty towns are responsible for collection of the tax warrant until June 1. At that time settlement proceedings take place wherein the County becomes the tax collecting agent and the towns receive full credit for their entire levy. The City of Kingston remits the County tax levy on City property in full by September 1. The legislature has provided for installment payment of real property taxes within the twenty towns. The County becomes the enforcing agent for tax liens on all County real property, except property within the City of Kingston.

Uncollected property taxes assumed by the County as a result of the settlement proceedings are reported as receivables in the General Fund to maintain central control and provide for tax settlement and enforcement proceedings. Real property tax receivables are reported net of an allowance for uncollectible taxes. The County calculates its allowances for uncollectible real property taxes using historical data, specific account analysis and management's judgement.

The portion of the receivable that represents taxes relieved for schools is also reported as a payable in intergovernmental payables in the amount of \$18,187,884. The County settles with the various towns and schools, and pays out the full amount of delinquents to the respective tax jurisdictions. Three years after the lien date, properties with unredeemed taxes are eligible for public auction. The County enforces unpaid real property tax liens pursuant to Article 11 of the New York State Real Property Tax Laws, which is commonly referred to as In Rem Foreclosure, or Judicial Statement.

Other receivables are comprised primarily of sales tax and claims for reimbursement of expenditures in administering various mental health and social service programs in accordance with New York State and Federal laws and regulations. These receivables are reported net of related advances received from the State.

G. Inventories and Prepaid Items

Inventories in the General Fund represent supplies and are stated at the lower of cost, first-in/first-out (FIFO) method, or market. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$25,000 for governmental activities and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at acquisition value at the date of donation.

Maintenance and repairs are recorded as expenses when incurred. Betterments and major improvements which significantly increase values, change capacities or extend useful lives are capitalized. Upon sale or retirement of capital assets, the cost and related accumulated depreciation are removed from the respective accounts and any resulting gain or loss is included in the results of operations.

The County has historical treasures, works of art, and several collections. Acquisitions of these assets are expensed at the time of purchase. These assets are not held for financial gain. They are kept protected, unencumbered, and preserved. Any proceeds from the sale of these assets will be used to acquire other items for the collections.

Major outlays for capital assets and improvements are capitalized as projects are completed.

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Capital assets used in operations are depreciated using the straight-line method over their estimated useful lives in the government-wide statements as follows:

<u>Assets</u>	<u>Years</u>
Land improvements	10-20
Buildings and improvements	20-30
Major machinery and equipment	10-15
Minor machinery and equipment	5
Infrastructure	20

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category (for example, the purchase of a new area transit bus included as part of *expenditures – transportation*). The amount reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

I. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The County has three items that qualify for reporting in this category, and are reported in the government-wide statement of net position. The first item is related to pensions and represents the effect of the net change in the County's proportion of the collective net pension asset or liability, difference between expected and actual experience, net difference between projected and actual investment earnings on pension plan investments, and the County contributions to the pension system subsequent to the measurement date. The second represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The third represents deferred charges on refunding bonds that are being amortized over the life of the refunded debt.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County has six items, four of which are reported under the accrual basis of accounting and are reported in the government-wide statement of net position, and two of which arises under the modified accrual basis of accounting, that qualify for reporting in this category. The first item represents the effect of the net change in the County's proportion of the collective net pension liability and the difference during the measurement periods between the County's contributions and its proportionate share of total contributions to the pension system not included in pension expense. The second item represents the effects of the change in the County's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The UTASC reports a deferred inflow of resources related to a deferred gain on refunding which is being amortized over the life of the UTASC bonds. The UCCC reports a deferred inflow of resources for tuition payments which will not be considered available within one year. Accordingly, the item, deferred tuition received, is reported as a deferred inflow of resources in the statement of net position. The County reports deferred inflows of resources related to unavailable revenue from the sale of property. The governmental funds report unavailable revenue from property taxes that will more than likely not be realized within sixty days. These amounts are deferred and recognized in the period that the amounts become available.

J. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to be reported as restricted-net position and unrestricted-net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are to be applied. It is the County's position to consider restricted-net position to have been depleted before unrestricted-net position is applied.

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K. Fund Balance Flow Assumptions

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

L. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The County Legislature is the highest level of decision-making authority for the County that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes, but do not meet the criteria to be classified as committed. The County Legislature ("Legislature") has by resolution authorized the County Commissioner of Finance to assign fund balance. The Legislature may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

M. Unearned Revenue

Certain cash receipts have not met the revenue recognition criteria for government-wide or fund financial statement purposes. At December 31, 2021, the County reported unearned revenues within the General Fund of \$15,994,675, the Worker's Compensation Fund in the amount of \$1,102,471, and the Ulster County Economic Development Alliance in the amount of \$758. The County recorded in the General Fund tax overpayments, and grant money received in advance but has not performed the services, and therefore recognizes a liability. Of note, \$15,475,967 in the General Fund represents American Rescue Plan Act funds received but not yet spent. The County recorded in the Worker's Compensation Fund advance payments from participants for future workers' compensation claims in which a liability has not yet been incurred, and in the Ulster County Economic Development Alliance recorded advances for program initiatives in which services have not yet been performed, therefore recognizing liabilities.

N. Pensions

The County and its component units are mandated by New York State law to participate in the New York State Local Employees' Retirement System and New York State Teachers' Retirement System. For purposes of measuring the net pension liability/(asset), deferred outflows of resources related to pensions, deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. More information regarding pensions is included in Note 2J.

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O. Long-Term Obligations

In the government-wide financial statements, and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

P. Compensated Absences

It is the County's policy to permit employees to accumulate vacation, sick leave and compensatory absences in varying amounts as services are provided. In the event of termination or upon retirement, an employee is entitled to payment for accumulated vacation and sick leave and unused compensatory absences at various rates subject to certain maximum limitations. The cost of these unused benefits for governmental funds is maintained separately and represents a reconciling item between the government-wide and fund financial statements presentation. The value recorded in the government-wide financial statements for compensated absences at December 31, 2021 is \$17,729,261 classified as a long-term liability in the governmental activities, which includes \$2,044,549, estimated to be due within one year.

Q. Judgments and Claims

As explained further in Note 3B, the County is exposed to various risks of loss related to unemployment, general liability, and workers' compensation. General liability arises when the County is named as a defendant in a personal injury claim occurring in the County, and liabilities are recorded to the extent of the insurance deductibles related to each claim. As of December 31, 2021, Ulster County has recorded \$1,510,000 as a general liability within governmental activities. The County is also exposed to risk related to workers' compensation. The total amount of workers' compensation liability recorded in the Workers' Compensation Pool as of December 31, 2021, was \$36,674,000, of which \$22,490 is considered due and payable from governmental activities for the County's unfunded portion of the liability.

R. Other Postemployment Benefits

In addition to providing pension benefits, the County provides health insurance coverage and/or payments for fractional values of unused sick leave for certain retired employees at the time of retirement as discussed in Note 2K.

S. Interfund Transactions

Short-term advances between funds are accounted for in the appropriate due from (to) other funds accounts. Transactions between funds that would be treated as revenues or expenditures if they involved organizations external to the governmental unit are accounted for as revenues or expenditures in the funds involved. Transactions that constitute reimbursements of a fund for expenditures initially made from that fund which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of the expenditure in the fund that is reimbursed. All other legally authorized transfers are treated as operating transfers and are included in the results of operations of both governmental and proprietary funds.

T. Fund Balance

In the fund financial statements, governmental funds report classifications of fund balance (see Note 3A) indicating the level of constraints placed upon how those resources can be spent and identifying the sources of those constraints, such as amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

The Capital Projects Fund had a deficit fund balance of \$30,690,379 resulting from expenditures made for the reconstruction of roads and bridges, and various other projects with the financing coming from bond anticipation notes. This deficit is expected to be eliminated in future years through the issuance of serial bonds.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

U. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues of enterprise funds consist of charges for services and operating grants. Operating expenses of enterprise funds consist of salaries, wages and benefits, contractual services and depreciation. Transactions related to capital and financing activities, non-capital financing activities, investing activities and interfund transfers from other funds and State appropriations are components of nonoperating income. Subsidies and grants to proprietary funds which finance capital activities are reported as nonoperating revenue.

V. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingencies. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

2. Detailed Notes on All Funds

A. Cash, Cash Equivalents and Investments

At year end, the County's primary government and Custodial Fund total carrying amount of deposits and investments was \$163,582,997, which included \$2,369,937 of UTASC cash and cash equivalents, \$1,232,151 of UCEDA cash and cash equivalents, and \$504,762 of UCCRC cash and cash equivalents, while the total bank balance was \$166,644,012. Of the bank balance, \$2,706,141 was covered by federal depository insurance with the remaining balance, \$163,937,871, collateralized with securities held by the pledging financial institution's trust department or agent in the County's name. At year end all deposits and investments for the component units were covered by federal depository insurance or by collateral held by the component unit's agent in the component unit's name.

Cash equivalents and investments are categorized into these three categories of custodial credit risk:

- (1) Insured or registered, or securities held by the County or its agent in the County's name.
- (2) Uninsured and unregistered, with securities held by the counter-party's trust department or agent in the County's name.
- (3) Uninsured and unregistered, with securities held by the counter-party, or by its trust department or agent, but not in the County's name.

The County reports restricted cash, cash equivalents, and investments for unspent proceeds of debt, unearned revenue, custodial funds, and amounts to support restricted fund balances.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

At year end, the County's cash, cash equivalents and investment balances were as follows:

	Category		Reported Amount/ Fair Value
	1	2	
Governmental activities			
Cash and cash equivalents	\$118,859,592	\$ -	\$118,859,592
Total governmental activities	118,859,592	-	118,859,592
Business-type activities			
Cash and cash equivalents	39,386,295	-	39,386,295
Total business-type activities	39,386,295	-	39,386,295
Total primary government	158,245,887	-	158,245,887
Discretely presented component units			
UCCC-Cash and cash equivalents	8,427,828	-	8,427,828
UCCC-Commercial paper	13,290,760	-	13,290,760
UCRRA-Cash and cash equivalents	5,641,693	975,014	6,616,707
UCRRA-U.S. Government securities	-	2,542,949	2,542,949
UCIDA-Cash and cash equivalents	910,956	-	910,956
Total discretely presented component units	28,271,237	3,517,963	31,789,200
Custodial Fund			
Cash and cash equivalents	5,337,110	-	5,337,110
Total custodial fund	5,337,110	-	5,337,110
Total cash, cash equivalents and investments	\$191,854,234	\$3,517,963	\$195,372,197

B. Receivables

Receivables and amounts due from other governments at year end of the County's governmental funds, net of the applicable allowances for uncollectible accounts, are shown below:

	Major Funds		Nonmajor Special Revenue	Total Governmental Funds
	General	Capital Projects		
Receivables -				
Taxes	\$ 41,259,061	\$ -	\$ -	\$ 41,259,061
Accounts	979,007	-	36,904	1,015,911
State and federal	51,035,476	1,611,338	482,530	53,129,344
Due from other governments	1,091,411	1,000,000	79,236	2,170,647
Gross receivables	94,364,955	2,611,338	598,670	97,574,93
Less: allowance for uncollectable*	(16,241,311)	-	-	(16,241,311)
Net receivables	\$ 78,123,644	\$ 2,611,338	\$ 598,670	\$ 81,333,652

* Allowance for uncollectible taxes represents the amount of taxes currently recorded as receivables that are expected to not be collected by the County. This would either be due to erroneous taxes or foreclosed properties that are unable to be sold including hazardous parcels.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

C. Deferred Inflows of Resources / Unearned Revenues

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows of resources and unearned revenue reported were as follows:

	Deferred Inflows	Unearned Revenue
Governmental Funds:		
Deferred property taxes receivable	\$ 5,632,753	\$ -
Unavailable revenue – sale of property	5,000,000	
American Rescue Plan Act	-	15,475,967
Other unearned revenues	-	518,708
Total governmental funds	<u>\$10,632,753</u>	<u>\$ 15,994,675</u>

D. Interfund Transactions

Interfund Receivables/Payables

Interfund receivables/payables exist for cash flow purposes. These are short-term in nature and are repaid within the next fiscal year. The compositions of interfund balances at year end are as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Nonmajor proprietary funds	\$ 5,000,000
	Custodial Fund	1,012
	UTASC	14,115
Nonmajor proprietary funds	General Fund	<u>28,500</u>
Total		<u>\$ 5,043,627</u>

As of December 31, 2021, the General Fund had a receivable due from the Ulster County Economic Development Agency in the amount of \$5,000,000, representing future payments from the sale of a building. This has been offset by a deferred inflow of resources related to unavailable revenue of \$5,000,000.

As of December 31, 2021, the Workers' Compensation Fund had a receivable due from the governmental activities of the County in the amount of \$22,490, which represents the actuarially calculated liability of the County for workers' compensation.

In addition, as of December 31, 2021, UCCC had a liability for retirement owed to the County of \$548,239. This receivable is recorded as a receivable on the County's financial statements, and a related expense and payable on UCCC's financial statements.

Interfund Transfers In/Out

Operating transfers among funds are provided as part of the annual budget. The General Fund provides operating support from the property tax levy and other resources to certain special revenue funds, capital projects, enterprise funds, and to the debt service fund in support of the funds' specified purpose. Upon completion of a capital project, any excess funds are transferred back to the fund that generated the original funding of the project.

Transfer Out	Transfer In	Amount
General Fund	Capital Projects Fund	\$ 536,400
Total		<u>\$ 536,400</u>

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

E. Capital Assets

Capital asset activity for the year ended December 31, 2021 was as follows:

Primary Government	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 4,036,343	\$ -	\$ -	\$ 4,036,343
Construction in progress	18,920,155	13,392,374	2,608,702	29,703,827
Total capital assets, not being depreciated	22,956,498	13,392,374	2,608,702	33,740,170
Capital assets, being depreciated:				
Land improvements	5,390,800	127,765	-	5,518,565
Buildings and improvements	173,430,636	1,206,103	-	174,636,739
Machinery and equipment	62,619,928	4,310,518	3,229,980	63,700,467
Infrastructure	133,506,446	12,667,765	11,716,164	134,458,047
Total capital assets, being depreciated	374,947,810	18,312,151	14,946,143	378,313,818
Less accumulated depreciation for:				
Land and land improvements	4,263,315	81,541	-	4,344,856
Buildings and improvements	96,795,425	4,845,950	-	101,641,375
Machinery and equipment	44,996,611	3,952,609	3,212,935	45,736,285
Infrastructure	49,814,402	6,047,886	8,269,129	47,593,159
Total accumulated depreciation	195,869,753	14,927,987	11,482,065	199,315,675
Total capital assets, being depreciated, net	179,078,057	3,384,164	3,464,078	178,998,143
Total governmental activities capital assets, net	\$202,034,555	\$ 16,776,538	\$ 6,072,780	\$212,738,313

Depreciation expense was charged to governmental activities functions/programs of the primary government as follows:

	Amount
Governmental activities:	
General government	\$ 1,311,527
Public safety	4,009,182
Public health	34,896
Transportation	8,478,049
Economic assistance	382,409
Culture and recreation	702,444
Home and community services	9,478
Total governmental activities	\$ 14,927,985

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Component Units	Beginning Balance	Increases	Decreases	Ending Balance
Ulster County Community College (August 31, 2021):				
Capital assets, not being depreciated:				
Land	\$ 744,174	\$ -	\$ -	\$ 744,174
Works of art/historical treasures	90,500	-	-	90,500
Total capital assets, not being depreciated	834,674	-	-	834,674
Capital assets, being depreciated:				
Buildings and improvements	34,217,049	8,026,565	-	42,243,614
Machinery and equipment	8,359,349	1,192,925	201,110	9,351,164
Total capital assets, being depreciated	42,576,398	9,219,490	201,110	51,594,778
Less accumulated depreciation	28,610,841	1,457,967	156,062	29,912,746
Total capital assets, being depreciated, net	13,965,557	7,761,523	45,048	21,682,032
Total Ulster County Community College capital assets, net	\$ 14,800,231	\$ 7,761,523	\$ 45,048	\$ 22,516,706
Ulster County Resource Recovery Agency:				
Capital assets, not being depreciated:				
Land	\$ 1,238,172	\$ -	\$ -	\$ 1,238,172
Construction in progress	355,858	29,739	320,582	65,015
Total capital assets, not being depreciated	1,594,030	29,739	320,582	1,303,187
Capital assets, being depreciated:				
Buildings and improvements	11,398,766	727,856	-	12,126,622
Machinery and equipment	8,312,485	76,397	32,387	8,356,495
Infrastructure	123,549	7,375	-	130,924
Total capital assets, being depreciated	19,834,800	811,628	32,387	20,614,041
Less accumulated depreciation and amortization for:				
Buildings and improvements	4,409,195	324,366	-	4,733,561
Machinery and equipment	5,165,928	590,742	32,387	5,724,283
Infrastructure	18,889	6,361	-	25,250
Total accumulated depreciation and amortization	9,594,012	921,469	32,387	10,483,094
Total capital assets, being depreciated, net	10,240,788	(109,841)	-	11,404,487
Total Ulster County Resource Recovery Agency capital assets, net	\$ 11,834,818	\$ (80,102)	\$ 320,582	\$ 11,434,134
Total component units	\$ 26,635,049	\$ 7,681,421	\$ 365,630	\$ 33,950,840

F. Accounts Payable and Accrued Liabilities

Accounts payable and accrued liabilities are reported on the government-wide financial statements in their entirety. Business-type activities and proprietary fund accounts payable and accrued liabilities are recognized when incurred and payable. Governmental fund payables and accrued liabilities are recognized as fund liabilities when incurred, if measurable, and are shown in the table on the following page.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

	Major Funds		Nonmajor	Total
	General	Capital Projects	Special Revenue	Governmental Funds
Accounts Payable and Accrued Liabilities				
Accounts payable	\$ 17,288,317	\$ 3,616,369	\$ 568,627	\$ 21,473,313
Accrued salaries and benefits payable	12,119,889	-	186,611	12,306,500
Accrued interest	65,917	-	-	65,917
Total governmental funds	<u>\$ 29,474,123</u>	<u>\$ 3,616,369</u>	<u>\$ 755,238</u>	<u>\$ 33,845,730</u>

G. Leases

Operating Leases

The County leases building and office facilities and other equipment under noncancelable operating leases. Total costs for such leases were \$1,554,440 during the year ended December 31, 2021. The future minimum lease payments for these leases are as follows:

Year ending December 31:	Amount
2022	\$ 1,281,743
2023	903,097
2024	765,318
2025	583,636
2026	291,085
Thereafter	50,525
Total	<u>\$ 3,875,404</u>

H. Short-Term Debt

Short-term debt such as bond anticipation notes (BAN's) are generally accounted for in the Capital Projects Fund. State law requires that BAN's issued for capital purposes are converted to long-term obligations within five years after the original issue date. However, BAN's issued for assessable improvement projects may be renewed for period's equivalent to the maximum useful life of permanent financing, provided that stipulated annual reductions of principal are made.

The County has BAN's outstanding of \$36,453,925, maturing on November 17, 2022 with an interest rate of 1.50%. Short-term obligation activity during the year ended December 31, 2021, was as follows:

	Beginning Balance	Issues	Redemptions	Ending Balance
Governmental Activities:				
HVAC – various county facilities	\$ 1,200,000	\$ 300,000	\$ -	\$ 1,500,000
Road reconstruction	110,000	-	110,000	-
UCCC technology upgrade	40,000	-	40,000	-
Public Safety Training Center	6,785,000	-	785,000	6,000,000
Public Safety enterprise software	2,330,000	-	650,000	1,680,000
Road reconstruction	240,000	-	60,000	180,000
Wolven Bridge replacement	50,000	100,000	-	150,000
Clean Energy Project – UCLEC	500,000	162,000	50,000	612,000
Highway safety program	370,000	-	370,000	-
Various road reconstruction	330,000	-	105,000	225,000
Veterans Cemetery renovations	170,400	-	9,400	161,000

(continued)

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

	Beginning Balance	Issues	Redemptions	Ending Balance
Governmental Activities: (continued)				
Mass transit buses	450,000	-	105,000	345,000
Stone Arch Bridge replacement	235,000	-	10,000	225,000
Maltby Hollow Bridge replacement	40,000	500,000	40,000	500,000
Various road reconstruction	425,000	-	100,000	325,000
Body cameras and software	255,000	-	255,000	-
Fleet vehicles	805,000	-	395,000	410,000
Highway & bridge equipment	2,545,000	-	2,545,000	-
Shawangunk Kill Bridge replacement	350,000	-	10,000	340,000
UCCC Technology Upgrade	150,000	-	-	150,000
HVAC replacement – IS	70,000	-	70,000	-
Fairgrounds improvements	45,000	-	-	45,000
Creekside Drive Road	360,000	-	-	360,000
River Road drainage project	560,000	-	560,000	-
Floyd Ackert Bridge	175,000	-	-	175,000
Various road pavement preserve	650,000	-	-	650,000
Crawford Bridge	25,000	-	-	25,000
Fox Hollow Bridge	25,000	175,000	-	200,000
Water Supply extension	-	2,600,000	-	2,600,000
Fantinekill Bridge	-	135,000	-	135,000
Transit Eq. and parking lot	-	360,060	-	360,060
Transit Eq. and parking lot	-	139,940	-	139,940
Countywide radio system	-	7,715,000	-	7,715,000
HVAC UCCC SUNY Ulster	-	150,000	-	150,000
Furniture for SUNY Ulster	-	100,000	-	100,000
Roof reconstruction Hardenburgh	-	1,000,000	-	1,000,000
DASNY for windows	-	500,000	-	500,000
Water storage tank UCCC	-	226,025	-	226,025
Slope stabilization Hardenburgh	-	150,000	-	150,000
Ulster County fairgrounds design	-	28,400	-	28,400
Sheriff live scan upgrade	-	100,000	-	100,000
Seraphin volumetric calibration trailer	-	34,500	-	34,500
Ulster County Enterprise west	-	150,000	-	150,000
Maltby Hollow Bridge	-	500,000	-	500,000
McKinstry Bridge	-	60,000	-	60,000
2021 DPW bridges	-	350,000	-	350,000
Box culverts	-	60,000	-	60,000
Guide rail replacement	-	60,000	-	60,000
Asphalt overlay	-	2,500,000	-	2,500,000
Reconstruction of roads	-	650,000	-	650,000
Purchase of highway equipment	-	2,585,000	-	2,585,000
County fleet vehicles	-	1,217,000	-	1,217,000
Technology upgrades	-	650,000	-	650,000
Personal computers	-	175,000	-	175,000
Total governmental activities short-term debt	\$19,290,400	\$23,432,925	\$6,269,400	\$36,453,925

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

I. General Long-Term Obligations

The County generally borrows funds on a long-term basis for the purpose of financing the acquisition of land, equipment, construction of buildings and improvements, and infrastructure. This policy enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. The provision to be made in future budgets for capital indebtedness represents the amount, exclusive of interest, authorized by the County Legislature to be collected in future years from taxpayers and others for liquidation of the long-term liabilities. Interest associated with long-term debt is recorded as expenditures when such amounts are due.

Details relating to bonds payable outstanding, net of deferred charges, deferred gains, premiums, and unamortized accretion at fiscal year-end are shown in the table below.

Governmental Activities:	Maturity Date	Interest Rate	Amount
General obligation:			
Public improvements, refunded 2015	11/15/23	2.0 - 4.5%	\$786,877
Public improvements, 2015	11/15/28	2.0 – 2.5%	3,205,000
Public improvements, 2016	11/1/26	1.0 – 2.0%	482,600
Public improvements, 2016	11/15/31	2.0 – 3.0%	8,175,000
Public improvements, 2017	11/15/28	2.0 – 2.1%	5,230,000
Public improvements, 2018	11/15/33	3.0 – 3.5%	5,830,000
Public improvements, refunded 2019	11/15/27	3.5 – 5.0%	3,023,258
Public improvements, 2019	11/15/37	2.0 – 2.8%	20,850,000
Public improvements, refunded 2020	11/15/28	1.0 – 4.0%	1,613,750
Public improvements, 2020	11/15/34	2.0%	8,110,000
Public improvements, refunded 2021	11/15/29	2.0 – 4.0%	29,315,040
Public improvements, 2021	11/15/36	2.0%	3,322,000
Total general obligation			<u>89,943,525</u>
Debt issued for UCCC:			
Public improvements, refunded 2015	11/15/23	2.0 - 4.5%	140,900
Public improvements, 2016	11/1/26	1.0 – 2.0%	92,400
Public improvements, 2019	11/15/27	3.5 – 5.0%	582,992
Public improvements, 2021	11/15/36	2.0%	113,080
Total debt issued for UCCC			<u>929,372</u>
UTASC:			
Subordinate capital appreciation bonds	6/1/39	6.00 - 7.85%	5,131,190
Tobacco settlement asset-backed bonds, 2016	6/1/34	2.0 – 6.75%	36,582,982
Total UTASC			<u>41,714,172</u>
Discretely Presented Component Units:	Maturity Date	Interest Rate	Amount
UCRRA:			
Serial bonds	3/1/25	4.96 - 5.29%	\$ 3,162,280
Total UCRRA			<u>\$ 3,162,280</u>

On November 18, 2021, the County issued serial bonds totaling \$3,435,080, for various public improvement projects. These bonds will mature in 2036 and bear an interest rate of 2.0%.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Bond Refunding

On June 7, 2012 the County refunded two outstanding serial bonds from 2005 and 2006 that resulted in a decrease in its total debt service over the next 9 years by approximately \$1.7 million.

On March 1, 2015 the County issued a refunding bond in the amount of \$5.5 million refunding three outstanding serial bonds from 2006, 2007, and 2008 with outstanding principal totaling \$5.8 million. The refunding obtained a gain of \$260 thousand and a deferred charge of \$756 thousand, resulting in a net deferred charge of \$496 thousand to be amortized over the life of the new bond. The refunding also resulted in a decrease in total debt service over the next 3 years by approximately \$101 thousand.

On August 20, 2019 the County issued a refunding bond in the amount of \$5.3 million refunding four outstanding serial bonds from 2009, 2010, 2011, and 2012 with outstanding principal totaling \$5.8 million. The refunding obtained a gain of \$475 thousand and a deferred charge of \$630 thousand, resulting in a net deferred charge of \$155 thousand to be amortized over the life of the new bond. The refunding was issued at a premium of \$629,500, resulted in a decrease in total debt service over the next 7 years by approximately \$237 thousand.

On October 6, 2020 the County issued a refunding bond in the amount of \$1.7 million refunding an outstanding serial bonds from 2013 with outstanding principal totaling \$1.8 million. The refunding obtained a gain of \$170 thousand and a deferred charge of \$269 thousand, resulting in a net deferred charge of \$99 thousand to be amortized over the life of the new bond. The refunding was issued at a premium of \$269,432, resulted in a decrease in total debt service over the next 8 years by approximately \$126 thousand.

On August 24, 2021 the County issued a refunding bond in the amount of \$26.1 million refunding outstanding serial bonds from 2012 and 2014 with outstanding principal totaling \$29.1 million. The refunding obtained a gain of \$644 thousand to be amortized over the life of the new bond. The refunding was issued at a premium of \$3,904,081.

A default will have occurred if the payment of principal or interest are not paid when due and payable. Upon defaults on payments in full of the principal or interest on the bonds, a holder of such defaulted bonds has a contractual right to sue the County for the amount due thereon. The County does not have any lines of credit.

A breakdown of the principal defeased by purpose is shown as follows:

Issue	Amount Outstanding
Governmental Activities:	
Public Improvements, 2005	\$ 6,025,001
Public Improvements, 2006	22,270,000
Public Improvements, 2007	390,000
Public Improvements, 2008	525,000
Total governmental activities refunded	<u>\$ 29,210,001</u>

Legal Debt Limit

The County's general obligation bonded debt, inclusive of Bond Anticipation Notes, of \$123,504,005 as of December 31, 2021, was below the legal limit of approximately \$1,330,795,164. This amount represents approximately 9.28% of the constitutional debt limit.

The annual debt service requirements to maturity for bonds are as follows:

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Year ending December 31	General Obligations	UCCC	UTASC	UCRRA	Total
Principal:					
2022	\$ 9,686,456	\$ 243,624	\$ 3,205,000	\$ 669,066	\$ 13,804,146
2023	9,631,336	123,664	1,400,000	628,129	11,783,129
2024	9,708,105	121,895	1,495,000	593,904	11,918,904
2025	7,650,894	124,106	1,610,000	1,271,181	10,656,181
2026	7,641,074	128,926	1,725,000	-	9,495,000
2027-2031	28,679,043	145,957	10,585,000	-	39,410,000
2032-2036	11,568,800	41,200	16,014,237	-	27,624,237
2037-2041	1,555,000	-	6,612,350	-	8,167,350
Total principal	86,120,708	929,372	42,646,587	3,162,280	132,858,947
Less: unamortized accretion	-	-	(8,710,397)	-	(8,710,397)
Less: net deferred charge	(957,055)	-	-	-	(957,055)
Plus: deferred gain	-	-	6,697,939	-	6,697,939
Plus: deferred premium	4,779,872	-	1,080,043	-	5,859,915
Total	89,943,525	929,372	41,714,172	3,162,280	135,749,349
Interest:					
2022	2,541,507	37,275	1,564,439	1,120,934	5,264,155
2023	2,232,286	27,364	1,409,020	1,161,871	4,830,541
2024	1,915,762	21,976	1,311,314	1,196,096	4,445,148
2025	1,611,596	18,092	1,206,520	2,773,819	5,610,027
2026	1,402,321	12,654	1,096,086	-	2,511,061
2027-2031	3,762,108	11,812	3,689,012	-	7,462,932
2032-2036	981,645	2,506	714,625	-	1,698,776
2037-2041	42,762	-	-	-	42,762
Total interest	14,453,987	131,679	10,991,016	6,252,720	31,829,402
Total requirements	\$ 105,686,194	\$1,061,051	\$52,705,188	\$9,415,000	\$168,867,433

Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Additions	Deductions	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds payable	\$130,032,460	\$ 29,716,040	\$ 39,691,602	\$120,056,898	\$12,891,456
Bonds payable – UCCC	1,093,344	113,080	277,052	929,372	243,624
Bond premiums	7,043,557	3,904,081	5,087,723	5,859,915	774,768
Claims and judgments*	2,372,000	-	862,000	1,510,000	151,000
OPEB liability	164,481,150	52,791,688	7,315,786	209,957,052	-
Net pension liability*	81,461,562	-	81,159,125	302,437	-
Compensated absences*	18,174,333	-	445,072	17,729,261	2,044,549
Total governmental activities	\$404,658,406	\$86,524,889	\$ 134,838,360	\$356,344,935	\$16,105,397
Business-type Activities:					
Workers' compensation pool claims	\$ 33,288,470	\$ 23,992,721	\$ 20,607,191	\$ 36,674,000	\$26,618,503
Total business-type activities	\$ 33,288,470	\$ 23,992,721	\$ 20,607,191	\$ 36,674,000	\$26,618,503

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Discretely Presented Component Units:

UCCC (August 31, 2021):

Capital lease obligations	\$ 282,196	\$ -	\$ 221,508	\$ 60,688	\$ 23,363
OPEB liability	20,922,300	4,213,604	2,933,566	22,202,338	554,056
Compensated absences*	1,284,236	-	65,966	1,218,270	-
Net pension liability*	4,098,318	-	3,759,415	338,903	-
Promissory note – payroll protection	62,500	-	62,500	-	-
Total UCCC	\$ 26,649,550	\$ 4,213,604	\$ 7,042,955	\$ 23,820,199	\$ 577,419

UCRRA:

Bonds payable	\$ 3,876,651	\$ -	\$ 714,371	\$ 3,162,280	\$ 669,066
Compensated absences*	612,229	-	72,379	539,850	539,850
Landfill post-closure liability	2,162,176	-	637,590	1,524,586	217,798
Net pension liability*	1,850,597	-	1,843,504	7,093	-
Total UCRRA	8,501,653	-	3,267,844	5,233,809	1,426,714

Total component units	\$35,151,203	\$ 4,213,604	\$ 10,310,799	\$29,054,008	\$ 2,004,133
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* Additions and deletions to the claims and judgments liability, net pension liability, and compensated absences are shown net of deletions and additions.

J. Pension Plans

New York State and Local Employee's Retirement System

The County, and the County's discretely presented component units, the Ulster County Community College, and the Ulster County Resource Recovery Agency, participate in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer retirement system. ERS provides retirement benefits as well as death and disability benefits. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law (NYSRSSL). As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as sole trustee and administrative head of the ERS. The Comptroller shall adopt and may amend rules and regulations for the administration and transaction of the business of the ERS and for the custody and control of these funds. The ERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the New York State and Local Retirement Systems, 110 State Street, Albany, NY 12236.

The ERS is noncontributory, except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976 and have less than ten years credited service, who contribute 3% of their salary for the first ten years of membership, employees who joined on or after January 1, 2010 who generally contribute 3-3.5% of their salary for the entire length of service, and employees who joined on or after April 1, 2012 who generally contribute 3% of their salary for the first year of service, and a percentage of their salary for the remainder of their service. Under the authority of the NYSRSSL, the Comptroller shall certify annually the rates expressed as proportions of payroll of members, which shall be used in computing the contributions required to be made by employers to the pension accumulation fund.

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2021, the County reported a liability of \$302,437 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2020. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2021, the County's proportion was 0.3039539%.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

For the year ended December 31, 2021, the County recognized pension expense of \$6,836,292. At December 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,693,572	\$ -
Changes of assumptions	55,608,365	1,048,790
Net difference between projected and actual investment earnings on pension plan investments	-	86,877,647
Changes in proportion and differences between employer contributions and proportionate share of contributions	371,511	687,056
County contributions subsequent to the measurement date	10,207,413	-
Total	\$ 69,880,861	\$ 88,613,493

The County reported \$10,207,413 as deferred outflows of resources related to pensions resulting from the County's contributions made subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending December 31,	
2022	\$ (5,322,691)
2023	(1,943,765)
2024	(4,783,356)
2025	(16,890,233)

Actuarial Assumptions

The total pension liability at March 31, 2021 was determined by using an actuarial valuation as of April 1, 2020, with update procedures used to roll forward the total pension liability to the measurement date. The actuarial valuation used the following actuarial assumptions:

Inflation – 2.7%

Salary scale – 4.4%

Cost of living adjustments – 1.4%, annually

Decrement – Developed from the Plan's experience study of the period April 1, 2015 – March 31, 2020

Investment rate of return (including inflation) – 5.9%, compounded annually, net of investment expenses

Annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2018. The actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Investment Asset Allocation

The target allocation and best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2021 are summarized on the following page.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Asset Type	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	32.0%	4.1%
International equity	15.0	6.3
Private equity	10.0	6.8
Real estate	9.0	5.0
Opportunistic portfolio	3.0	4.5
Credit	4.0	3.6
Real assets	3.0	6.0
Fixed income	23.0	0.0
Cash	1.0	0.5
Total	100.0%	

Discount Rate

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Assumption

Below presents the County's proportionate share of the net pension liability, calculated using the discount rate of 5.9%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (4.9%), or 1% point higher (6.9%) than the current rate.

	1% Decrease (4.9%)	Current Discount (5.9%)	1% Increase (6.9%)
County's proportionate share of the net pension liability	\$83,944,746	\$ 302,437	\$ (76,835,348)

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of the valuation date were as follows:

Valuation date	April 1, 2020
Employers' total pension liability	\$ 220,680,157,000
Plan fiduciary net position	220,580,583,000
Employers' net pension liability	\$ 99,574,000
System fiduciary net position as a percentage of total pension liability	99.95%

Ulster County Community College

The UCCC participates in the ERS and the Teachers' Retirement System (TRS)

Plan Descriptions and Benefits Provided

Employee's Retirement System – UCCC participates in the ERS. The plan description and disclosures are the same as disclosed previously within this note.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Teachers' Retirement System – UCCC participates in the New York State Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer retirement system. TRS provides retirement benefits as well as death and disability benefits to plan members and beneficiaries as authorized by the Education Law and Retirement and the New York State Retirement and Social Security Law (NYSRSSL). TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York State Public Schools and BOCES who elect to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSTRS Annual Comprehensive Financial Report which can be found on TRS' website at www.nystrs.org. Plan members who joined the TRS before July 27, 1976, are not required to make contributions. Those joining after July 27, 1976 are required to contribute between 0% and 6% of their annual salary depending on their tier. Pursuant to Article 11 of the Education Law, rates are established annually by the New York State Teachers' Retirement Board.

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At August 31, 2021, the College reported the following liability for its proportionate share of the net pension liability (asset) for each of the Systems. The net pension liability was measured as of March 31, 2021 for ERS and June 30, 2021 for TRS. The total pension liability/(asset) used to calculate the net pension liability/(asset) was determined by actuarial valuations as of April 1, 2020 for ERS, and June 30, 2020 for TRS. The College's proportionate share of the net pension liability was based on a projection of the College's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the College.

	ERS	TRS
Measurement date	March 31, 2021	June 30, 2021
Net proportionate pension liability	\$15,449	\$323,454
College's proportion of the Plan's net pension liability	0.0152919%	0.0117060%

For the year ended August 31, 2021, the College recognized pension expense of \$537,846 for ERS and \$435,333 for TRS. At August 31, 2021 the College's reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
	ERS	TRS	ERS	TRS
Differences between expected and actual experience	\$ 188,677	\$ 283,411	\$ -	\$ 16,576
Changes of assumptions	2,840,618	409,094	53,575	145,821
Net difference between projected and actual earnings on pension plan investments	-	211,244	4,437,933	-
Changes in proportion and differences between the College's contributions and proportionate share of contributions	18,978	89,448	35,097	49,201
College contributions subsequent to the measurement date	490,544	179,122	-	-
Total	\$ 3,538,817	\$1,172,319	\$4,526,605	\$ 211,598

College contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending August 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as presented on the following page.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

<u>Years ending August 31,</u>	<u>ERS</u>	<u>TRS</u>
2022	\$ (271,897)	\$ 129,046
2023	(99,293)	257,401
2024	(244,346)	217,964
2025	(862,796)	144,454
2026	-	18,399
Thereafter	-	14,335

Actuarial Assumptions

The total pension liability/(asset) as of the measurement dates were determined by using actuarial valuations as noted in the following table, with update procedures used to roll forward the total pension liability/(asset) to the respective measurement dates. The actuarial valuations used the following actuarial assumptions:

Significant actuarial assumptions used in the valuations were as shown below:

	<u>ERS</u>	<u>TRS</u>
Measurement date	March 31, 2021	June 30, 2021
Actuarial valuation date	April 1, 2020	June 30, 2020
Interest rate	5.9%	6.95%
Salary scale	4.4% Average	1.95% - 5.18%
Decrement tables	April 1, 2015 – March 31, 2020	July 1, 2015 – June 30, 2020
	System's Experience	System's Experience
Inflation rate	2.5%	2.4%
Cost-of-living adjustment	1.4%	1.3%

For ERS, annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2020. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries Scale MP-2020.

For ERS, the actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020. For TRS, the actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2015 - June 30, 2020.

The long term rate of return on ERS pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized on the following page.

The long term expected rate of return on TRS pension plan investments was determined in accordance with Actuarial Standards of Practice (ASOP) No. 27 – “Selection of Economic Assumptions for Measuring Pension Obligations.” ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

	ERS		TRS	
	Target Allocation	Long Term Expected Real Rate of Return	Target Allocation	Long Term Expected Real Rate of Return
Measurement date		March 31, 2021		June 30, 2021
Asset type:				
Domestic equity	32.0 %	4.1%	33.0%	6.8%
International equity	15.0	6.3	16.0	7.6
Global equities	0.0	0.0	4.0	6.1
Private equity	10.0	6.8	8.0	10.0
Real estate	9.0	5.0	11.0	6.5
Absolute return strategies	4.0	3.6	0.0	0.0
Domestic fixed income securities	0.0	0.0	16.0	1.3
Global fixed income securities	0.0	0.0	2.0	0.8
High-yield fixed income securities	0.0	0.0	1.0	0.0
Opportunistic portfolio	3.0	4.5	0.0	0.0
Private debt	0.0	0.0	1.0	5.9
Real assets	3.0	6.0	0.0	3.8
Bonds and mortgages	23.0	0.0	7.0	3.3
Cash	1.0	0.5	1.0	(0.2)
Total	100.0%		100.0%	

Discount Rate

The discount rate used to calculate the total pension liability was 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability/(Asset) to Changes in the Discount Rate Assumption

The below presents the College's proportionate share of the net pension liability/(asset) calculated using the discount rate of 5.95% for ERS and 5.9% for TRS, as well as what the College's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1% lower (4.95% for ERS and 4.9% for TRS) or 1% higher (6.95% for ERS and 6.9% for TRS) than the current rate.

ERS:	1% Decrease (4.90%)	Current Discount (5.90%)	1% Increase (6.90%)
Employer's proportionate share of the net pension liability/(asset)	\$ 4,288,113	\$ 15,449	\$ (3,924,947)
TRS:	1% Decrease (5.95%)	Current Discount (6.95%)	1% Increase (7.95%)
Employer's proportionate share of the net pension liability/(asset)	\$ 2,043,148	\$ 323,454	\$ (1,119,805)

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability (asset) of the employers, as of the respective valuation dates, were as follows:

	(Dollars in Thousands)	
	ERS	TRS
Valuation date	April 1, 2020	June 30, 2020
Employers' total pension liability	\$ 220,680,157	\$130,819,415
Plan fiduciary net position	220,580,583	148,148,457
Employers' net pension liability (asset)	\$ 99,574	\$(17,329,042)
System fiduciary net position as a percentage of total pension liability (asset)	99.95%	113.2%

Payables to the Pension Plan

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of August 31, 2021 represent the projected employer contribution for the period of April 1, 2021 through August 31, 2021 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of August 31, 2021 amounted to \$490,544.

For TRS, employer and employee contributions for the fiscal year ended August 31, 2021 are paid to the System in September, October, and November 2021. Accrued retirement contributions as of August 31, 2021 represent employee and employer contributions for the fiscal year ended August 31, 2021 based on paid TRS wages multiplied by the employer's contribution rate, by tier, and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of August 31, 2021 amounted to \$179,122.

Ulster County Resource Recovery Agency

The UCRRA also participates in the ERS. The plan description and disclosures are the same as disclosed previously within this note,

Net Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2021, the Agency reported a liability of \$7,093 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2020. The Agency's proportion of the net pension liability was based on a projection of the Agency's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At March 31, 2021, the Agency's proportion was 0.0071229 percent.

For the year ended December 31, 2021, the Agency recognized pension expense of \$113,623. At December 31, 2021, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 86,619	\$ -
Changes of assumption	1,304,092	24,596
Net difference between projected and actual investment earnings on pension plan investments	-	2,037,399
Changes in proportion and differences between employer contributions and proportionate share of contributions	12,909	70,676
Agency contributions subsequent to the measurement date	294,617	-
Total	\$ 1,698,237	\$ 2,132,671

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Agency contributions subsequent to the measurement date will be recognized as a reduction of net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Years ending December 31,</u>	
2022	\$ 150,886
2023	61,259
2024	121,916
2025	394,990

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Assumption

The following presents the Agency's proportionate share of the net pension liability calculated using the discount rate of 5.9 percent, as well as what the Agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that 1-percentage point lower (4.9 percent) or 1-percentage point higher (6.9 percent) than the current rate:

	1% Decrease (4.9%)	Current Discount (5.9%)	1% Increase (6.9%)
Employer's proportionate share of the net pension liability (asset)	\$ 1,968,619	\$ 7,093	\$ (1,081,894)

K. Other Postemployment Benefits ("OPEB")

In addition to providing retirement benefits, the County provides certain health insurance benefits to retired employees and their families. Substantially all of the County's employees may become eligible for these benefits if they reach normal retirement age while working for the County. The County and employee each pay a percentage of the premium. The County's policy has been to account for and fund these benefits on a pay as you go basis.

GASB has issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions* which requires the accrual of these liabilities. The County implemented this statement during the year ended December 31, 2018.

(a) Plan Description

The County administers the Ulster County Retiree Health Insurance Plan (the Plan) as a single-employer defined benefit OPEB plan, in which the County is a participant. The Plan provides for continuation of medical insurance benefits for certain retirees and their spouses and can be amended by action of the County subject to the applicable collective bargaining and employment agreements. The Plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

(b) Employees Covered by Benefit Terms

As of the January 1, 2021 valuation date, the following employees were covered by the benefit terms:

Active employees	1,191
Retirees of beneficiaries currently receiving benefit payments	1,123
Total	<u>2,314</u>

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments, which may be attributed to past service or "earned" discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability ("UAAL") under GASB Statement No. 45.

(c) Total OPEB Liability

The County's total OPEB liability for governmental activities of \$209,957,052 as of December 31, 2021 was measured as of January 1, 2021, and was determined by an actuarial valuation as of January 1, 2021.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

(d) Actuarial Methods and Assumptions

Calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the employer and the plan members) at the time of the valuation and on the pattern of cost sharing between the employer and the plan members. Calculations reflect a long-term perspective, so methods and assumptions used include techniques that are designed to reduce short-term volatility.

The method used to calculate the costs of the Plan is known as the Entry Age Normal, Level Percent of Pay. The total OPEB liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary scale increases	3.0%
Discount rate	2.1%
Inflation	2.5%
Healthcare cost trend rate	SOA Long-Run Medical Cost Getzen Trend Model

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical US medical expenditures and the judgments of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of an SOA Project Oversight Group. Pre-65 trend rates are shown on the table below.

<u>Fiscal Year</u>	<u>Medical Cost Trend Rate</u>	<u>Fiscal Year</u>	<u>Medical Cost Trend Rate</u>
2021	6.10%	2059 - 2068	4.75%
2022	5.80%	2069 - 2078	4.42%
2023	5.50%	Ultimate	3.94%
2024 - 2028	5.45%		
2029 - 2048	5.18%		
2049 - 2058	4.98%		

Mortality rates for active employees and retirees were based on the RPH-2014 Mortality Table for employees, sex distinct, with generational mortality adjusted to 2006 using scale MP-2014, and projected forward with scale MP-2021.

(e) Changes in the Total OPEB Liability

The following table presents the changes to the total primary government OPEB liability:

Total OPEB liability as of December 31, 2020	\$164,481,150
Changes for the year:	
Service cost	5,339,268
Interest cost	4,583,681
Change in benefit terms	37,511,686
Differences between expected and actual experience	(2,250,149)
Changes of assumptions or other inputs	5,357,053
Benefit payments	(5,065,637)
Net changes	45,475,902
Total OPEB liability as of December 31, 2021	<u>\$209,957,052</u>

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

(f) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability using the discount rate of 2.12%, as well as what the OPEB liability would be if it were to be calculated using a discount rate that is 1-percentage point lower (1.12%) or 1-percentage point higher (3.12%) than the current discount rate:

	1% Decrease (1.12%)	Current (2.12%)	1% Increase (3.12%)
Total OPEB Liability	\$249,188,778	\$209,957,052	\$179,009,911

(g) Sensitivity of the Total OPEB Liability in the Healthcare Cost Trend Rates

The following presents the total OPEB liability using the healthcare cost trend rate of 6.10%/(ultimate rate of 3.94%), as well as what the OPEB liability would be if it were to be calculated using healthcare cost trend rates that are 1-percentage point lower (5.10%)/(ultimate rate of 2.94%) or 1-percentage point higher (7.10%)/(ultimate rate of 4.94%) than the current healthcare cost trend rates:

	1% Decrease (5.10%/2.94%)	Current (6.10%/3.94%)	1% Increase (7.10%/4.94%)
Total OPEB Liability	\$176,278,294	\$209,957,052	\$253,727,696

(h) Funding Policy

The obligation of the plan members, employers and other entities, are established by action of the County pursuant to applicable collective bargaining and employment agreements. The required contribution rates of the employer and the members vary depending on the applicable agreement. The employer currently contributes enough money to the plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the plan are paid by the County. The County contributed \$5,065,637 for the fiscal year ended December 31, 2021.

(i) OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

The County reports deferred outflows and deferred inflows of resources due to differences during the measurement period between the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The table below presents the County's deferred outflows and inflows of resources at December 31, 2021.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 15,976,938
Changes of assumptions or other inputs	23,341,684	4,692,738
County contributions subsequent to the measurement date	5,547,782	-
Total	\$ 28,889,466	\$ 20,669,676

Contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ending December 31, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years ending December 31,	
2022	\$(2,028,957)
2023	(2,028,957)
2024	6,137,680
2025	592,242
2026	-

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Ulster County Community College

In addition to the County, UCCC provides retirement benefits and certain health insurance benefits to retired employees and their covered dependents. Certain classes of the College's employees may become eligible for those benefits if they reach normal retirement age while working for the College. UCCC's liability for postemployment benefits of \$22,202,338 as of August 31, 2021 was measured as of June 30, 2021 and determined by an actuarial valuation as of September 1, 2020.

(j) Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	4.04%
Discount rate	2.14%
Healthcare cost trend rate	7.0% decreasing to an ultimate rate of 4.04% by 2089.

The discount rate was based on a yield or index rate for 20 years, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality rates were based on the Society of Actuaries' Scale SOA RP-2014 Total Dataset Mortality with Scale MP-2020 (Base Rate 2006).

(k) Employees covered by benefit terms

At August 31, 2021, the following employees were covered by the benefit terms:

Current retirees	112
Active employees	180
Total	<u>292</u>

(l) Changes in the Total OPEB Liability – UCCC

The following table presents the changes to the total primary government OPEB liability:

Total OPEB liability as of August 31, 2020	\$ 20,922,300
Changes for the year:	
Service cost	1,379,502
Interest cost	441,955
Changes in assumptions	2,392,147
Differences between actual and expected experiences	(2,391,118)
Benefit payments	(542,448)
Total OPEB liability as of August 31, 2021	<u>\$ 22,202,338</u>

(m) Sensitivity of the Total OPEB Liability to Changes in the Discount Rate – UCCC

The following presents the total OPEB liability of the College using the discount rate of 2.14%, as well as what the OPEB liability would be if it were to be calculated using a discount rate that is 1-percentage point lower (1.14%) or 1-percentage point higher (3.14%) than the current discount rate:

	1% Decrease (1.14%)	Current (2.14%)	1% Increase (3.14%)
Total OPEB Liability	<u>\$26,086,042</u>	<u>\$22,202,338</u>	<u>\$19,067,594</u>

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

(n) Sensitivity of the Total OPEB Liability in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the College using the healthcare cost trend rate of 7.00% (ultimate rate of 4.04%), as well as what the OPEB liability would be if it were to be calculated using healthcare cost trend rates that are 1-percentage point lower (6.00%)/(ultimate rate of 3.04%) or 1-percentage point higher (8.00%)/(ultimate rate of 5.04%) than the current healthcare cost trend rates:

	1% Decrease (6.00%/3.04%)	Current (7.00%/4.04%)	1% Increase (9.00%/5.04%)
Total OPEB Liability	\$18,631,100	\$22,202,338	\$26,781,707

(o) Funding Policy – UCCC

The obligation of the plan members, employers and other entities, are established by action of the College pursuant to applicable collective bargaining and employment agreements. The required contribution rates of the employer and the members vary depending on the applicable agreement. The employer currently contributes enough money to the plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the plan are paid by the College. For 2021, the College did not contribute additional funding for current premiums.

(p) OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

The College reports deferred outflows and deferred inflows of resources due to differences during the measurement period between the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The table below presents the College's deferred outflows and deferred inflows of resources at August 31, 2021.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 4,276,742
Changes of assumptions or other inputs	2,949,323	-
Total	\$ 2,949,323	\$ 4,276,742

Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Years ending August 31,</u>	
2022	\$ (1,328,070)
2023	189
2024	189
2025	189
2026	86

3. Other Information

A. Net Position/Fund Balances

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

- Net Investment in Capital Assets* – This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category. Net investment in capital assets is calculated as presented on the following page.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

Capital assets (net of accumulated depreciation)	\$ 212,738,313
Less related debt:	
Bond anticipation notes	(36,453,925)
County serial bonds – general obligations, net	(90,900,580)
County deferred charge	957,655
Tobacco asset backed bonds, net	(33,422,115)
Tobacco deferred gain	(6,697,939)
Plus unspent debt proceeds	<u>6,735,425</u>
Total net investment in capital assets	<u>\$ 52,956,834</u>

- *Restricted Net Position* – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. “Other purposes” restricted net position include future capital projects reserves of \$2,450,000, risk retention reserves of \$130,466, tax stabilization reserves of \$1,148,359, crime forfeiture reserves of \$50,905, E-911 emergency telephone reserves of \$1,702,859, probation reserves of \$869,565, Stop DWI reserves of \$24,908, and traffic safety board reserves of \$3,598.
- *Unrestricted Net Position* – This category represents net position of the County, not restricted for any project or other purpose.

In the fund financial statements, governmental fund equity is classified as fund balance. Beginning with the fiscal year ended December 31, 2011, the County implemented GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This statement requires local governments to focus on the constraints imposed upon resources when reporting fund balance in governmental funds. The new fund balance classifications indicate the level of constraints placed upon how resources can be spent and identify the sources of those constraints. Constraints are broken down into five different classifications: nonspendable, restricted, committed, assigned and unassigned. The classifications describe the relative strength of the spending constraints on the specific purposes for which resources in a fund can be spent.

Nonspendable – consists of assets that are inherently nonspendable in the current period either because of their form or because they are legally or contractually required to be maintained intact.

- *Inventories* – to reflect the assets, \$90,489, that were committed for the purchase of inventories and supplies.
- *Prepaid items* – to reflect the portion of assets, \$8,688,790, which do not represent available spendable resources.

Restricted – consists of amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or through constitutional provisions, charter requirements or enabling legislation.

- *Debt service* – to reflect the funds held by trustees or fiscal agents for future payment of bond principal and interest in the amount of \$4,778,449. These funds are not available for general operations.
- *Future capital projects* – to reflect funds established for future capital projects in the amount of \$2,450,000.
- *Risk retention* – to reflect funds established to provide for costs of settlement of various claims against the County in excess of amounts appropriated each year for such purpose in the amount of \$130,466.
- *Tax stabilization* – to reflect funds to finance certain unanticipated revenue losses or unanticipated expenditures and to lessen or prevent excessive increases of the real property tax levy in the amount of \$1,148,359.
- *Other Purposes*:
 - *Civil and DA forfeitures* – to reflect unused portions of forfeited crime proceeds that must be spent on law enforcement in the amount of \$50,905.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

- *Emergency telephone (E-911)* – to reflect unused portions of telephone surcharges that must be spent on the emergency telephone system in the amount of \$1,702,859.
- *Probation administration fees* – to reflect unused portions of probation fees that must be spent on probation programs in the amount of \$869,565.
- *Stop DWI* – to reflect unused portions of DWI fines that must be spent on Stop DWI programs in the amount of \$24,908.
- *Traffic safety board* – to provide funds to promote traffic safety in the amount of \$3,598.

Committed – consists of amounts that are subject to a purpose constraint imposed by a formal action of the County Legislature before the end of the fiscal year. The County Legislature is the highest level of decision making authority for the County.

Commitments may be established, modified, or rescinded only through resolutions approved by the County Legislature. The County reported no committed fund balances as of December 31, 2021.

Assigned – consists of amounts that are subject to a purpose constraint that represents an intended use established by the Legislature, or by their designated body or official. The purpose of the assignment must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance.

- *Encumbrances* – to reflect the outstanding contractual obligations for which goods and services have not been received in the amounts of \$3,426,727 in the General Fund, \$263,775 in the Special Grant Fund, \$87,385 in the County Road Fund, and \$207,779 in the Road Machinery Fund.
- *Subsequent years' expenditures* – to reflect the portion of fund balance designated for resource utilization in a future period, such as for general contingencies, reduction of tax levy, or capital projects. Such plans or intent are subject to change and have not been legally authorized or may not result in expenditures. The County elected to designate \$5,926,256 of the General Fund fund balance.
- *Specific use* – to reflect the residual amount of fund balance not already restricted, committed or assigned in the special revenue funds in the amounts of \$2,353,057 in the County Road Fund and \$383,953 in the Road Machinery Fund.
- *Other Purposes:*
 - *Jail telephone commissions* – to reflect the unused portions of jail telephone commissions that will be spent on inmate programs in the amount of \$335,397.
 - *Tourism* – to promote tourism in Ulster County in the amount of \$296,144.

Unassigned – represents the residual classification for the County's General Fund, and includes all other General Fund assets that do not meet the definition of the above four classifications and are deemed to be available for general use by the County. In funds other than the General Fund, the unassigned classification is used to report a deficit balance resulting from overspending for specific purposes for which amounts have been restricted, committed or assigned.

When fund balance resources are available for a specific purpose in multiple classifications, the County would use the most restrictive funds first in the following order: nonspendable, restricted, committed, assigned and unassigned as they are needed. However, the County reserves the right to selectively spend unassigned resources first and to defer the use of the other classified funds.

B. Risk Management

The County is exposed to various risks of loss related to unemployment, general liability, and workers' compensation. The County uses the General Fund to account for and finance, in the case of workers' compensation, its uninsured risks of loss. The County is also exposed to risk of loss for deductibles of varying amounts under several liability insurance policies.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

The County established a workers' compensation claims-processing pool (Pool) under Local Law No. 1 in 1979, pursuant to Article 5 of the Workers' Compensation Law to administer the payment of worker compensation claims of pool participants. The pool is open to participation by any eligible municipality or any public entity. Under local law participants are responsible for their share of total pool liabilities. All funds of the County, and sixty two other public entities, participate in the program and make payments to the Pool based on a computation of the necessary funds to cover the participants' annual claims.

The County's claims liability of \$36,674,000 is recorded in the Workers' Compensation Pool at fiscal year end and is based on the requirements of GASB, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. This total liability is offset by cash on hand previously collected from participants' premiums and assessment receivables recorded in accordance with Article 5 in the amount of \$61,982, of which \$22,490 is due and payable by the County's governmental activities to the workers' compensation claims-processing pool.

Changes in the County's workers' compensation claims liability for the last three years were:

Year	Balance at January 1	Current Year Claims & Changes in Estimates	Claims Payments	Balance at December 31
2021	\$33,288,470	\$ 23,992,721	(\$20,607,191)	\$36,674,000
2020	32,589,429	21,947,884	(21,248,843)	33,288,470
2019	32,488,811	20,707,809	(20,607,191)	32,589,429

The County has been named as a defendant in several personal injury claims resulting from incidents occurring in the County. Although the ultimate outcome of these claims is not certain, County officials believe that none of these claims will expose the County to amounts to exceed the insurance coverage applicable to the date of such incidents. The County has recorded liabilities related to the deductibles for these claims in the amount of \$1,510,000. The County has not had significant reductions in insurance coverage from the provider in all categories of risk. Settled claims have not exceeded insurance coverage in the past three fiscal years.

Changes in the County's claims and judgments liability for the last three years were:

Year	Balance at January 1	Current Year Claims & Changes in Estimates	Balance at December 31
2021	\$2,372,000	\$(862,000)	\$1,510,000
2020	1,711,000	661,000	2,372,000
2019	1,238,000	473,000	1,711,000

C. Deferred Compensation Plan

Employees of the County may elect to participate in the New York State Deferred Compensation Plan created in accordance with Internal Revenue Service Code Section 457. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until the age of 59 and 1/2 years, without penalty, or at termination, retirement, death, or unforeseeable emergency.

Effective October 1, 1997, the New York State Deferred Compensation Board (Board) created a Trust and Custody agreement making Chase Manhattan Bank the Trustee and Custodian of the Plan in accordance with GASB Statement No. 32 "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans". Since the Board is no longer the trustee of the plan, the County no longer is required to record the value of the plan assets.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

D. Commitments

The County had active construction projects at year end. The projects include roads and bridges, roof reconstructions, upgrades to campus facilities, and repairs to infrastructure. At year end, the County had \$29,703,830 in construction commitments with contractors. These commitments are being financed by serial bonds, state and federal aid, donations and current appropriations.

E. Contingencies

The County has received grants in excess of \$89.8 million, which are subject to audit by agencies of the State and Federal governments. Such audits may result in a request for a return of funds to the State and Federal governments. Based on past audits, the County management believes any disallowance will be immaterial.

F. Federal Grant-Revolving Loan Fund

During 2021, the County participated with RUPCO as a sub-recipient in implementing two Community Development Block Grants financed by the United States Department of Housing and Urban Development and administered through the New York State Housing Trust Fund Corporation totaling \$1,190,000.

Ulster County was awarded a \$600,000 grant focused on assisting low to moderate income Ulster County residents rehabilitate owner-occupied housing. A rental assistance component was incorporated because of the COVID-19 pandemic with rehabilitation monies allocated to fund it. Direct assistance for the *2019 Ulster County Housing Rehabilitation Program* continued in 2021 with \$201,730 in total monies received for 2021.

Ulster County was awarded a \$590,000 grant for a program that assists households with home buyer activities. Direct assistance for the *2019 Ulster County Homeownership Program* began in 2020 with \$145,783 in total monies received for 2021.

A copy of RUPCO's certified financial report may be obtained from RUPCO at 289 Fair Street Kingston, NY 12401.

The activity for this loan fund is accounted for in the Special Grant Fund, reported in the Special Revenue Fund in the County's financial statements.

G. Resource Recovery Agency

Under the terms of a solid waste service agreement dated January 1, 1992, between the County and the Ulster County Resource Recovery Agency (UCRRA), the County is liable for a service fee payable to the UCRRA. The intent of the net service fee agreement is to provide assurance that the UCRRA has the financial resources to meet all debt service obligations and debt service requirements. In December 2012, a county-wide Flow Control Law was passed by the Ulster County Legislature and signed into law by the Ulster County Executive. The Flow Control Law mandates that all Municipal Solid Waste generated within the County of Ulster must be brought to the UCRRA. The major financial impacts of this new law resulted in an increase in solid waste service fees, the elimination of County net service fees, and the ability of UCRRA to be self-sustaining. UCRRA met all of its obligations for fiscal year 2021 without the assistance of a County subsidy.

State and Federal laws required UCRRA to place a final cover on its landfill sites when it stopped accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. UCRRA is currently in the post closure phase at each of the landfills. The post closure period goes throughout the year 2028. Current projections prepared by UCRRA of annual post closure monitoring and maintenance costs for the two remaining landfills are \$217,798 for each of the remaining 7 years.

H. Tobacco Settlement

In January 1997, the State of New York filed a lawsuit against the tobacco industry, seeking to recover the costs that the State and its local governments had incurred under the Medicaid program in treating smoking related illnesses. As part of a comprehensive settlement reached in November 1998 among 46 states and U.S. territories and all major tobacco companies, the State of New York and its counties will share in an estimated \$25 billion over the next 25 years. As discussed in Note 1, in February 2001, the County sold to UTASC all of its future right, title and interest in the tobacco revenues under the agreement.

COUNTY OF ULSTER, NEW YORK

Notes to the Financial Statements

December 31, 2021

I. Tax Abatements

The County is subject to tax abatements granted by the Ulster County Industrial Development Agency (UCIDA). These programs have the stated purpose of increasing business activity and employment in the region. Economic development agreements are entered into by the UCIDA and include the abatement of state, county, local and school district taxes, in addition to other assistance. In the case of the County, the abatements have resulted in reductions of property taxes, which the County administers as a temporary reduction in the assessed value of the property involved. The abatement agreements stipulate a percentage reduction of property taxes, which can be as much as 100 percent. Under the agreements entered into by UCIDA, the County collected \$367,976 during 2021 in payments in lieu of taxes ("PILOT"); these collections were made in lieu of \$800,555 in property taxes.

J. Accounting Standards Issued But Not Yet Implemented

GASB Statement No. 87 – Leases

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. Due to the implementation of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the requirements of this Statement are now effective for reporting periods beginning after December 15, 2021, which is the fiscal year beginning January 1, 2022. The net effect of this Statement has not yet been determined.

GASB Statement No. 94 – Public-Private and Public-Public Partnerships and Availability Payment Arrangements

The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022, which is the fiscal year beginning January 1, 2023. This Statement is not expected to have a material effect on the future financial statements of the County.

GASB Statement No. 96 – Subscription-Based Information Technology Arrangements

The primary objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022, which is the fiscal year beginning January 1, 2023. This Statement is not expected to have a material effect on the future financial statements of the County.

GASB Statement No. 99 – Omnibus 2022

The objective of this Statement is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements of this State are effective for the year ending December 31, 2022, while other elements become effective during the fiscal years ending December 31, 2023 and 2024.

GASB Statement No. 100 – Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62

The objective of this Statement is to improve financial reporting requirements for accounting changes and error corrections. The requirements of this State are effective for the year ending December 31, 2024.

GASB Statement No. 101 – Compensated Absences

The objective of this Statement is to improve financial reporting by addressing issues related to the recognition and measurement for compensated absences. The requirements of this State are effective for the year ending December 31, 2024.

COUNTY OF ULSTER, NEW YORK
Notes to the Financial Statements
December 31, 2021

K. Subsequent Events

Management has evaluated subsequent events through September 23, 2022 which is the date the financial statements are available for issuance, and have determined that there are no subsequent events, except as noted below, that require disclosure under generally accepted accounting principles.

On February 17, 2022, the County Legislature approved an agreement with the County's Deputy Sheriff's Police Benevolent Association providing a one time signing bonus of \$1,250 and increases of 7% for 2021 to be paid retroactively, and no increase for 2022. The financial impact of this settlement is expected to be approximately \$672,875.

On April 19, 2022, the County Legislature approved an agreement with the County's Deputy Sheriff's Superior Officers' Unit providing increases of 3.5% for 2020, not paid retroactively, and 3.5% for 2021 to be paid retroactively, and a 2% increase for 2022. The financial impact of this settlement is expected to be approximately \$105,658.

On April 19, 2022 the County Legislature approved an agreement to limit the sales tax on each gallon of gas to two (\$2.00) dollars per gallon starting on June 1, 2022. The financial impact of this will be approximately \$3,000,000.

Required Supplementary
Information

County of Ulster, New York
Schedule of Local Government's Proportionate Share of the Net Pension Liability
Employees' Retirement System
Last Eight Fiscal Years*

Governmental Activities:	Fiscal Year Ended							
	2021	2020	2019	2018	2017	2016	2015	2014
Measurement date	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015	March 31, 2014
County's proportion of net pension liability	0.3039539%	0.3076276%	0.2991162%	0.3044966%	0.3097205%	0.3109345%	0.3104617%	0.3104617%
County's proportionate share of the net pension liability	\$ 302,437	\$ 81,461,562	\$ 21,193,291	\$ 9,827,462	\$ 29,102,033	\$ 49,905,861	\$ 10,488,153	\$ 14,029,326
County's covered payroll	\$ 84,856,941	\$ 84,247,469	\$ 82,220,860	\$ 79,294,326	\$ 77,391,077	\$ 76,671,755	\$ 75,178,528	\$ 79,956,063
County's proportionate share of the net pension liability as a percentage of its covered payroll	0.36%	96.69%	25.78%	12.39%	37.60%	65.09%	13.95%	17.55%
Plan fiduciary net position as a percentage of the total pension liability	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%	97.20%

Component Units:	Fiscal Year Ended							
	2021	2020	2019	2018	2017	2016	2015	2014
UCCC - ERS System (August 31)								
Measurement date	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015	March 31, 2014
UCCC's proportion of net pension liability	0.0152919%	0.0154767%	0.0140617%	0.0139479%	0.0151725%	0.0154374%	0.0161338%	0.0161338%
UCCC's proportionate share of the net pension liability	\$ 15,449	\$ 4,098,318	\$ 996,313	\$ 450,160	\$ 1,425,642	\$ 2,477,745	\$ 545,040	\$ 729,065
UCCC's covered payroll	\$ 4,555,711	\$ 4,599,053	\$ 3,896,979	\$ 4,018,654	\$ 4,055,915	\$ 3,926,685	\$ 4,029,055	\$ 3,668,663
UCCC's proportionate share of the net pension liability as a percentage of its covered payroll	0.34%	89.11%	25.57%	11.20%	35.15%	63.10%	13.53%	19.87%
Plan fiduciary net position as a percentage of the total pension liability	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%	97.20%

UCRRA								
Measurement date	March 31, 2021	March 31, 2020	March 31, 2019	March 31, 2018	March 31, 2017	March 31, 2016	March 31, 2015	March 31, 2014
UCRRA's proportion of net pension liability	0.0071229%	0.0069885%	0.0072483%	0.0072122%	0.0074789%	0.0080119%	0.0079561%	0.0079561%
UCRRA's proportionate share of the net pension liability	\$ 7,093	\$ 1,850,597	\$ 513,562	\$ 232,770	\$ 702,730	\$ 1,285,934	\$ 268,777	\$ 359,526
UCRRA's covered payroll	\$ 1,857,709	\$ 1,814,628	\$ 1,710,627	\$ 1,656,723	\$ 1,530,091	\$ 1,553,441	\$ 1,512,837	N/A
UCRRA's proportionate share of the net pension liability as a percentage of its covered payroll	0.38%	101.98%	30.02%	14.05%	45.93%	82.78%	17.77%	N/A
Plan fiduciary net position as a percentage of the total pension liability	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%	97.90%	97.20%

* Information prior to the year ended December 31, 2014, (August 31, 2014 with respect to UCCC) is not available.

See accompanying notes to the required supplementary information.

County of Ulster, New York
Schedule of Local Government's Contributions
Employees' Retirement System
Last Ten Fiscal Years

Year Ended December 31,	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Governmental Activities:										
Contractually required contribution	\$ 13,886,648	\$ 12,730,183	\$ 12,551,263	\$ 12,304,270	\$ 12,534,454	\$ 12,866,091	\$ 13,733,997	\$ 14,740,535	\$ 17,132,581	\$ 16,940,612
Contribution in relation to the contractually required contribution	(13,886,648)	(12,730,183)	(12,551,263)	(12,304,270)	(12,534,454)	(12,866,091)	(13,733,997)	(14,740,535)	(17,132,581)	(16,940,612)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County covered payroll	\$ 86,815,072	\$ 84,261,882	\$ 84,261,882	\$ 81,540,519	\$ 78,545,595	\$ 77,006,238	\$ 76,560,260	\$ 74,717,951	\$ 81,702,100	\$ 89,720,808
Contributions as a percentage of covered payroll	16.00%	15.11%	14.90%	15.09%	15.96%	16.71%	17.94%	19.73%	20.97%	18.88%
Component Units:										
UCCC - ERS System (August 31):										
Contractually required contribution	\$ 616,753	\$ 560,304	\$ 540,785	\$ 587,186	\$ 600,941	\$ 695,269	\$ 765,058	\$ 739,188	\$ 655,866	\$ 518,256
Contribution in relation to the contractually required contribution	(616,753)	(560,304)	(540,785)	(587,186)	(600,941)	(695,269)	(765,058)	(739,188)	(655,866)	(518,256)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
UCCC covered payroll	\$ 4,555,711	\$ 4,599,053	\$ 3,896,979	\$ 4,018,654	\$ 4,055,915	\$ 3,926,685	\$ 4,029,055	\$ 3,668,663	\$ 3,666,104	\$ 3,320,026
Contributions as a percentage of covered payroll	13.54%	12.18%	13.88%	14.61%	14.82%	17.71%	18.99%	20.15%	17.89%	15.61%
UCRRA:										
Contractually required contribution	\$ 294,617	\$ 265,272	\$ 249,347	\$ 245,094	\$ 238,269	\$ 242,378	\$ 288,993	N/A	N/A	N/A
Contribution in relation to the contractually required contribution	(294,617)	(265,272)	(249,347)	(245,094)	(238,269)	(242,378)	(288,993)	N/A	N/A	N/A
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
UCRRA covered payroll	\$ 1,857,709	\$ 1,814,628	\$ 1,710,627	\$ 1,656,723	\$ 1,530,091	\$ 1,553,441	\$ 1,512,837	N/A	N/A	N/A
Contributions as a percentage of covered payroll	15.86%	14.62%	14.58%	14.79%	15.57%	15.60%	19.10%	N/A	N/A	N/A

See accompanying notes to the required supplementary information.

County of Ulster, New York
Schedule of Local Government's Proportionate Share of the Net Pension Asset/(Liability)
Teachers' Retirement System
Last Eight Fiscal Years*

Component Units:	Fiscal Year Ended							
	2021	2020	2019	2018	2017	2016	2015	2014
UCCC - TRS System (August 31)								
Measurement date	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014
UCCC's proportion of net pension asset/(liability)	0.0117060%	0.0114740%	0.0128730%	0.0132870%	0.0129310%	0.0121190%	0.0115010%	0.0104130%
UCCC's proportionate share of the net pension asset/(liability)	\$ (323,454)	\$ 298,108	\$ 232,778	\$ 100,998	\$ (138,493)	\$ 1,258,757	\$ 1,281,129	\$ 1,281,129
UCCC's covered payroll	\$ 1,879,556	\$ 1,986,791	\$ 1,915,276	\$ 2,096,871	\$ 2,105,776	\$ 1,995,340	\$ 1,820,408	\$ 1,698,862
UCCC's proportionate share of the net pension asset/(liability) as a percentage of its covered payroll	(17.21%)	15.00%	12.15%	4.82%	(6.58%)	63.08%	70.38%	75.41%
Plan fiduciary net position as a percentage of the total pension asset/(liability)	113.20%	97.76%	102.17%	101.53%	100.66%	99.01%	110.46%	111.48%

* Information prior to the year ended August 31, 2014 is not available.

See accompanying notes to the required supplementary information.

County of Ulster, New York
Schedule of Local Government's Contributions
Teachers' Retirement System
Last Ten Fiscal Years

Year Ended August 31,	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Component Units:										
UCCC - TRS System:										
Contractually required contribution	\$ 179,121	\$ 176,030	\$ 203,402	\$ 205,493	\$ 246,797	\$ 264,582	\$ 319,118	\$ 276,065	\$ 180,595	\$ 140,854
Contribution in relation to the contractually required contribution	(179,121)	(176,030)	(203,402)	(205,493)	(246,797)	(264,582)	(319,118)	(276,065)	(180,595)	(140,854)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
UCCC covered payroll	\$ 1,879,556	\$ 1,986,791	\$ 1,915,276	\$ 2,096,871	\$ 2,105,776	\$ 1,995,340	\$ 1,820,408	\$ 1,698,862	\$ 1,525,296	\$ 1,267,813
Contributions as a percentage of covered payroll	9.53%	8.86%	10.62%	9.80%	11.72%	13.26%	17.53%	16.25%	11.84%	11.11%

See accompanying notes to the required supplementary information.

County of Ulster, New York
Schedule of Local Government's Changes in Total OPEB Liabilities and Related Ratios
Last Four Fiscal Years *

Governmental Activities:	2021	2020	2019	2018
Total OPEB Liability				
Service cost	\$ 5,339,268	\$ 4,040,865	\$ 5,564,559	\$ 5,271,940
Interest cost	4,583,681	5,622,380	6,156,773	6,278,693
Changes in benefit terms	37,511,686	(4,157,148)	-	-
Differences between expected and actual experience	(2,250,149)	-	(35,295,340)	-
Changes of assumptions or other inputs	5,357,053	28,297,613	(11,662,152)	6,218,737
Benefit payments	(5,065,637)	(4,825,851)	(5,343,888)	(5,034,144)
Net changes in total OPEB liability	45,475,902	28,977,859	(40,580,048)	12,735,226
Total OPEB liability - beginning	164,481,150	135,503,291	176,083,339	163,348,113
Total OPEB liability - ending	<u>\$ 209,957,052</u>	<u>\$ 164,481,150</u>	<u>\$ 135,503,291</u>	<u>\$ 176,083,339</u>
Plan Fiduciary Net Position				
Contributions - employer	\$ 5,065,637	\$ 4,825,851	\$ 5,343,888	\$ 5,034,144
Benefit payments	(5,065,637)	(4,825,851)	(5,343,888)	(5,034,144)
Net change in plan fiduciary net position	-	-	-	-
Plan fiduciary net position - beginning	-	-	-	-
Plan fiduciary net position - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB Liability - Ending	<u>\$ 209,957,052</u>	<u>\$ 164,481,150</u>	<u>\$ 135,503,291</u>	<u>\$ 176,083,339</u>
Plan's fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%
Annual covered-employee payroll	\$ 86,815,072	\$ 84,204,231	\$ 84,261,882	\$ 81,540,519
Net OPEB liability as a percentage of annual covered-employee payroll	241.84%	195.34%	160.81%	215.95%
	Year Ended August 31, 2021	Year Ended August 31, 2020	Year Ended August 31, 2019	Year Ended August 31, 2018
Component Units - UCCC:				
Total OPEB Liability				
Service cost	\$ 1,379,502	\$ 1,044,536	\$ 1,014,703	\$ 1,030,867
Interest cost	441,955	575,929	546,692	782,789
Changes in benefit terms	-	-	-	311,228
Differences between expected and actual experience	(2,391,118)	-	(10,432,596)	-
Changes of assumptions or other inputs	2,392,147	-	4,470,870	-
Benefit payments	(542,448)	(575,149)	(558,723)	-
Net changes in total OPEB liability	1,280,038	1,045,316	(4,959,054)	2,124,884
Total OPEB liability - beginning	20,922,300	19,876,984	24,836,038	22,711,154
Total OPEB liability - ending	<u>\$ 22,202,338</u>	<u>\$ 20,922,300</u>	<u>\$ 19,876,984</u>	<u>\$ 24,836,038</u>
Plan Fiduciary Net Position				
Contributions - employer	\$ 542,448	\$ 575,149	\$ 558,723	\$ -
Benefit payments	(542,448)	(575,149)	(558,723)	-
Net change in plan fiduciary net position	-	-	-	-
Plan fiduciary net position - beginning	-	-	-	-
Plan fiduciary net position - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net OPEB Liability - Ending	<u>\$ 22,202,338</u>	<u>\$ 20,922,300</u>	<u>\$ 19,876,984</u>	<u>\$ 24,836,038</u>
Plan's fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%	0.00%
Annual covered-employee payroll	\$ 10,946,310	\$ 10,591,633	\$ 10,383,954	\$ 9,832,256
Net OPEB liability as a percentage of annual covered-employee payroll	202.83%	197.54%	191.42%	252.60%

* Information prior to the year ended December 31, 2018 (August 31, 2018 with respect to UCCC) is not available.

See accompanying notes to the required supplementary information.

County of Ulster, New York
Schedule of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual
General Fund
For the Year Ended December 31, 2021

	Budgeted Amounts			Variance with Final Budget
	Adopted	Final	Actual Amounts	
REVENUES				
Taxes:				
Property	\$ 54,487,561	\$ 54,487,561	\$ 56,144,074	\$ 1,656,513
Other real property tax items	5,681,911	5,681,911	5,585,357	(96,554)
Sales	120,559,288	125,559,288	154,916,412	29,357,124
Tax on Hotel Room Occupancy	2,000,000	2,000,000	3,357,322	1,357,322
E-911 emergency telephone surcharge	805,000	805,000	803,990	(1,010)
Automobile use tax	1,200,000	1,200,000	1,262,579	62,579
State aid	48,891,083	51,111,722	47,912,231	(3,199,491)
Federal aid	32,091,088	37,608,178	29,939,312	(7,668,866)
Departmental income	10,992,154	11,245,874	10,049,583	(1,196,291)
Intergovernmental	1,767,577	1,767,577	1,873,086	105,509
Use of money and property	1,265,637	1,265,637	902,243	(363,394)
Licenses and permits	498,170	498,170	550,267	52,097
Fines and forfeitures	376,000	376,000	284,787	(91,213)
Sale of property and compensation for loss	1,508,450	1,534,623	1,761,552	226,929
Miscellaneous local sources	451,400	456,400	946,875	490,475
Interfund revenues	1,964,665	1,964,665	1,621,075	(343,590)
Total revenues	284,539,984	297,562,606	317,910,745	20,348,139
EXPENDITURES				
Current:				
General government	68,786,298	76,386,043	70,633,893	5,752,150
Education	10,235,863	10,235,863	9,708,425	527,438
Public safety	48,155,225	51,953,456	50,360,658	1,592,798
Public health	20,844,005	27,560,440	19,749,320	7,811,120
Transportation	6,788,221	7,015,803	6,434,648	581,155
Economic assistance	123,230,514	123,869,773	103,945,313	19,924,460
Culture and recreation	1,256,346	1,322,517	1,066,230	256,287
Home and community	3,516,214	4,032,369	2,646,279	1,386,090
Employee benefits	7,791,265	7,616,990	6,720,839	896,151
Debt service:				
Interest and other fiscal charges	350,000	350,000	278,640	71,360
Total expenditures	290,953,951	310,343,254	271,544,245	38,799,009
Excess (deficiency) of revenues over expenditures	(6,413,967)	(12,780,648)	46,366,500	59,147,148
OTHER FINANCING SOURCES (USES)				
Transfers out	(650,000)	(650,000)	(536,400)	113,600
Total other financing sources (uses)	(650,000)	(650,000)	(536,400)	113,600
Net change in fund balances *	(7,063,967)	(13,430,648)	45,830,100	59,260,748
Fund balances - beginning	61,694,347	61,694,347	61,694,347	-
Fund balances - ending	\$ 54,630,380	\$ 48,263,699	\$ 107,524,447	\$ 59,260,748

* The net change in fund balances was included in the budget as an appropriation (i.e., spenddown) of fund balance and appropriated reserves

See accompanying notes to the required supplementary information.

COUNTY OF ULSTER, NEW YORK
Notes to the Required Supplementary Information
December 31, 2021

Pension Liability

The schedules of local government's proportionate share of the net pension liability/(asset) and local government's contributions present trend information of the components of the net pension liability/(asset) and related ratios for each retirement system the County participates in, including the pension plan's fiduciary net position as a percentage of the total pension liability, and the contributions as a percentage of covered payroll.

OPEB Liability

Changes of Assumptions – Changes of assumptions reflect the effects of changes in the discount rate and the medical healthcare cost trend rate. The following summarizes the changes of assumptions for the governmental activities:

The discount rate was 2.1% as of December 31, 2021, as compared to 2.7% as of December 31, 2020. The salary scale assumed to increase at 3.0% per year. The RPH-2014 Mortality Tables, sex-distinct, with generational mortality adjusted back to 2006 using scale MP-2014, and then projected forward using scale MP-2021, were used for mortality rates. In order to estimate the change in the cost of healthcare, the valuation assumes healthcare cost trends as follows: pre-65 medical, 6.1% and post-65 medical, 6.1%. Healthcare trends are reduced by decrements to reach a rate of 3.9% in 2089. An inflation rate of 2.5% was assumed for developing the rate of increase in healthcare costs.

Budgetary Information

Budgetary Basis of Accounting – Annual budgets are legally required and adopted for the General Fund, Special Revenue Funds and the Debt Service Fund on a basis consistent with generally accepted accounting principles. Project-length financial plans are adopted for the Capital Projects Fund. All annual appropriations lapse at year end.

On or before the first Friday of October, the County Executive submits to the County Legislature a proposed budget for the fiscal year commencing the following January 1. The Legislature holds public hearings and a final budget is prepared and adopted no later than the second Thursday of December.

The appropriated budget is prepared by fund, function, department, and division. The County Executive is authorized to make transfers of appropriations within and across departments. Transfers of appropriations that alter the total appropriation of any department or agency must be approved by the Legislature. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is at the department and object of expense level within the fund. The supplementary budgetary appropriations made were not material.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. Actual results of operations presented in accordance with GAAP and the County's accounting policies do not recognize encumbrances and assigned fund balance as expenditures until the period in which actual goods and services are received and a liability is incurred.

The County considers encumbrances to be significant for amounts in excess of \$500,000. The County has a total of \$3,985,666 of encumbrances outstanding at December 31, 2021. In the General Fund and Special Revenue Funds, encumbrances of \$3,426,727, and \$558,939, respectively, are supported by assigned fund balance. As of December 31, 2021, the County reported no significant encumbrances.

Supplementary
Information

Combining Financial
Statements and Discretely
Presented Component Units

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

A) **Special Grant Fund** - accounts for and reports the proceeds received under the Workforce Investment Act and Community Development Block Grant programs.

B) **County Road Fund** - required by Sec 114 of the Highway Law. Its purpose is for maintenance of county roads and bridges, snow removal and construction and reconstruction of county roads.

C) **Road Machinery Fund** - required by Sec 133 of the Highway Law. It's used for the purchase, repair and maintenance of highway machinery, tools and equipment; for the construction, purchase and maintenance of buildings for the storage and repair of highway machinery and equipment; for the purchase of materials and supplies to provide an adequate central stockpile for highway, snow removal and bridge purposes.

County of Ulster, New York
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2021

Special Revenue Funds

	Special Grant	County Road	Road Machinery	Total Nonmajor Funds
ASSETS				
Cash, cash equivalents and investments	\$ 328,209	\$ 2,352,774	\$ 771,533	\$ 3,452,516
Receivables	-	598,670	-	598,670
Total assets	<u>\$ 328,209</u>	<u>\$ 2,951,444</u>	<u>\$ 771,533</u>	<u>\$ 4,051,186</u>
LIABILITIES				
Accounts payable and other current liabilities	\$ 64,434	\$ 511,002	\$ 179,802	\$ 755,238
Total liabilities	<u>64,434</u>	<u>511,002</u>	<u>179,802</u>	<u>755,238</u>
FUND BALANCES				
Assigned to:				
Encumbrances	263,775	87,385	207,779	558,939
Specific use	-	2,353,057	383,952	2,737,009
Total fund balances	<u>263,775</u>	<u>2,440,442</u>	<u>591,731</u>	<u>3,295,948</u>
Total liabilities and fund balances	<u>\$ 328,209</u>	<u>\$ 2,951,444</u>	<u>\$ 771,533</u>	<u>\$ 4,051,186</u>

County of Ulster, New York
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2021

Special Revenue Funds

	Special Grant	County Road	Road Machinery	Total Nonmajor Funds
REVENUES				
Real property taxes	\$ -	\$ 8,491,099	\$ 638,400	\$ 9,129,499
State aid	364,754	5,547,418	-	5,912,172
Federal aid	1,497,839	99,039	12,918	1,609,796
Intergovernmental	-	300,720	-	300,720
Use of money and property	522	3,966	3,209	7,697
Sale of property and compensation for loss	-	36,540	4,626	41,166
Miscellaneous local sources	-	10,341	-	10,341
Total revenues	1,863,115	14,489,123	659,153	17,011,391
EXPENDITURES				
Current:				
Transportation	-	16,931,111	3,358,628	20,289,739
Economic assistance	1,576,264	-	-	1,576,264
Home and community	347,513	-	-	347,513
Total expenditures	1,923,777	16,931,111	3,358,628	22,213,516
Net change in fund balances	(60,662)	(2,441,988)	(2,699,475)	(5,202,125)
Fund balances - beginning	324,437	4,882,430	3,291,206	8,498,073
Fund balances - ending	\$ 263,775	\$ 2,440,442	\$ 591,731	\$ 3,295,948

County of Ulster, New York
Combining Statement of Net Position
Nonmajor Proprietary Funds
December 31, 2021

	Ulster County Economic Development Alliance	Ulster County Capital Resource Corporation	Total Nonmajor Proprietary Funds
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 1,032,266	\$ 504,762	\$ 1,537,028
Restricted cash and cash equivalents	199,885	-	199,885
Receivables	257,843	-	257,843
Other assets	5,000,000	3,110	5,003,110
Due from other funds	28,500	-	28,500
Total current assets	<u>6,518,494</u>	<u>507,872</u>	<u>7,026,366</u>
Noncurrent assets:			
Receivables	322,195	-	322,195
Total noncurrent assets	<u>322,195</u>	<u>-</u>	<u>322,195</u>
Total assets	<u>6,840,689</u>	<u>507,872</u>	<u>7,348,561</u>
LIABILITIES			
Current liabilities:			
Accounts payable and accrued expenses	179,673	810	180,483
Intergovernmental payables	5,000,000	2,190	5,002,190
Unearned revenue	758	-	758
Total liabilities	<u>5,180,431</u>	<u>3,000</u>	<u>5,183,431</u>
NET POSITION			
Restricted	199,127	-	199,127
Unrestricted	1,461,131	504,872	1,966,003
Total net position	<u>\$ 1,660,258</u>	<u>\$ 504,872</u>	<u>\$ 2,165,130</u>

County of Ulster, New York
Combining Statement of Revenues, Expenses, and Changes in Net Position
Nonmajor Proprietary Funds
For the Year Ended December 31, 2021

	Ulster County Economic Development Alliance	Ulster County Capital Resource Corporation	Total Nonmajor Proprietary Funds
OPERATING REVENUES			
Charges for services	\$ 163,825	\$ 5,060	\$ 168,885
Other operating revenues	89,161	1,300	90,461
Total operating revenues	<u>252,986</u>	<u>6,360</u>	<u>259,346</u>
OPERATING EXPENSES			
Administrative	27,995	15,240	43,235
Contractual	202,736	91,603	294,339
Total operating expenses	<u>230,731</u>	<u>106,843</u>	<u>337,574</u>
Operating income (loss)	22,255	(100,483)	(78,228)
NONOPERATING REVENUES			
Interest earnings	184	1,166	1,350
Total nonoperating revenues	<u>184</u>	<u>1,166</u>	<u>1,350</u>
Change in net position	22,439	(99,317)	(76,878)
Net position - beginning	1,637,819	604,189	2,242,008
Net position - ending	<u><u>\$ 1,660,258</u></u>	<u><u>\$ 504,872</u></u>	<u><u>\$ 2,165,130</u></u>

County of Ulster, New York
Combining Statement of Cash Flows
Nonmajor Proprietary Funds
For the Year Ended December 31, 2021

	Ulster County Economic Development Alliance	Ulster County Capital Resource Corporation	Total Nonmajor Proprietary Funds
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from services provided	\$ 568,323	\$ 6,360	\$ 574,683
Payments to suppliers and service providers	(235,638)	(107,803)	(343,441)
Net cash provided (used) by operating activities	332,685	(101,443)	231,242
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest earnings	184	2,093	2,277
Redemption of certificates of deposit	-	200,528	200,528
Purchase of certificates of deposit	-	(201,455)	(201,455)
Net cash provided by investing activities	184	1,166	1,350
Net increase (decrease) in cash and cash equivalents	332,869	(100,277)	232,592
Total cash and cash equivalents - beginning	899,282	605,039	1,504,321
Total cash and cash equivalents - ending	\$ 1,232,151	\$ 504,762	\$ 1,736,913
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 22,255	\$ (100,483)	\$ (78,228)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Provision for loan recoveries	(25,379)	-	(25,379)
(Increase) decrease in:			
Receivables	200,283	-	200,283
Other assets	-	(3,110)	(3,110)
Due from other funds	140,433	-	140,433
Increase (decrease) in:			
Accounts payable and accrued expenses	(4,416)	2,150	(2,266)
Unearned revenue	(491)	-	(491)
Net cash provided (used) by operating activities	\$ 332,685	\$ (101,443)	\$ 231,242

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County of Ulster, New York
Combining Statement of Net Position
Discretely Presented Component Units
December 31, 2021

	Component Units			Aggregate
	Community College (August 31, 2021)	Resource Recovery Agency	Industrial Development Agency	Discretely Presented Component Units
ASSETS				
Cash and cash equivalents	\$ 8,427,828	\$ 6,616,707	\$ 910,956	\$ 15,955,491
Investments	13,290,760	2,542,949	-	15,833,709
Receivables	6,336,530	1,994,287	449,960	8,780,777
Prepaid items	-	340,342	-	340,342
Other assets	953,079	75,197	-	1,028,276
Capital assets, net of accumulated depreciation	22,516,706	11,434,134	-	33,950,840
Total assets	51,524,903	23,003,616	1,360,916	75,889,435
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows of resources - pensions	4,711,136	1,698,237	-	6,409,373
Deferred outflows of resources - OPEB	2,949,323	-	-	2,949,323
Total deferred outflows of resources	7,660,459	1,698,237	-	9,358,696
LIABILITIES				
Accounts payable and other accrued liabilities	1,961,109	1,590,023	72,341	3,623,473
Intergovernmental payables	70	-	-	70
Due to primary government	548,239	-	-	548,239
Unearned revenue	4,287,458	13,900	-	4,301,358
Noncurrent liabilities:				
Due within one year	577,419	1,426,714	-	2,004,133
Due in more than one year	23,242,780	3,807,095	-	27,049,875
Total liabilities	30,617,075	6,837,732	72,341	37,527,148
DEFERRED INFLOWS OF RESOURCES				
Deferred financial aid	485,639	-	-	485,639
Deferred inflows of resources - pensions	4,738,203	2,132,671	-	6,870,874
Deferred inflows of resources - OPEB	4,276,742	-	-	4,276,742
Total deferred inflows of resources	9,500,584	2,132,671	-	11,633,255
NET POSITION				
Net investment in capital assets	22,440,587	8,271,854	-	30,712,441
Restricted for:				
Scholarships and grants	1,950,649	-	-	1,950,649
Nonexpendable	13,563,922	-	-	13,563,922
Debt service	-	2,942,187	-	2,942,187
Landfill post closure	-	575,776	-	575,776
Unrestricted	(18,887,455)	3,941,633	1,288,575	(13,657,247)
Total net position	\$ 19,067,703	\$ 15,731,450	\$ 1,288,575	\$ 36,087,728

County of Ulster, New York
Combining Statement of Activities
Discretely Presented Component Units
For the Year Ended December 31, 2021

	Component Units			Total Discretely Presented Component Units
	Community College (August 31, 2021)	Resource Recovery Agency	Industrial Development Agency	
OPERATING EXPENSES				
Instruction	\$ 12,316,872	\$ -	\$ -	\$ 12,316,872
Public service	851,763	-	-	851,763
Academic support	624,521	-	-	624,521
Student services	2,985,010	-	-	2,985,010
General administration	3,122,042	777,117	159,983	4,059,142
General institution	2,652,257	-	-	2,652,257
Operation and maintenance of plant	2,773,554	-	-	2,773,554
Student aid	3,129,788	-	-	3,129,788
Auxiliary	204,680	-	-	204,680
Day care	327,865	-	-	327,865
Costs of sales and services	-	11,340,194	-	11,340,194
Salaries and wages	-	2,146,505	-	2,146,505
Benefits	-	967,413	-	967,413
Professional fees	-	-	81,331	81,331
Depreciation	1,457,967	921,469	-	2,379,436
Interest expense	-	1,105,832	-	1,105,832
Other operating expenses	1,643,401	-	7,289	1,650,690
Total operating expenses	32,089,720	17,258,530	248,603	49,596,853
PROGRAM REVENUES				
Student tuition and fees	5,836,412	-	-	5,836,412
Auxiliary	260,611	-	-	260,611
Sale of recyclable materials	-	1,179,331	-	1,179,331
Solid waste service fees	-	17,097,941	-	17,097,941
Fees	-	-	775,376	775,376
Operating grants and contributions	9,514,107	193,901	-	9,708,008
Other operating revenue	3,106,630	469,522	-	3,576,152
Total program revenues	18,717,760	18,940,695	775,376	38,433,831
Net program revenue (expense)	(13,371,960)	1,682,165	526,773	(11,163,022)
GENERAL REVENUES				
Contribution from other governments	5,896,514	-	-	5,896,514
County contribution	15,480,038	-	-	15,480,038
Chargeback revenue	905,953	-	-	905,953
Federal and state nonoperating grants	3,285,173	-	-	3,285,173
Investment income	3,675	133,880	1,277	138,832
Total general revenues	25,571,353	133,880	1,277	25,706,510
Net change in net position	12,199,393	1,816,045	528,050	14,543,488
Net position - beginning	6,868,310	13,915,405	760,525	21,544,240
Net position - ending	\$ 19,067,703	\$ 15,731,450	\$ 1,288,575	\$ 36,087,728

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Other
Information

Budgetary Comparison
Schedules

County of Ulster, New York
Schedule of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual
Debt Service Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance
	Adopted	Final	Amounts	with Final Budget
REVENUES				
Real property taxes	\$ 11,950,698	\$ 11,950,698	\$ 11,950,698	\$ -
Use of money and property	45,000	45,000	7,107	(37,893)
Miscellaneous local sources	-	-	12,426	12,426
Total revenues	11,995,698	11,995,698	11,970,231	(25,467)
EXPENDITURES				
Debt service:				
Principal	9,840,000	39,569,000	39,153,654	415,346
Interest and other fiscal charges	3,305,698	3,540,779	3,540,779	-
Total expenditures	13,145,698	43,109,779	42,694,433	415,346
Excess (deficiency) of revenues over expenditures	(1,150,000)	(31,114,081)	(30,724,202)	389,879
OTHER FINANCING SOURCES (USES)				
Issuance of refunding bonds	-	26,060,000	26,060,000	-
Premium on obligations	-	3,904,081	3,904,081	-
Total other financing sources (uses)	-	29,964,081	29,964,081	-
Net change in fund balances*	(1,150,000)	(1,150,000)	(760,121)	389,879
Fund balances - beginning	3,182,748	3,182,748	3,182,748	-
Fund balances - ending	\$ 2,032,748	\$ 2,032,748	\$ 2,422,627	\$ 389,879

* The net change in fund balances was included in the budget as an appropriation (i.e., spenddown) of fund balance.

County of Ulster, New York
Schedule of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual
Special Grant Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance
	Adopted	Final	Amounts	with Final Budget
REVENUES				
State aid	\$ 332,650	\$ 414,198	\$ 364,754	\$ (49,444)
Federal aid	1,746,390	3,392,390	1,497,839	(1,894,551)
Use of money and property	2,000	2,000	522	(1,478)
Total revenues	2,081,040	3,808,588	1,863,115	(1,945,473)
EXPENDITURES				
Current:				
Economic assistance	1,781,040	1,894,731	1,576,264	318,467
Home and community	300,000	1,948,000	347,513	1,600,487
Total expenditures	2,081,040	3,842,731	1,923,777	1,918,954
Net change in fund balances	-	(34,143)	(60,662)	(26,519)
Fund balances - beginning	324,437	324,437	324,437	-
Fund balances - ending	\$ 324,437	\$ 290,294	\$ 263,775	\$ (26,519)

County of Ulster, New York
Schedule of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual
County Road Fund
For the Year Ended December 31, 2021

	Budgeted Amounts		Actual	Variance
	Adopted	Final	Amounts	with Final Budget
REVENUES				
Real property taxes	\$ 8,491,099	\$ 8,491,099	\$ 8,491,099	\$ -
State aid	3,686,418	6,200,868	5,547,418	(653,450)
Federal aid	-	-	99,039	99,039
Intergovernmental	110,000	110,000	300,720	190,720
Use of money and property	18,500	18,500	3,966	(14,534)
Sale of property and compensation for loss	30,000	30,000	36,540	6,540
Miscellaneous local sources	15,000	15,000	10,341	(4,659)
Total revenues	12,351,017	14,865,467	14,489,123	(376,344)
EXPENDITURES				
Current:				
Transportation	14,601,017	18,387,393	16,931,111	1,456,282
Total expenditures	14,601,017	18,387,393	16,931,111	1,456,282
Net change in fund balances*	(2,250,000)	(3,521,926)	(2,441,988)	1,079,938
Fund balances - beginning	4,882,430	4,882,430	4,882,430	-
Fund balances - ending	\$ 2,632,430	\$ 1,360,504	\$ 2,440,442	\$ 1,079,938

* The net change in fund balances was included in the budget as an appropriation (i.e., spenddown) of fund balance.

County of Ulster, New York
Schedule of Revenues, Expenditures, and Changes in Fund Balances
Budget and Actual
Road Machinery Fund
For the Year Ended December 31, 2021

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Adopted</u>	<u>Final</u>	<u>Amounts</u>	<u>with Final</u>
				<u>Budget</u>
REVENUES				
Real property taxes	\$ 638,400	\$ 638,400	\$ 638,400	\$ -
Federal aid	-	-	12,918	12,918
Use of money and property	27,500	27,500	3,209	(24,291)
Sale of property and compensation for loss	28,500	28,500	4,626	(23,874)
Total revenues	694,400	694,400	659,153	(35,247)
EXPENDITURES				
Current:				
Transportation	3,444,400	3,709,047	3,358,628	350,419
Total expenditures	3,444,400	3,709,047	3,358,628	350,419
Net change in fund balances *	(2,750,000)	(3,014,647)	(2,699,475)	315,172
Fund balances - beginning	3,291,206	3,291,206	3,291,206	-
Fund balances - ending	\$ 541,206	\$ 276,559	\$ 591,731	\$ 315,172

* The net change in fund balances was included in the budget as an appropriation (i.e., spenddown) of fund balance.

Statistical Section (Unaudited)

Table 1

COUNTY OF ULSTER, NEW YORK
Net Position by Component
Last Ten Fiscal Years

	2012	2013	2014	2015	2016*	2017**	2018	2019	2020	2021
Governmental Activities:										
Net investment in capital assets	\$ 65,377,760	\$ 67,892,165	\$ 82,086,962	\$ 53,684,436	\$ 41,545,997	\$ 48,855,391	\$ 57,245,671	\$ 61,694,964	\$ 46,508,507	\$ 52,956,834
Restricted	10,016,115	6,978,332	6,397,859	11,163,006	11,870,195	11,004,588	9,955,686	14,439,836	8,634,441	8,736,482
Unrestricted	(65,430,305)	(64,672,740)	(94,196,105)	(75,226,163)	(66,678,251)	(121,674,287)	(122,522,786)	(132,222,943)	(132,840,393)	(129,086,795)
Total governmental activities net position	\$ 9,963,570	\$ 10,197,757	\$ (5,711,284)	\$ (10,378,721)	\$ (13,262,059)	\$ (61,814,308)	\$ (55,321,429)	\$ (56,088,143)	\$ (77,697,445)	\$ (67,393,479)
Business-type Activities:										
Net investment in capital assets	\$ 2,586,359	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	39,030	-	-	-	198,969	199,656	198,915	199,015	199,127	199,127
Unrestricted	(5,427,967)	-	-	-	1,447,634	2,292,751	2,184,928	2,126,860	2,042,881	1,966,003
Total business-type activities net position	\$ (2,802,578)	\$ -	\$ -	\$ -	\$ 1,646,603	\$ 2,492,407	\$ 2,383,843	\$ 2,325,875	\$ 2,242,008	\$ 2,165,130
Total Primary Government:										
Net investment in capital assets	\$ 67,964,119	\$ 67,892,165	\$ 82,086,962	\$ 53,684,436	\$ 41,545,997	\$ 48,855,391	\$ 57,245,671	\$ 61,694,964	\$ 46,508,507	\$ 52,956,834
Restricted	10,055,145	6,978,332	6,397,859	11,163,006	12,069,164	11,204,244	10,154,601	14,638,851	8,833,568	8,935,609
Unrestricted	(70,858,272)	(64,672,740)	(94,196,105)	(75,226,163)	(65,230,617)	(119,381,536)	(120,337,858)	(130,096,083)	(130,797,512)	(127,120,792)
Total primary government net position	\$ 7,160,992	\$ 10,197,757	\$ (5,711,284)	\$ (10,378,721)	\$ (11,615,456)	\$ (59,321,901)	\$ (52,937,586)	\$ (53,762,268)	\$ (75,455,437)	\$ (65,228,349)

Source: Ulster County Annual Financial Reports

* The County implemented GASB Statement No. 80, *Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14*. As a result, net position has been restated at December 31, 2016.

** The County implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions - An Amendment of GASB Statement No. 45*. As a result, net position has been restated at December 31, 2017.

Table 2

COUNTY OF ULSTER, NEW YORK

Changes in Net Position
Last Eight Fiscal Years

	2014	2015	2016	2017*	2018	2019	2020	2021
Expenses								
Governmental activities:								
General government	\$ 69,544,611	\$ 58,892,138	\$ 66,427,340	\$ 65,270,653	\$ 64,380,838	\$ 66,849,198	\$ 83,850,450	\$ 92,792,881
Education	8,533,495	9,823,272	10,082,920	11,376,376	10,774,993	10,960,983	22,973,213	9,708,425
Public safety	50,016,317	49,239,187	52,982,354	53,384,200	49,661,770	52,573,630	56,977,993	62,808,834
Public health	19,262,838	18,967,235	19,705,379	19,555,576	18,773,270	18,916,390	19,631,532	22,078,358
Transportation	25,423,875	28,915,480	28,852,350	29,398,429	26,465,766	29,633,901	29,108,928	31,775,650
Economic assistance	128,723,809	124,925,171	130,053,823	126,979,436	124,214,173	128,946,802	115,185,382	113,669,841
Culture and recreation	1,127,564	1,271,955	1,362,615	1,324,144	2,973,672	1,538,563	3,526,663	1,413,743
Home and community	2,793,990	3,096,083	3,474,579	4,013,375	2,976,740	3,073,357	4,386,062	3,032,103
Interest on long-term debt	6,431,867	6,236,915	6,635,851	4,872,295	4,720,161	5,410,595	5,161,718	2,588,967
Total governmental activities expenses	311,858,366	301,367,436	319,577,211	316,174,484	304,941,383	317,903,419	340,801,941	339,868,802
Business-type activities:								
Workers' Compensation Pool	9,333,330	9,603,353	10,058,153	10,007,661	10,219,727	8,979,899	8,665,636	10,572,708
Blended Component Units (UCEDA, UCCRC, GHLDC)	-	-	-	309,057	495,078	289,391	402,614	337,574
Total business-type activities expenses	9,333,330	9,603,353	10,058,153	10,316,718	10,714,805	9,269,290	9,068,250	10,910,282
Total primary government expenses	321,191,696	310,970,789	329,635,364	326,491,202	315,656,188	327,172,709	349,870,191	350,779,084
Program Revenues								
Governmental activities:								
Charges for services:								
General government	5,964,237	6,034,364	7,969,859	6,390,684	6,451,107	6,651,151	7,865,532	7,170,047
Education	90,158	180,326	217,740	70,898	81,518	81,595	81,273	68,384
Public safety	3,306,178	2,440,549	1,751,699	1,783,591	2,707,737	1,669,701	1,607,095	1,869,726
Public health	618,318	481,024	476,736	509,169	572,909	550,120	921,240	1,155,283
Transportation	861,642	820,054	750,115	834,542	1,032,547	1,022,653	942,312	903,752
Economic assistance	7,531,266	4,694,142	5,873,659	6,357,893	5,274,861	5,139,346	5,194,598	4,845,151
Culture and recreation	113,547	118,588	170,686	628,620	190,153	197,002	221,075	319,372
Home and community	6,019	169,734	137,571	201,960	137,457	195,668	227,870	87,269
Operating grants and contributions	74,399,760	76,303,293	84,679,415	77,044,272	78,071,951	76,183,157	83,350,397	86,342,870
Capital grants and contributions	7,420,320	9,640,072	13,118,913	9,777,416	14,453,570	15,813,682	8,710,620	5,682,704
Total governmental activities program revenues	100,311,445	100,882,146	115,146,393	103,599,045	108,973,810	107,504,075	109,122,012	108,444,558
Business-type activities:								
Charges for services:								
Workers' Compensation Pool	8,631,330	8,917,057	9,306,239	9,344,917	9,621,224	8,070,573	8,129,590	6,574,266
Blended Component Units (UCEDA, UCCRC, GHLDC)	-	-	-	1,151,782	380,147	224,079	313,809	259,346
Operating grants and contributions	655,347	646,916	707,260	567,380	335,960	567,532	352,619	3,952,935
Total business-type activities program revenues	9,286,677	9,563,973	10,013,499	11,064,079	10,337,331	8,862,184	8,796,018	10,786,547
Total primary government program revenues	109,598,122	110,446,119	125,159,892	114,663,124	119,311,141	116,366,259	117,918,030	119,231,105
Net revenues (expenses)								
Governmental activities	(211,546,921)	(200,485,290)	(204,430,818)	(212,575,439)	(195,967,573)	(210,399,344)	(231,679,929)	(231,424,244)
Business-type activities	(46,653)	(39,380)	(44,654)	747,361	(377,474)	(407,106)	(272,232)	(123,735)
Total net revenues (expenses)	(211,593,574)	(200,524,670)	(204,475,472)	(211,828,078)	(196,345,047)	(210,806,450)	(231,952,161)	(231,547,979)
General revenues and other changes in net position								
Governmental activities:								
Real property taxes and tax items	82,839,933	79,898,277	83,532,726	81,509,742	74,232,712	74,803,408	75,557,055	77,707,423
Sales tax	104,667,661	107,996,028	112,184,274	115,339,913	120,322,069	127,215,937	127,306,183	154,916,412
Other nonproperty tax items	2,969,834	3,220,565	3,319,055	3,489,031	3,669,232	3,999,647	3,630,883	5,423,891
Use of money and property	271,701	272,410	324,541	372,598	1,189,899	1,721,597	845,644	917,342
Tobacco settlement proceeds	2,991,903	4,113,420	2,329,361	1,970,014	2,157,027	1,872,941	2,730,862	2,763,142
Premium on sale of obligations	253,771	317,153	490,683	378,192	-	-	-	-
Gain (loss) on dispositions of assets	-	-	-	(380,992)	-	-	-	-
Transfers	-	-	-	-	889,513	19,100	-	-
Exchange fee	-	-	53,955	-	-	-	-	-
Liquidity reserve termination payment	-	-	950,000	-	-	-	-	-
Total governmental activities general revenues	193,994,803	195,817,853	203,184,595	202,678,498	202,460,452	209,632,630	210,070,627	241,728,210
Business-type activities:								
Interest and earnings	19,099	14,041	18,100	77,436	236,710	349,138	188,365	46,857
Sale of property	-	-	-	-	889,513	19,100	-	-
Transfers	-	-	-	-	(889,513)	(19,100)	-	-
County contribution	27,554	25,339	26,554	21,007	32,200	-	-	-
Total business-type activities general revenues	46,653	39,380	44,654	98,443	268,910	349,138	188,365	46,857
Total primary government general revenues	194,041,456	195,857,233	203,229,249	202,776,941	202,729,362	209,981,768	210,258,992	241,775,067
Change in Net Position								
Governmental activities	(17,552,118)	(4,667,437)	(1,246,223)	(9,896,941)	6,492,879	(766,714)	(21,609,302)	10,303,966
Business-type activities	-	-	-	845,804	(108,564)	(57,968)	(83,867)	(76,878)
Total primary government change in net position	\$ (17,552,118)	\$ (4,667,437)	\$ (1,246,223)	\$ (9,051,137)	\$ 6,384,315	\$ (824,682)	\$ (21,693,169)	\$ 10,227,088

Note: The County has opted to present only eight years of data for this supplementary schedule.

* The County implemented GASB Statement No. 80, *Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14* during the year ended December 31, 2017.

Source: Ulster County Annual Financial Reports

Table 3

COUNTY OF ULSTER, NEW YORK
Fund Balances of Governmental Funds
Last Five Fiscal Years

	2017	2018	2019	2020	2021
General Fund					
Nonspendable	\$ 5,942,611	\$ 5,910,604	\$ 6,051,109	\$ 5,960,979	\$ 6,323,500
Restricted	7,271,880	7,558,995	7,638,388	6,274,068	6,380,660
Assigned	15,584,890	10,066,374	12,819,744	10,291,186	9,984,524
Unassigned	27,001,859	34,454,035	24,053,917	39,168,114	84,835,763
Total General Fund	<u>\$ 55,801,240</u>	<u>\$ 57,990,008</u>	<u>\$ 50,563,158</u>	<u>\$ 61,694,347</u>	<u>\$ 107,524,447</u>
All Other Governmental Funds					
Nonspendable	\$ -	\$ 114,696	\$ 2,443,581	\$ 1,905,997	\$ 2,455,779
Restricted	3,732,708	6,864,652	6,801,448	5,448,518	4,778,449
Assigned	6,324,268	6,525,365	6,809,301	8,592,676	3,295,948
Unassigned	(10,920,708)	(28,809,107)	(20,129,118)	(19,038,056)	(33,146,158)
Total all Other Governmental Funds	<u>\$ (863,732)</u>	<u>\$ (15,304,394)</u>	<u>\$ (4,074,788)</u>	<u>\$ (3,090,865)</u>	<u>\$ (22,615,982)</u>
Total Fund Balances	<u>\$ 54,937,508</u>	<u>\$ 42,685,614</u>	<u>\$ 46,488,370</u>	<u>\$ 58,603,482</u>	<u>\$ 84,908,465</u>

Note: The County has opted to present only five years of data for this supplementary schedule.

Source: Ulster County Annual Financial Reports

Table 4

COUNTY OF ULSTER, NEW YORK
Changes in Fund Balances of Governmental Funds
Last Eight Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021
Revenues:								
Real property taxes	\$ 76,324,942	\$ 76,834,769	\$ 75,151,112	\$ 74,977,057	\$ 75,082,199	\$ 72,067,714	\$ 72,026,254	\$ 77,224,271
Real property tax items	6,333,802	5,877,276	6,048,264	5,282,724	5,624,634	5,078,862	4,957,180	5,585,357
Non-property taxes	107,637,495	111,216,593	115,503,329	118,828,944	123,991,301	131,215,584	130,937,066	160,340,303
State aid	44,533,486	44,183,793	57,016,650	46,228,956	53,772,166	53,028,515	55,520,902	57,627,936
Federal aid	37,210,280	41,717,649	40,776,057	40,395,780	37,286,906	34,412,179	36,405,304	32,214,744
Departmental income	10,904,121	9,347,446	10,386,132	10,038,653	9,688,696	9,240,832	10,030,575	10,049,583
Intergovernmental revenue	4,280,472	2,666,666	1,944,375	2,003,130	3,926,621	6,325,756	2,269,312	3,323,806
Use of money and property	1,488,067	853,208	1,063,901	1,073,943	1,542,283	1,793,343	1,260,410	917,342
Licenses and permits	25,607	122,283	460,267	464,984	463,119	470,167	504,052	550,267
Fines and forfeitures	455,829	502,427	471,617	418,646	469,645	403,147	337,007	284,787
Sale of property and compensation for loss	935,428	1,148,569	2,934,634	2,142,670	2,083,384	2,093,219	2,964,525	1,802,718
Tobacco settlement proceeds	2,650,159	2,267,912	4,580,857	2,005,770	2,172,027	2,057,941	2,360,862	2,553,142
Miscellaneous local sources	749,856	612,515	711,401	1,514,070	762,745	1,402,733	811,144	969,642
Interfund revenues	8,779,374	7,271,741	5,936,246	1,525,191	1,471,659	1,825,075	1,560,824	1,621,075
Total revenues	302,308,918	304,622,847	322,984,842	306,900,518	318,337,385	321,415,067	321,945,417	355,064,973
Expenditures:								
Current:								
General government	57,228,476	57,867,723	59,771,958	60,713,941	62,737,612	64,621,124	65,563,573	70,678,708
Education	9,795,066	9,485,726	9,556,194	9,942,883	10,116,863	10,194,615	10,136,550	9,708,425
Public safety	41,832,133	41,663,640	42,525,224	42,769,080	44,280,976	46,782,728	46,893,209	50,360,658
Public health	17,551,254	17,714,972	17,841,740	17,836,415	18,151,961	18,388,896	18,232,031	19,749,320
Transportation	27,588,082	28,912,405	29,039,645	25,020,587	23,610,117	24,460,097	22,271,527	26,724,387
Economic assistance	124,724,630	121,141,435	121,335,216	118,542,971	121,840,980	126,979,552	110,394,054	105,521,577
Culture and recreation	777,611	873,728	973,225	971,737	1,105,000	1,040,629	918,594	1,066,230
Home and community	2,851,490	2,910,671	3,155,312	3,671,222	2,910,415	2,936,612	4,052,593	2,993,792
Employee benefits	8,894,445	8,905,861	9,647,270	9,512,926	7,831,406	7,617,517	7,648,771	6,720,839
Debt service:								
Principal	7,753,500	6,491,300	8,758,290	8,398,750	7,686,552	13,984,000	11,578,235	39,968,654
Interest and fiscal charges	5,236,401	4,953,537	5,349,984	5,239,916	5,077,335	5,807,397	5,569,372	5,517,592
Capital outlay	7,894,983	20,425,980	20,343,360	17,862,861	33,123,575	23,700,979	17,164,882	23,148,969
Total expenditures	312,128,071	321,346,978	328,297,418	320,483,289	338,472,792	346,514,146	320,423,391	362,159,151
Excess (deficiency) of revenues over expenditures	(9,819,153)	(16,724,131)	(5,312,576)	(13,582,771)	(20,135,407)	(25,099,079)	1,522,026	(7,094,178)
Other financing sources (uses):								
Transfers in	98,483	311,300	1,178,000	2,110,045	4,405,359	1,002,656	1,047,068	536,400
Transfers out	(98,483)	(311,300)	(1,178,000)	(2,110,045)	(3,515,846)	(983,556)	(1,047,068)	(536,400)
Payments to refunded bond escrow agent	-	(6,260,627)	(32,384,291)	-	-	-	-	-
Issuance of obligations	3,851,300	11,053,290	43,813,750	7,861,552	6,994,000	28,253,235	10,323,654	29,495,080
Premium on obligations	78,310	868,120	1,495,444	-	-	629,500	269,432	3,904,081
Exchange fee	-	-	53,955	-	-	-	-	-
Liquidity reserve termination payment	-	-	950,000	-	-	-	-	-
Total other financing sources (uses)	3,929,610	5,660,783	13,928,858	7,861,552	7,883,513	28,901,835	10,593,086	33,399,161
Net change in fund balance	\$ (5,889,543)	\$ (11,063,348)	\$ 8,616,282	\$ (5,721,219)	\$ (12,251,894)	\$ 3,802,756	\$ 12,115,112	\$ 26,304,983
Debt Service as a percentage of noncapital expenditures								
	4.27%	3.80%	4.58%	4.51%	4.18%	6.13%	5.65%	13.42%

Note: The County has opted to present only eight years of data for this supplementary schedule.

Source: Ulster County Annual Financial Reports

COUNTY OF ULSTER, NEW YORK
General Governmental Expenditures by Function (1)
Last Ten Fiscal Years

Year	General Government	Education	Public Safety	Public Health	Transportation	Economic Assistance	Culture and Recreation
2012	\$ 51,086,825	\$ 9,490,787	\$ 27,712,159	\$ 18,217,111	\$ 22,499,919	\$ 119,435,033	\$ 685,188
2013	46,705,234	9,830,905	29,127,814	14,744,280	21,656,690	125,254,103	750,097
2014	57,228,476	9,795,066	41,832,133	17,551,254	27,588,082	124,724,630	777,611
2015	57,867,723	9,485,726	41,663,640	17,714,972	28,912,405	121,141,435	873,728
2016	59,771,958	9,556,194	42,525,224	17,841,740	29,039,645	121,335,216	973,225
2017	60,713,941	9,942,883	42,769,080	17,836,415	25,020,587	118,542,971	971,737
2018	62,737,612	10,116,863	44,280,976	18,151,961	23,610,117	121,840,980	1,105,000
2019	64,621,124	10,194,615	46,782,728	18,388,896	24,460,097	126,979,552	1,040,629
2020	65,563,573	10,136,550	46,893,209	18,232,031	22,271,527	110,394,054	918,594
2021	70,678,708	9,708,425	50,360,658	19,749,320	26,724,387	105,521,577	1,066,230

(1) Includes General, Special Revenue, Debt Service, UTASC, and Capital Projects Funds.

Source: Ulster County Annual Financial Reports

COUNTY OF ULSTER, NEW YORK
General Governmental Revenues by Source (1)
Last Ten Fiscal Years

Year	Real Property Taxes	Other Tax Items	Non-Property Tax Items	State Aid	Federal Aid	Departmental Income	Inter-Governmental
2012	\$ 78,922,796	\$ 5,834,255	\$ 105,650,411	\$ 44,799,731	\$ 48,566,682	\$ 17,169,138	\$ 9,304,585
2013	76,543,789	5,472,943	104,878,527	37,183,391	40,530,616	14,818,894	7,835,410
2014	76,324,942	6,333,802	107,637,495	44,533,486	37,210,280	10,904,121	4,280,472
2015	76,834,769	5,877,276	111,216,593	44,183,793	41,717,649	9,347,446	2,666,666
2016	75,151,112	6,048,264	115,503,329	57,016,650	40,776,057	10,386,132	1,944,375
2017	74,977,057	5,282,724	118,828,944	46,228,956	40,395,780	10,038,653	2,003,130
2018	75,082,199	5,624,634	123,991,301	53,772,166	37,286,906	9,688,696	3,926,621
2019	72,067,714	5,078,862	131,215,584	53,028,515	34,412,179	9,240,832	6,325,756
2020	72,026,254	4,957,180	130,937,066	55,520,902	36,405,304	10,030,575	2,269,312
2021	77,224,271	5,585,357	160,340,303	57,627,936	32,214,744	10,049,583	3,323,806

(1) Includes General, Special Revenue, Debt Service, UTASC, and Capital Projects Funds.

Source: Ulster County Annual Financial Reports

Table 5

	Home and Community Services	Employee Benefits	Debt Service (Principal & Interest)	Capital Outlay	Total
\$	4,722,410	\$ 45,749,685	\$ 15,247,718	\$ 4,986,037	\$ 319,832,872
	2,121,429	49,251,747	12,525,530	7,930,651	319,898,480
	2,851,490	8,894,445	12,989,901	7,894,983	312,128,071
	2,910,671	8,905,861	11,444,837	20,425,980	321,346,978
	3,155,312	9,647,270	14,108,274	20,343,360	328,297,418
	3,671,222	9,512,926	13,638,666	17,862,861	320,483,289
	2,910,415	7,831,406	12,763,887	33,123,575	338,472,792
	2,936,612	7,617,517	19,791,397	23,700,979	346,514,146
	4,052,593	7,648,771	17,147,607	17,164,882	320,423,391
	2,993,792	6,720,839	45,486,246	23,148,969	362,159,151

Table 6

	Use of Money and Property	Licenses and Permits	Fines and Forfeitures	Sale of Property and Compensation for Loss	Tobacco Settlement	Miscel- laneous	Interfund Revenues	Total
\$	1,519,776	\$ 29,320	\$ 783,664	\$ 1,208,745	\$ 2,343,973	\$ 814,418	\$ 14,465,749	\$ 331,413,243
	1,985,925	43,314	477,741	12,014,790	2,342,517	928,382	15,018,861	320,075,100
	1,488,067	25,607	455,829	935,428	2,650,159	749,856	8,779,374	302,308,918
	853,208	122,283	502,427	1,148,569	2,267,912	612,515	7,271,741	304,622,847
	1,063,901	460,267	471,617	2,934,634	4,580,857	711,401	5,936,246	322,984,842
	1,073,943	464,984	418,646	2,142,670	2,005,770	1,514,070	1,525,191	306,900,518
	1,542,283	463,119	469,645	2,083,384	2,172,027	762,745	1,471,659	318,337,385
	1,793,343	470,167	403,147	2,093,219	2,057,941	1,402,733	1,825,075	321,415,067
	1,260,410	504,052	337,007	2,964,525	2,360,862	811,144	1,560,824	321,945,417
	917,342	550,267	284,787	1,802,718	2,553,142	969,642	1,621,075	355,064,973

Table 7

COUNTY OF ULSTER, NEW YORK
Property Tax Levies and Collections
Last Ten Fiscal Years

Year	Taxes on Roll (2)	Home Relief (2)	Other Adjustments (2)	Net Taxes	Collections During Year	Uncollected Taxes (1)	Percent of Levy Collected (1)
2012	\$ 198,801,463	\$ (1,569,819)	\$ (126,960)	\$ 197,104,684	\$ 190,384,670	\$ 8,416,793	95.77%
2013	201,070,446	(2,154,871)	(113,934)	198,801,641	191,841,338	9,229,108	95.41%
2014	200,809,358	(1,440,684)	144,000	199,512,674	191,615,198	9,194,160	95.42%
2015	201,629,920	(913,403)	104,008	200,820,525	192,854,252	8,775,668	95.65%
2016	201,809,150	-	171,885	201,981,035	193,173,257	8,635,893	95.72%
2017	203,286,944	-	109,525	203,396,469	195,229,130	8,057,814	96.04%
2018	206,036,494	-	129,614	206,166,108	198,722,934	7,313,560	96.45%
2019	209,375,419	-	112,233	209,487,652	202,068,855	7,306,564	96.51%
2020	212,532,053	-	105,201	212,637,254	205,360,839	7,171,214	96.63%
2021	213,657,230	-	97,212	213,754,442	207,854,545	5,802,685	97.28%

Note: Taxes on Roll includes relieved school taxes.

Source: (1) Ulster County Annual Update Document Supplemental Section
(2) Ulster County Real Property Tax Service Agency Tax Warrant Calculation

Table 8

COUNTY OF ULSTER, NEW YORK
Assessed and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Year	County Taxable Value	Equalized Apportionment Value	Ratio of Total County Taxable Value to Total Equalized Apportionment Value
2012	\$ 15,755,567,732	\$ 18,857,224,609	83.55%
2013	15,522,809,385	18,509,048,159	83.87%
2014	15,097,755,694	17,974,374,613	84.00%
2015	15,034,766,917	17,879,387,278	84.09%
2016	16,210,513,184	17,919,334,296	90.46%
2017	16,268,511,109	18,015,386,964	90.30%
2018	16,412,833,597	18,187,934,573	90.24%
2019	16,659,640,727	18,686,763,166	89.15%
2020	17,067,767,240	19,476,128,883	87.63%
2021	17,306,065,458	20,690,583,865	83.64%

Source: Ulster County Real Property Tax Service Agency Annual Reports

Table 9

COUNTY OF ULSTER, NEW YORK
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Fiscal Year	County Millage	Town Millage	School District Millage	Total
2012	\$ 18.90	\$ 23.02	\$ 82.09	\$ 124.01
2013	18.78	23.78	84.56	127.12
2014	18.78	24.77	87.92	131.47
2015	18.65	24.76	90.59	134.00
2016	6.80	7.73	30.68	45.21
2017	6.82	7.90	31.08	45.80
2018	6.77	8.15	31.49	46.41
2019	6.72	8.33	32.42	47.47
2020	6.58	8.51	32.74	47.83
2021	6.41	8.59	32.47	47.47

Rates are per thousand dollars of assessed valuation.

Source: Ulster County Real Property Tax Service Agency Annual Report

Table 10

COUNTY OF ULSTER, NEW YORK
Principal Taxpayers
December 31, 2021

Taxpayer	Type of Business	Equalized Taxable Value	Percentage of Total Equalized Taxable Value
City of New York	Water Supply Facilities	\$ 1,282,956,209	6.2%
Central Hudson Gas & Electric	Public Utility	449,137,407	2.2%
New York State	State Properties	374,824,542	1.8%
Hudson Valley 2019, LLC	Retail	62,309,618	0.3%
Verizon	Public Utility	35,901,368	0.2%
Tech City	Business Park	33,372,871	0.2%
Smiley Brothers, Inc.	Hotel Resort Complex	31,417,778	0.2%
CSX Transportation, Inc.	Railroad	25,736,233	0.1%
Kingston Mall, LLC	Shopping Mall	22,245,331	0.1%
Kingston Village	Apartment Complex	19,966,667	0.1%
		<u>\$ 2,337,868,024</u>	<u>11.3%</u>

Equalized 2021 Full Valuation = \$ 20,690,583,865

Source: Ulster County Real Property Tax Service Agency Annual Report

Table 11

COUNTY OF ULSTER, NEW YORK
Ratio of Net General Obligation Bonded Debt to Assessed Value and
Net General Obligation Bonded Debt Per Capita
Last Ten Fiscal Years

Year	Population (1)	Equalized Apportionment Value (2)	Net Bonded Debt (3)	Ratio of Net Bonded Debt to Equalized Apportionment Value	Net Bonded Debt Per Capita
2012	182,493	\$ 18,857,224,609	\$ 100,523,573	0.5331%	\$ 550.84
2013	182,493	18,509,048,159	93,464,059	0.5050%	512.15
2014	182,493	17,974,374,613	91,537,122	0.5093%	501.59
2015	182,493	17,879,387,278	95,030,074	0.5315%	520.73
2016	182,493	17,919,334,296	96,467,206	0.5383%	528.61
2017	182,493	18,015,386,964	93,656,517	0.5199%	513.21
2018	182,493	18,187,934,573	114,852,976	0.6315%	629.36
2019	182,493	18,686,763,166	126,759,090	0.6783%	694.60
2020	181,851	19,476,128,883	115,999,054	0.5956%	637.88
2021	181,851	20,690,583,865	123,504,005	0.5969%	679.15

Source: (1) Ulster County Planning Board Data Book - Schedule of Persons by Age and Sex
Accumulated from the Bureau of Census STF-1
(2) Ulster County Real Property Tax Service Agency Annual Reports
(3) Ulster County Annual Financial Reports

Table 12

COUNTY OF ULSTER, NEW YORK
Computation of Legal Debt Margin
December 31, 2021

Year	Equalized Value of Real Property
2017	\$ 18,015,386,964
2018	18,187,934,573
2019	18,686,763,166
2020	19,476,128,883
2021	20,690,583,865
Total	<u><u>\$ 95,056,797,451</u></u>
Average equalized value of taxable real property	\$ 19,011,359,490
Debt Limit - 7% thereof	<u><u>\$ 1,330,795,164</u></u>
Net Bonded Debt	\$ 123,504,005
Percentage of debt - contracting power exhausted	9.28%

Note: New York State imposes a limit on a municipality's authority to incur debt. This limit is derived by taking the average full valuation of taxable real property multiplied by 7%.

Source: Ulster County Real Property Tax Service Agency Annual Reports

Table 13

COUNTY OF ULSTER, NEW YORK
Computation of Direct and Overlapping Bonded Debt
General Obligation Bonds and Bond Anticipation Notes
December 31, 2021

Jurisdiction	Outstanding Indebtedness	Exclusions (1)	Net Indebtedness
Direct:			
County of Ulster	\$ 157,440,195	\$ 33,936,190	\$ 123,504,005
Overlapping:			
Towns	48,788,945	20,252,207	28,536,738
Villages	11,798,760	7,382,246	4,416,514
City	42,794,267	14,676,650	28,117,617
School Districts	205,676,973	118,621,036	87,055,937
Fire Districts	9,340,144	436,723	8,903,421
Total Overlapping	318,399,089	161,368,862	157,030,227
Total	\$ 475,839,284	\$ 195,305,052	\$ 280,534,232

(1) County exclusions include the obligations of UTASC. Overlapping exclusions include water and/or sewer debt and estimated State Building aid.

Source: Fiscal Advisors & Marketing, Inc. (Bond & BAN issuance statement 11/17/21)
and Latest New York State Comptroller's Report on Municipal Affairs.

Table 14

COUNTY OF ULSTER, NEW YORK
Ratio of Annual Debt Service Expenditures for
General Obligation Bonded Debt to Total General Governmental Expenditures
Last Ten Fiscal Years

Year	Debt Service (Principal & Interest)	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2012	\$ 15,247,718	\$ 319,832,872	4.77%
2013	12,525,530	319,898,480	3.92%
2014	12,989,901	312,128,071	4.16%
2015	11,444,837	321,346,978	3.56%
2016	14,108,274	328,297,418	4.30%
2017	13,638,666	320,483,289	4.26%
2018	12,763,887	338,472,792	3.77%
2019	19,791,397	346,514,146	5.71%
2020	17,147,607	320,423,391	5.35%
2021	45,486,246	362,159,151	12.56%

*Total general governmental expenditures does not include transfers out.

Source: Ulster County Annual Financial Reports

Table 15

COUNTY OF ULSTER, NEW YORK
Demographic Statistics
Last Ten Fiscal Years

Year	Population (1)	Per Capita Income (2)	School Enrollment (3)	Unemployment Rate (4)
2012	182,493	\$ 40,179	24,901	8.4%
2013	182,493	39,623	24,332	7.3%
2014	182,493	40,113	23,878	5.7%
2015	182,493	41,554	23,372	4.8%
2016	182,493	43,154	22,871	4.5%
2017	182,493	44,987	22,577	4.5%
2018	182,493	50,378	22,363	3.9%
2019	182,493	52,554	22,129	3.6%
2020	181,581	56,071	21,948	7.7%
2021	181,851	N/A	20,869	4.7%

Source: (1) US Census Bureau - 2020 Decennial US Census
 (2) US Bureau of Economic Analysis. Regional Economic Accounts
 (3) NYS Education Department - Student Repository Information System
 (4) NYS Department of Labor - Local Area Unemployment Statistics Program

N/A - Information not available at time of printing.

Table 16

COUNTY OF ULSTER, NEW YORK
Taxable Property Values and Residential Construction
Last Ten Fiscal Years

Year	County Taxable Value (1)	Exemptions (1)	Total	Units of Construction (2)	Average Value	Construction Value (2)
2012	\$ 15,755,567,732	\$ 222,764,397	\$ 15,978,332,129	214	\$ 163,215	\$ 34,928,000
2013	15,522,809,385	216,961,169	15,739,770,554	151	250,967	37,896,000
2014	15,097,755,694	245,043,338	15,342,799,032	285	238,740	68,041,000
2015	15,034,766,917	238,129,112	15,272,896,029	307	235,046	72,159,000
2016	16,210,513,184	242,326,827	16,452,840,011	252	213,492	53,800,000
2017	16,268,511,109	240,270,180	16,508,781,289	336	243,533	81,827,000
2018	16,412,833,597	247,199,300	16,660,032,897	252	280,794	70,760,000
2019	16,659,640,727	245,186,724	16,904,827,451	389	207,059	80,546,000
2020	17,067,767,240	243,237,508	17,311,004,748	265	263,136	69,731,000
2021	17,306,065,458	239,468,844	17,545,534,302	342	287,307	98,259,000

Note: County Taxable Values includes all classifications of taxable real property

Source: (1) Ulster County Real Property Tax Service Agency Annual Reports
 (2) US Census Bureau - Building Permits Survey, Permits by Metropolitan Area (Kingston, NY MSA)

Table 17

COUNTY OF ULSTER, NEW YORK
Miscellaneous Statistics
December 31, 2021

Date Founded	November 1, 1683
Form of Government	Charter
Area in Square Miles	1,161
Miles of County Roads	425
Taxable Parcels of Property	84,945

Facilities and Services Not Included in the Reporting Entity:

Number of Cities	1
Number of School Districts	15
Number of Towns	20
Number of Villages	3
Number of Fire Districts	56
Number of Hospitals	3

Source: Ulster County Real Property Tax Service Agency Annual Reports

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