# genda



# Charter Revision Commission

Date/Time:

4/10/2023 at 5:00 PM

Location(s):

244 Fair St., 6th Fl., Kingston, NY

Zoom Mtg ID: 840 4292 4344

### **Commission Members:**

Mihm, Kathleen (Chair)

Kadgen, Thomas\*

Simonofsky, D. Mici

Cardinale, Frank

McCarthy, Scott

Woltman, Brian

Donaldson, David

Parker, LeShawn

Tantillo, Fawn

Shannon Harris

Rodriguez, Hector

### **Agenda Items:**

- 1. Call to Order / Roll Call / Welcome Guests and Members of the Public
- 2. Approval of April 6, 2023 meeting minutes [see pages 2-6]
- 3. Public Comment (if any)
- 4. Continue Review and Discussion of Commission Member Thomas Kadgen's proposed changes to the Charter [see pages 7-8
- 5. Review and Discussion of Charter Sections C-53 through C-66 [see pages 9-23]
- 6. Review and Discussion of Chart of Proposed Revisions Matrix [see pages 24-25]
- 7. Adjournment

### Other Information:

via videoconference due to "extraordinary circumstances" pursuant to NYS Public Officers Law Section 103-A and Ulster County Local Law No. 8 of 2022

### Ulster County Charter Revision Commission Regular Meeting Minutes

**Date/Time:** April 6, 2023 at 5:00 PM

**Location:** Ulster County Legislative Chambers

244 Fair Street, 6th Floor, Kingston, New York 12401

**Present:** Kathleen Mihm (Chairperson)

Thomas Kadgen\*\*
Scott McCarthy
Shannon Harris
D. Mici Simonofsky
Hector Rodriguez
Frank Cardinale

\*\* via videoconference due to extraordinary circumstances pursuant to NYS Public Officers Law §103-A and Ulster County Local Law No. 8 of

2022

**Absent** Fawn Tantillo

David Donaldson LeShawn Parker Brian Woltman

**Quorum**: Yes

Other Attendees: Juan Figueroa, Sheriff

Victoria Fabella, Clerk of the Legislature

March Gallagher, Comptroller

Alicia DeMarco, Deputy Comptroller Charles Dinstuhl, Deputy Comptroller Mike Baden, Supervisor, Town of Rochester

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Cynthia Bell, League of Women Voters – Mid-Hudson

Kristin Gumaer, First Assistant County Attorney Richie Williams, Assistant County Attorney Dante De Leo, Assistant County Attorney

Chairperson Mihm called the meeting to order at 5:11 PM.

Motion No. 1: Motion to Approve the March 9, 2023 Meeting Minutes

Motion made by: Commission Member Mici Simonofsky

Seconded by: Commission Member Scott McCarthy

Discussion:

None.

Voting in favor:

Commission Members Mihm (Chair), Simonofsky, McCarthy, Harris,

Kadgen, Rodriguez, Cardinale

Voting against:

None

Disposition:

Motion No. 1 passed 7-0.

**Public Comment:** 

None

Chair Mihm recognized Mike Baden, Town of Rochester Supervisor, who inquired about the status of the proposal he made during the March 9<sup>th</sup> meeting on behalf of the Ulster County Association of Town Supervisors and Mayors relating to reverting to a Board of Supervisors.

Chair Mihm recognized Sheriff Juan Figueroa. The Sheriff raised concerns about having to go through the County Executive's Office for approval on items that were already approved in the budget, such as attending conferences. The Sheriff raised his concern that the County Attorney does not adequately represent elected officials and argued that there are issues relating to conflicts of interest. Commission Members questioned the Sheriff about his concerns. Commission Member Rodriguez suggested creating a pool of candidates for County Attorney from which the County Executive could pick from. The Sheriff stated that a pool would be time-consuming. Commission Member Simonofsky asked whether a provision relating to outsourcing legal counsel would address the Sheriff's concern. Chair Mihm asked whether there was language in the Charter that needs to be changed in regards to the budget issue. The Sheriff responded that it is not in the Charter. Commission Member Rodriguez noted that statutorily the County Attorney is the sole legal advisor to the County.

Chair Mihm recognized Victoria Fabella, Clerk of the Legislature, who advised the Commission that the majority of legislators believed that it would be in the County's best interest for the Commission to take the whole time to issue their report, as opposed to submitting it early to be included on this year's ballot. Assistant County Attorney Williams advised the Commission that once the report is issued, the Commission is dissolved. Commission Member Harris suggested issuing a two-part report and continuing to meet. Assistant County Attorney Williams advised that the Charter contemplates a single report. Commission Member Rodriguez suggested that the Commission could issue informal findings to the Legislature and noted that the Legislature can pass local laws at any time. Commission Members Rodriguez and Kadgen agreed that once the report is issued, the Commission is dissolved. Commission Members discussed the timing of issuing their report and whether their recommendations would go on the ballot in 2023 or 2024.

Clerk Fabella advised the Commission that the Legislature's proposed revisions will be submitted next week and that Chair Bartels is available on May 4<sup>th</sup> and May 11<sup>th</sup>. Commission Members discussed timelines and scheduling extra meetings. The Commission decided to schedule extra meetings on Monday, April 10, 2023 at 5 pm and Monday, April 17, 2023 at 5 pm. Additionally, the Commission decided to start its regularly scheduled meeting on Thursday, May 4, 2023 at 4 pm and to dedicate that meeting to the Legislature's proposed revisions.

Commission Member McCarthy asked how to address Sheriff's issues in the Charter. Chair Mihm suggested including observations in the Commission's report where there are not specific proposed revisions. Assistant County Attorney Williams advised the Commission that it is within its power to add new sections to the Charter. First Assistant County Attorney Gumaer requested that the Commission vote in instances when it wishes to formally request that language be drafted by the County Attorney's Office.

The Comptroller and Deputy Comptroller DeMarco advised the Commission that in their opinion no authority exists for conference approvals to go through the County Executive's Office.

The Commission reviewed and discussed Commission Member Tom Kadgen's proposed revisions.

Motion No. 2: Motion to Add Section C-11(K)(2) Relating to the Legislature's

Powers and Duties: "Shall appoint an oversight committee for capital

projects that cumulatively exceed TEN MILLION AND 00/100

(\$10,000,000.00) DOLLARS."

Motion made by: Commission Member Tom Kadgen

Seconded by: Commission Member Hector Rodriguez

Discussion: Commission Members discussed the dollar amount and agreed to ten

million dollars. Commission Member Rodriguez voiced his opposition to the motion because the Legislature already has this power. Commission Member Simonofsky voiced her support of the motion and noted that the Legislature could always kick it back. Commission Member Mihm voiced

her opposition to the motion.

Disposition: Motion No. 2 failed 4-3.

Motion No. 3: Motion to Strike C-11(M) and Replace it with: "To determine and

make provision for any impasse of government not otherwise

provided for by the Ulster County Charter."

Motion made by: Commission Member Tom Kadgen

Seconded by: Commission Member Hector Rodriguez

Discussion: Commission Members discussed the proposed changed. Commission

Member Harris requested clarity on the proposal.

Disposition: TABLED.

Motion No. 4: Motion to Table Motion No. 3 Relating to C-11(M)

Motion made by: Commission Member Hector Rodriguez

Seconded by: Commission Member Shannon Harris

Discussion: None.

Voting in favor: Commission Members Mihm (Chair), Simonofsky, McCarthy, Harris,

Kadgen, Rodriguez, Cardinale

Voting against: None

Disposition: Motion No. 4 passed 7-0.

Motion No. 5: Motion to Add the Proposed Language "and of the same party

affiliation" to Section C-21 Relating to Filling Vacancies in the County

Legislature

Motion made by: Commission Member Tom Kadgen

Seconded by: Commission Member Shannon Harris

Discussion: Commission Member Harris voiced her support for the motion.

Commission Members Mihm and Rodriguez voiced their opposition to the

motion.

Disposition: Motion No. 5 failed 2-5.

Motion No. 6: Motion to Add the Proposed Language "for at least 3 years" to

Section C-23 Relating to the Residency Requirement of the County

Executive

Motion made by: Commission Member Tom Kadgen

Seconded by: Commission Member Hector Rodriguez

Discussion: None.

Voting in favor: Commission Members Mihm (Chair), Simonofsky, McCarthy, Harris,

Kadgen, Rodriguez, Cardinale

Voting against: None

Disposition: Motion No. 6 passed 7-0.

Motion No. 7:

Motion to Add the Proposed Language "and confirmed by the

Legislature" to Section C-69 Relating to the Appointment of the

**County Attorney** 

Motion made by:

Commission Member Tom Kadgen

Seconded by:

Commission Member Mici Simonofsky

Discussion:

None.

Voting in favor:

Commission Members Mihm (Chair), Simonofsky, McCarthy, Harris,

Kadgen, Rodriguez, Cardinale

Voting against:

None

Disposition:

Motion No. 7 passed 7-0.

Commission Members Shannon Harris and Mici Simonofsky left the meeting at 6:35 PM.

Meeting adjourned at 6:35 PM.

Meeting minutes prepared by Assistant County Attorney Dante De Leo

### C-1 (add C) add

In the event that a resident of Ulster County successfully sues the County for not abiding by the Ulster County Charter or NYS Municipal law the Attorney fees and filing costs will be reimbursed up to but not exceeding \$10.000.00 dollars

### Rationale:

Both branches have ignored the Charter and concerned citizens shouldn't have to pay to have their Charter laws obeyed

### C-11 K (2) add

Shall appoint an oversight committee for capital projects that cumulatively exceed X million dollars.

### Rationale:

Previously recommended by the Grand Jury and Legislative investigator regarding the years late and 30 million over budget construction of the jail.

### C-11-M. Strike and replace

To determine and make provision for any impasse of government not otherwise provided for by the Ulster County Charter

### Rationale:

Some provision needs to be added that allows for unexpected impasses that Municipal Law or the Charter doesn't cover.

For example the redistricting map that didn't conform to State law and had to be brought before the court by concerned citizens at their cost.

### C-21 Filling membership vacancies. Add

A vacancy in the County Legislature shall be filled by appointment by the County Legislature of a qualified elector residing within the district and of the same party affiliation no later than 30 days from the time at which the vacancy occurs. If the appointment is not made within 30 days, a special election shall be conducted to fill the vacancy within 90 days after the vacancy occurs; provided, however, that if there is a scheduled general election within 120 days after said vacancy occurs, the vacancy shall be filled at that general election. A person who fills a vacancy, if appointed or elected at a special election, shall serve until commencement of the calendar year next succeeding the first general election after the happening of the vacancy at which a successor may be elected, and the vacancy shall be filled at such election for the unexpired term. A person elected at a general election to fill a vacancy shall serve out the remainder of the term for that seat.

### Rationale:

Appointing a new Legislator should reflect the majority of voters that voted for the departing Legislator

### C-23 Election Qualifications add

The County Executive shall be elected from the County at large, shall be a qualified elector of Ulster County for at least 3 years at the time of his or her nomination and election and shall remain a qualified elector of Ulster County throughout his or her term of office. The County Executive shall hold no other elected public office or compensated employment and shall devote full time to the duties of the office.

### Rationale:

Ensures that the Executive is familiar the issues and matters of the County.

### C-29

Strike entire section

A vacancy for Executive shall be filled by an Acting Executive chosen by a majority of the Ulster County Legislature.

That the Acting Executive shall serve at the pleasure of the Legislature until a new Executive is elected.

That the election for the unfinished term of the ex-Executive shall have enough time to go through either a State or County scheduled primary. of which shall be determined by a majority of the County Legislature.

#### Rationale

Enough time to hold a primary while protecting the county from a possible inept temporary Executive.

### C-69Appointment and qualifications.

There shall be a County Attorney, who shall be appointed by the County Executive and confirmed by the legislature. and serve at the pleasure of the County Executive. The County Attorney shall, at the time of his or her appointment and at all times during his or her term of office, be a qualified elector of the County. He or she shall also have been duly admitted to the practice of law in this state and at all times during his or her term of office and shall devote his or her full working time to the duties of the office.

### Rationale

Best practice as the Legislature in most Charter Counties with an Executive confirm the County Attorney

# ARTICLE VIII Department of Finance

#### § C-53. Commissioner of Finance.

A. There shall be a Department of Finance under the direction of a Commissioner of Finance. The Commissioner of Finance shall be appointed by and serve at the pleasure of the County Executive, subject to confirmation by the County Legislature. He or she shall be appointed on the basis of his or her experience and qualifications in financial administration and other specified duties of this office and shall be directly responsible to the County Executive. The Commissioner of Finance shall hold no other elected public office or compensated employment and shall devote full time to the duties of the office.

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B. Powers and duties. The Commissioner of Finance shall be vested with authority, direction and control over the Department of Finance, have the power to appoint and remove officers therein, and:

Commented [KAG14]: Matrix 30

- (1) Have charge of the administration of all the financial affairs of the County;
- (2) Collect, receive, have custody of, deposit and disburse all revenues, fees and other funds of the County or for which the County is responsible;
- (3) Act as the enforcing officer of the County for the purpose of the collection of tax liens on real property pursuant to Article 11 of the Real Property Tax Law of the State of New York;

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- (4) Have all the powers and duties conferred upon a public administrator pursuant to the Surrogate's Court Procedure Act of the State of New York, except that any and all fees received in the performance of such duties shall be the property of the County of Ulster:
- (5) Perform all duties specified in law for County treasurers or other County officers relating to the collection of taxes;
- (5)(6) Act as the enforcing officer of the County for the purpose of the collection of the County's occupancy tax;

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Commented [RW17]: Matrix 17

(6)(7) Submit a complete statement of County finance to the County Executive and the County Legislature on or before the first day of March May and at such other times as either may require; [Amended 8-14-2012 by L.L. No. 9-2012<sup>18</sup>]

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- (7)(8) Have all the powers and perform all the duties conferred or imposed by law upon a County Commissioner of Finance and perform such other duties required by the County Executive or County Legislature; [Amended 8-14-2012 by L.L. No. 9-2012<sup>16</sup>]
- (8)(9) Be the chief accounting officer of the County; and [Added 8-14-2012 by L.L. No. 9-2012<sup>17</sup>]
- (9)(10) Maintain the financial books and records and perform bank reconciliations for all units of County government unless otherwise required by law. [Added 8-14-2012 by L.L. No. 9-2012<sup>18</sup>]

Commented [RW18]: Matrix 18

C. There shall be, within the Department of Finance, an independent Division of Real Property Tax Service under the direction of a Deputy Commissioner of Finance/

- 15. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.
- 16. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.
- 17. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.
- 18. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.

Director of Real Property Tax Service, who shall be appointed by the County Executive and serve at the pleasure of the County Executive. At the time of his or her appointment, and throughout his or her term of office, he or she shall possess such qualifications that conform to those prescribed by the State of New York for county directors of real property tax service agencies pursuant to Article 15-A, Section 1530 of the New York State Real Property Tax Law. He or she shall be appointed on the basis of his or her administrative experience and other qualifications for the responsibilities of this office, except that if the Deputy Commissioner of Finance/Director of Real Property Tax Service is appointed for a fixed term of years pursuant to a provision of state law, he or she may only be removed for cause, after written notice of charges and an opportunity to be heard. [Added 8-14-2012 by L.L. No. 7-2012]

# D. The independent Division of Real Property Tax Service shall: [Added 8-14-2012 by L.L. No. 7-2012]

- (1) Have all of the powers and perform all of the duties conferred or imposed by Article 15-A of the Real Property Tax Law, including but not limited to the extension of real estate taxes, the issuance of tax bills, the maintenance of County assessment records, the submission to the County Executive of tax equalization rates and the rendering of assistance to assessors throughout the County in the performance of their respective responsibilities;
- (2) Prepare tax maps for the use of the assessor of all the assessing units in the County; on such maps shall be shown each separately assessed parcel of real property with its boundaries properly marked, pursuant to the Real Property Tax Law;
- (3) Shall perform such other and related duties as required by the County Executive; and
- (4) On or before March 1 of each year, make an annual report to the County Executive and County Legislature for the immediately preceding calendar year, covering generally the work of the division. The Deputy Commissioner of Finance/Director of Real Property Tax Service shall make such other reports at such times as may be required by the County Executive, County Legislature or any applicable law. Copies of all reports shall be filed with the County Executive and the Clerk of the County Legislature.

#### § C-54. Transition.

The person serving as County Treasurer immediately prior to the time this Charter takes effect shall serve as Commissioner of Finance until the end of December 31, 2009, at which time the elected office of County Treasurer shall be abolished, and after which the Commissioner of Finance shall be appointed as provided herein.

### § C-55. Deputy Commissioners and staff.

The Commissioner of Finance, subject to approval by the County Executive, shall designate in writing, and in order of succession, the deputies and/or assistants who shall be Acting Commissioner of Finance in the event of his or her absence from the County

or inability to perform and exercise the powers and duties of his or her office. That designation shall be filed with the County Clerk and the Clerk of the County Legislature and may be revoked at any time by the Commissioner filing an approved new written designation and order of succession. The Acting Commissioner of Finance shall have all the powers and perform all the duties of the Commissioner.

§ C-57

### ARTICLE IX Comptroller

### § C-56. Election; term; qualifications. [Amended 7-16-2019 by L.L. No. 4-2019]

- A. There shall be a Comptroller, who shall be elected from the County at large in each odd-numbered year in which a County Executive is not chosen for a term of four years beginning with the first day of January next following his or her election. At the time of his or her nomination and election, and throughout his or her term of office, the Comptroller shall be and remain a qualified elector of Ulster County. The Comptroller shall hold no other elected public office or compensated employment and shall devote full time to the duties of the office.
- B. No person shall serve as Comptroller for more than three full terms, unless he or she has filled an unexpired term prior thereto. For the purpose of establishing the term limit, term of office shall be calculated beginning the first day of his or her first full term of office after the effective date hereof.

### § C-57. Powers and duties. [Amended 8-14-2012 by L.L. No. 9-2012<sup>19</sup>]

The Comptroller shall be the chief auditing officer of the County and be vested with authority, direction and control over the department. Except as may otherwise be provided in this Charter he or she shall:

- A. Examine, audit, and verify all books, records, and accounts kept by the administrative units, offices and officials paid from County funds, institutions and other agencies of the County, including bond and note registers and trust accounts, and the accrual and collection of all County revenues and receipts, and for this purpose have access to all such books, records, and accounts at any time except where precluded by law. The Comptroller shall prepare an annual audit report including a risk assessment of the accounting methods utilized by the County, and shall submit a copy of the report to the County Legislature and the County Executive by April 1 of each yearThe Comptroller shall use risk assessment to identify weaknesses in internal controls and shall summarize improvements in internal controls in an annual audit report to the Legislature and Executive by April 1 of each year;
- B. Procure from the depositories with which the Commissioner of Finance shall have deposited the funds and monies coming into the Comptroller's possession statements, at least monthly, of all monies deposited by the Commissioner of Finance or paid out pursuant to the Comptroller's order, and reconcile such statements with the County accounts review bank reconciliations as prepared by the Commissioner of Finance:
- C. Audit records of appropriations, encumbrances, and expenditures, and revenues, and prescribe generally accepted government accounting methods to be used by all units of County government, unless otherwise required by the State Comptroller;
- D. Certify the availability of funds for all requisitions, contracts, purchase orders and other documents by which the County incurs financial obligations or for the expenditure of funds for which the County is responsible;
- E. Prescribe the form for records of appropriation, encumbrances, and expenditures for all units of County government, receipts, vouchers, bills and claims, unless otherwise required by the State Comptroller;
- F. Audit and certify for payment all lawful claims or charges against the County,

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CHARTER

§ C-57

 $19. \ \ \, Editor's\ Note;\ This\ local\ law\ was\ approved\ at\ referendum\ by\ a\ majority\ of\ the\ duly\ qualified\ voters\ 11-6-2012.$ 

§ C-56

§ C-60

whether for payroll or otherwise, or against funds for which the County is responsible in whole or in part;

- G. As he or she determines necessary or appropriate, audit any department, program, or function, or public benefit corporation of County government to assess the degree to which its operation is economical, efficient and/or effective;
- H. To conduct studies and investigations in furtherance of his or her functions and, in connection therewith, to obtain and employ professional and technical advice, appoint citizens' committees, commissions and boards, subpoena witnesses and documents, including digital records and access to software licensed by or owned by the County, administer oaths, and require the production of books, papers and other evidence deemed necessary or material to such studies or investigations. A subpoena issued under this section shall be regulated by the Civil Practice Law and Rules together with any state or federal laws or rules that may be applicable. The subpoena shall not extend to disclose the identity or jeopardize the safety of victims, confidential informants, witnesses, and undercover officers or operatives;
- Submit to the County Legislature and Executive, and post on the County website as
  frequently as he or she deems necessary, but at least quarter-annually, reports on the
  financial condition of the County and the economy, efficiency and/or effectiveness
  with which the County government or any of its departments, agencies or programs
  is managed;
- J. Have all the powers and perform all the duties conferred or imposed by law upon a county comptroller, and perform such other related duties required by the County Executive or County Legislature.

### § C-58. Deputy Comptrollers and staff.

The Comptroller shall have the power to appoint and remove such Deputy Comptrollers, assistants and employees in his or her office as shall be authorized by the County Legislature. All such appointees shall be qualified by education and/or experience and shall be directly responsible to, and serve at the pleasure of, the Comptroller, subject to applicable law.

### § C-59. Acting Comptroller.

- A. The Comptroller shall designate in writing, and in order of succession, the Deputy Comptrollers and assistants who shall be Acting Comptroller in the event of his or her absence from the County or inability to perform and exercise the powers and duties of this office. Such designation shall be filed with the County Clerk and the Clerk of the County Legislature and may be revoked at any time by the Comptroller filing a new written designation and order of succession. The Acting Comptroller shall have all the powers and perform all the duties of the Comptroller.
- B. Only persons incumbent in County government may be designated to any list of succession for possible service as Acting County Comptroller.

#### § C-60. Vacancy. [Amended 8-14-2012 by L.L. No. 9-2012<sup>20</sup>]

A. Filling Comptroller vacancy. If a vacancy occurs in the office of the Comptroller of Ulster County for any reason other than the expiration of a term, the County Legislature shall fill this office ad interim by the appointing of a person fully

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20. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.

qualified by law to hold that office by a majority of its full number at its next regularly scheduled session or at a special session held for the purpose, and any such session shall be held no sooner than two weeks after the vacancy occurs, and no later than one month after the vacancy occurs.

- B. Appointee to serve on interim basis. A person appointed by the Legislature in this manner to fill an office ad interim shall serve until the end of the 31st day of December following the first general election day at which a general election may be held under law to fill this position.
- C. Election; person to serve for duration of unexpired term. The person chosen at general election, held as soon as practicable on a general election day under state law to fill a vacancy in the position of the Comptroller of Ulster County, shall serve for the duration of the unexpired term of the office.

Commented [RW28]: Matrix 25

- A. If a vacancy occurs in the office of County Comptroller other than by regular expiration of the term, the person designated under § C-59A as the first successor shall become Acting County Comptroller until the vacancy is filled in accordance with this section. Should the person designated as the first successor be unable to perform and/or exercise the duties of the office, then the person next designated under § C-59A shall become the Acting County Comptroller.
- B. If the vacancy in the office of the County Executive occurs more than 180 days before the next general election, it shall be filled for the remainder of the unexpired term by a special election to be held no later than 90 days from the date the vacancy occurs. The person so elected shall serve for the balance of the unexpired term commencing 30 days from the date of the certification by the Board of Elections. The Acting County Comptroller shall continue to serve until such time as the person so elected takes office. Notice of a special election called hereunder shall be in a manner set forth in election law for notice of a general election. It shall be the duty of the Board of Elections to prepare ballots, voting machines and other matters so that such election may be properly held and conducted. Notwithstanding any law to the contrary, the expenses of a special election conducted pursuant to this section shall be borne by the County, except where the special election will be held on the date of a primary election or the next general election.
- C. If said vacancy may be filled by a general election to be held no more than 180 days

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20. Editor's Note: This local law was approved at referendum by a majority of the duly qualified voters 11-6-2012.

§ C-60

after the vacancy occurs, then no special election shall be held, and the vacancy shall be filled by a general election. The person so elected at the general election shall serve for the balance of the unexpired term and shall take office on the first day of January next succeeding the vacancy.

D. At any time during the remainder of the term for which a County Comptroller was elected after he or she was found unable to perform and/or exercise the duties of the office by competent medical authority, that authority may file a retraction in writing with the County Clerk, and thereafter the County Comptroller may immediately resume service in that office so long as he or she has not been replaced at a special or general election.

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# ARTICLE X Department of Personnel

### § C-61. Personnel Director.

- A. There shall be a Department of Personnel, headed by a Personnel Director. The Personnel Director shall be appointed by the County Executive in accord with requirements of education, experience, and other qualifications set out in state law, and subject to confirmation by the County Legislature, except that if the Personnel Director is appointed for a fixed term of years pursuant to a provision of state law, he or she may only be removed for cause, after written notice of charges and an opportunity to be heard.
- B. Powers and duties. The Personnel Director shall develop and administer a personnel program for the County, be the principal liaison with employee labor unions, advise the County Executive in collective bargaining, and have and exercise all the powers and duties as provided in the Civil Service Law in this state and all the powers and duties conferred or imposed upon him or her by any other law. He or she shall have authority, direction and control over the Personnel Department, have power to appoint and remove officers and employees therein, and also-perform such other and related duties required by the County Executive.

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# ARTICLE XI Department of Social Services

### § C-62. Commissioner of Social Services.

- A. There shall be a Department of Social Services under the direction of a Commissioner of Social Services, who shall be appointed by the County Executive, subject to confirmation by the County Legislature. He or she shall be appointed on the basis of his or her professional experience and other qualifications for the responsibilities of his or her office. He or she shall be directly responsible to and serve at the pleasure of the County Executive, except that if the Commissioner of Social Services is appointed for a fixed term of years pursuant to a provision of state law, he or she may only be removed for cause, after written notice of charges and an opportunity to be heard.
- B. Powers and duties. Except as may otherwise be provided in the Charter, the Commissioner shall manage and/or supervise all social services institutions and facilities owned or operated by the County. In addition, he or she shall have all the powers and perform all the duties conferred or imposed by the State Social Services Law or any other law upon a county commissioner of social services and perform such other related duties required by the County Executive or County Legislature.

# ARTICLE XII Department of Public Works

#### § C-63. Commissioner of Public Works.

- A. There shall be a Department of Public Works headed by a Commissioner of Public Works who shall be appointed on the basis of his or her experience and qualifications for office by the County Executive to serve at his or her pleasure, subject to the confirmation by the County Legislature.
- B. Powers and duties. Except as otherwise provided in this Charter, the Administrative Code or state law, the Commissioner of Public Works shall:
  - Have all powers and duties of a county engineer and a county superintendent of highways, pursuant to the Highway Law or other applicable law;
  - (2) Have such powers and duties in relation to County facilities for drainage, flood control, sanitation, sewage, or water supply as may be prescribed by the County Legislature;
  - (3) Furnish engineering and other services to the County Legislature, County Executive, the Department of Planning and other County departments as authorized;
  - (4) Have charge of and have the duty of performing such other functions concerning County real and personal property, public works and other matters as the County Executive and Legislature may, from time to time, direct;
  - (5) Have charge and supervision of routine maintenance of equipment, repair and storage buildings and facilities used by the Department, including highway substations, and all parking areas serving these facilities;
  - (6) Have charge and supervision of the design, construction and alteration of the County buildings, parking fields and lots, drives, walks, preserves, beaches, and other public structures and facilities under the jurisdiction of the County;
  - (7) Have charge and supervision of maintenance, repair and alteration of buildings owned or leased by the County, parking fields and lots, drives, walks, preserves, beaches and other public structures and facilities under the jurisdiction of the County, including custodial care; and
  - (8) Except as otherwise provided in this Charter and subject to the requirements of state law, have the authority, direction and control over the Department of Public Works, including the power to appoint and remove all officers and employees of the dDepartment, of Public Works.

### § C-64. Acting Commissioner of Public Works.

A. Subject to approval by the County Executive, the Commissioner of Public Works shall specify in writing, and in order of succession, the Deputy Commissioner or Deputy Commissioners and/or other assistants who shall be Acting Commissioner of Public Works in the event of his or her absence from the County or inability to perform and exercise the powers and duties of his or her office. This specification shall be filed with the County Clerk and the Clerk of the Legislature and may be

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revoked at any time by the Commissioner filing an approved new written designation and order of succession.

- B. The designated Deputy Commissioner of Public Works shall be Acting Commissioner of Public Works in the event of the Commissioner's absence from the County or inability to perform and exercise the powers and duties of the office for no more than 30 days. If the absence or inability of the Commissioner of Public Works shall extend for over 30 days or in the event there is no designated deputy, an Acting Commissioner of Public Works shall be appointed by the County Executive, subject to the County Legislature's confirmation, for a period not to exceed a total of 180 days in addition to the initial thirty-day period, or for the entire two-hundred-ten-day period as appropriate. If the inability of the Commissioner of Public Works shall extend over 210 days, the County Executive, subject to County Legislature confirmation, shall appoint a Commissioner of Public Works. An Acting Commissioner of Public Works shall file his or her designation and oath of office as such with the County Clerk.
- C. An Acting Commissioner of Public Works shall have all the powers and duties of the Commissioner during the period of his or her designation and until his or her successor shall be appointed and qualified under this section or until a new Commissioner of Public Works is appointed and qualified pursuant to law.

### § C-65. Engineering Division.

There shall be an Engineering Division within the Department of Public Works staffed by licensed mechanical and structural engineers, responsible to the Commissioner of Public Works and under his or her supervision, charged with planning, supervision and oversight of construction and rehabilitation projects for all County highways, structures, water, sewer and flood control projects and other County facilities.

#### § C-66. Rules and regulations.

The County Legislature shall have the power, by local legislation, to establish such rules and regulations as may be necessary to provide for use by the public of facilities under the jurisdiction of the Department of Public Works and to provide for the enforcement thereof.

Submitted By			arter Section(s
38 Thomas Kadgen	Reimburse up to \$10,000 court and attorney fees to any plaintiff that successfully sues County for breaching Charter	3/23/2023	
8 March Gallagher	Convene Charter Revision Commission at least once	10/4/2022 Revision Accepted	
51 Legislature	every five years  Charter Revision Commission convenes every 10 years	3/1/2023	
52 Legislature	Charter revision commission meets every 10 years  *from the previous Commission's first meeting*	3/1/2023	
9 March Gallagher	Clarify definition of "department"	10/4/2022 Accepted 3/9/2023	
10 March Gallagher	Add definition for "departmental estimates"	10/4/2022 Accepted 3/9/2023	
64 Town Supervisors	Convert County Legislature to a Board of Overseers	3/9/2023	
53 Legislature	format of government  No county legislator shall hold other elective public	3/1/2023	
48 Thomas Kadgen	office, exempting membership on School Board  Add language to section on reapportionment commission where decision on chair can be changed at	2/2/2023 Revision Accepted with change	
54 Legislature	any time  Request section allowing the reconvening of the	3/1/2023	
62 Fawn Tantillo	commission on reapportionment County Executive ensures qualifications for	2/10/2023	
63 Fawn Tantillo	reapportionment appointees Provide mechanism for reconvening reapportionment	2/10/2023	
11 March Gallagher	committee Raise threshold for executive contracts from \$50,000 to	10/4/2022 Reconsidered	
28 Ed Jordan	\$100,000 Increase cost threshold for contracts being approved by	11/2/2022 Pending Further Discussion	
29 Brendan Masterson	the Legislature. Increase cost threshold for contracts being approved by	11/2/2022 Pending Further Discussion	
35 Thomas Kadgen	the Legislature.  Mandatory issuance of subpoena if request for material	11/18/2022	
36 Thomas Kadgen	is ignored or denied  Add provision to allow Legislature to act on any mandate that fails to be met or impasse	11/18/2022	
50 Legislature 55 Legislature	Contract approval stays at \$50k Prohibit renaming of positions without legislative	3/1/2023 3/1/2023	
67 Thomas Kadgen	oversight and approval  Appoint an oversight committee for capital projects over	3/23/2023	
41 Thomas Kadgen	1 million dollars  Successor in the instance of a legislator vacancy should	11/22/2022	-
41 memes ranger	come from the same party as the legislator who left the seat		
66 Thomas Kadgen	Require County Executive to be a qualified elector of the County for a period of 3 years	3/2/2023	
56 Legislature	Require notification when vacancy is created by departure of a department head	3/1/2023	
61 Board of Elections	Change method for replacing County Executive upon vacancy.	2/22/2023	
68 Thomas Kadgen	A vacancy for Executive shall be filled by an Acting Executive chosen by a majority of the Ulster County Legislature. That the Acting Executive shall serve at the pleasure of the Legislature until a new Executive is	3/23/2023	
	elected.That the election for the unfinished term of the ex-Executive shall have enough time to go through either a State or County scheduled primary, of which shall be determined by a majority of the County		
31 Brian Woltman	Legislature.  Adopt succession plan for County Executive including election of a C.E. and Prime Deputy ticket	11/10/2022 Pending Further Discussion	
12 March Gallagher	Make it clear departmental estimates must be shared to	10/4/2022 Clarified in 3/9/2023	
12 main canagina	the Legislature. Give Legislature and Comptroller view only access to the budget requests made by the departments. In the current financial system (New World/Logos/Tyler ERP) these are called *Level 1*	Submission	
	Budget Worksheets". Make Department heads send a hard copy to the Legislature.		
57 Legislature	Budget estimates should be provided to Legislature and Comptroller when submitted to Commissioner of Finance	3/1/2023	
65 March Gallagher	Require copy of estimates to be submitted to the Clerk "and the Comptroller upon the proposal of the executive budget"	3/9/2023	
58 Legislature	Release date for proposed budget advanced one month (i.e. first Friday in September)	3/1/2023	
59 Legislature	Allow a Legislature-designated committee to attend public hearings on the proposed Budget, rather than requiring the entire Legislature	3/1/2023	
13 March Gallagher	Establish a deadline for public posting of the budget	10/4/2022 Revise to include deadline of December 31	
60 Legislature	Disallow transfer of budget to allow for increase of rate of pay or annual salary of county employment position, require notification of transfers to Legislature within 30 days after transfer is made	3/1/2023	
45 Barbara Hill	Raise maximum term limit for service on CSB	12/8/2022	
46 Barbara Hill	Increase mental health subcommittee size to 11	12/8/2022	
40			
49 Planning Board	persons from 9  Allow Planning Director to review proposed actions in	2/9/2023 Revision Accepted	Section 1

### WRITTEN SUBMISSIONS TO ULSTER COUNTY CHARTER REVISION COMMISSION

14 March Gallagher	The Commissioner of Finance shall hold no other elected public office or compensated employment and shall devote full time to the duties of the office.	10/4/2022 Pending Further Discussion	53
15 March Gallagher	Add Commissioner of Finance responsibility for timelines to enforce real property tax. Foreclosures should be processed as expeditiously as possible, with an annual review of all hazardous properties, a committee structure to review properties being withheld from the foreclosure action.	10/4/2022 Pending Further Discussion	53
16 March Gallagher	Add enforcement power/duties related to Ulster County's Occupancy Tax so that it's clear the Finance Commissioner has enforcement responsibility.	10/4/2022 Pending Further Discussion	53
17 March Gallagher	Change the required submission date of the Annual Update Document (AUD) [Financial Report] to the Legislature to mirror the due date in state law (May 1st). In practice, the AUD is never submitted to the Legislature prior to May 1.	10/4/2022 Pending Further Discussion	53
18 March Gallagher	Place responsibility with Commissioner of Finance for reconciling the county's bank accounts. And create a deadline for notifying the County Comptroller of any new account within 30 days of opening.	10/4/2022 Accepted 1/12/2023	53
19 March Gallagher	The Comptroller shall hold no other elected public office or compensated employment and shall devote full time to the duties of the office.	10/4/2022 Pending Further Discussion	56
20 March Gallagher	The Comptroller shall use risk assessment to identify weaknesses in internal controls and shall summarize improvements in internal controls in an annual audit report to the Legislature and Executive by April 1 of each year.	10/4/2022 Revision Accepted	57
21 March Gallagher	Remove bank reconciliations from Comptroller's	10/4/2022 Revision Accepted	57
22 March Gallagher	responsibilities Provide Comptroller authority to audit revenues	1/12/2023 Meeting 10/4/2022 Revision Accepted	57
23 March Gallagher	Provide explicit authority to audit public benefit corporations	10/4/2022 Request Opinions from Public Benefit Corporations	57
24 March Gallagher	Grant authority to subpoena documents including digital records and access to software licensed or owned by the County	10/4/2022 Pending Further Discussion	57
25 March Gallagher	Remove Charter sections regarding filling of Comptroller vacancy by Legislature	10/4/2022 Pending Further Discussion	60
39 Thomas Kadgen 1 Patrick Long	County Altorney must be confirmed by Legislature  Remove reference to Consumer Fraud Bureau	11/22/2022 9/16/2022 Revision Accepted	69 93
26 March Gallagher	Remove section on residential healthcare facilities	10/4/2022 Revision Accepted	99
44 Human Rights Comm.	Chair of Commission selected by commission, not County Executive	12/8/2022	100
43 Human Rights Comm.	Increase number of members from 11 to 15	12/8/2022	101
47 Nina Postupack	County Historian Appointed by Clerk instead of Exec	1/12/2023 Revision Accepted	103
40 Thomas Kadgen  27 March Gallagher	Periodic Compensation Board member qualification should exclude former county officials  Require periodic compensation review commission's	11/22/2022  10/4/2022 Pending Further Discussion	108
	findings to be incorporated into County Executive's proposed budget unless previously adopted by local law		
37 Thomas Kadgen	Mandate salary recommendations of periodic compensation board be placed before Legislature in separate salary categories for a vote	11/18/2022	110
2 Nancy Schmidt	Remove reference to Community Corrections Department	9/29/2022 Revision Accepted	124
3 Juan Figueroa	Streamline budget approval process	9/29/2022 Await further elaboration from Sherif's Office	
4 Juan Figueroa	County Attorney works for county executive, not the elected officials of the county	9/29/2022 Await further elaboration from Sheriff's Office	
5 Brian Slack	Increase number of Traffic Safety Board appointees from 12 to 15	10/5/2022 Revision Declined	
6 Thomas Kadgen	Process for filling vacancies for vacated offices	10/5/2022 Elaborated in 11/14	
7 Thomas Kadgen	Charter has been ignored/circumvented	submission 10/5/2022 Elaborated in 11/14	
30 Dawn Spader	Add language to department head descriptions to include vesting authority, direction, and control over the department, including power to appoint and remove officers and employees within the department	submission 10/13/2022 Revision Accepted	
32 Thomas Kadgen	Executive, Comptroller, and County Clerk choose successors, which serve at pleasure of Legislature; can be removed and replaced by supermajority vote of Legislature; next election to take place as soon as a 'complete election cycle' can take place; veto from Acting C.E. can be overridden by simple majority.	11/14/2022 Pending Further Discussion	
33 Thomas Kadgen	Remove 'alternative sentencing administrative unit'	11/18/2022	
34 Thomas Kadgen	reference from Charter Extend residency requirements for Executive, County Clerk, and Comptroller to be a registered elector for	11/18/2022	
42 Human Rights Comm.	three years Allow for filling of long-vacant seats by Commissioner	12/8/2022	
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